



Executive

Date: Friday, 3 July 2020

Time: 2.00 pm

Venue: Virtual Meeting - Webcast at https://manchester-public-i.tv/core/portal/webcast_interactive/485346

This is a **Supplementary Agenda** containing additional information about the business of the meeting that was not available when the agenda was published.

The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020

Under the provisions of these regulations the location where a meeting is held can include reference to more than one place including electronic, digital or virtual locations such as Internet locations, web addresses or conference call telephone numbers.

To attend this meeting it can be watched live as a webcast. The recording of the webcast will also be available for viewing after the meeting has ended.

Membership of the Executive

Councillors

Leese (Chair), Akbar, Bridges, Craig, N Murphy, Ollerhead, Rahman, Stogia and Richards

Membership of the Consultative Panel

Councillors

Karney, Leech, M Sharif Mahamed, Sheikh, Midgley, Ilyas, Taylor and S Judge

The Consultative Panel has a standing invitation to attend meetings of the Executive. The Members of the Panel may speak at these meetings but cannot vote on the decisions taken at the meetings.

Supplementary Agenda

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|---|--|--|
| 3. Minutes | To approve as a correct record the minutes of the meeting held on 6 June 2020 were to follow and are now enclosed. | 5 - 20 |
| 9. Refresh of the Ancoats and New Islington Neighbourhood Development Framework – Poland Street Zone | The report of the Strategic Director - Growth & Development was to follow and is now enclosed. | Ancoats and Beswick;
Miles Platting and Newton Heath
21 - 122 |
| 10. Capital Programme Update | The report of the Deputy Chief Executive and City Treasurer was to follow and is now enclosed. | All Wards
123 - 134 |

Information about the Executive

The Executive is made up of nine Councillors: the Leader and Deputy Leader of the Council and seven Executive Members with responsibility for: Children Services & Schools; Finance & Human Resources; Adult Services; Skills, Culture & Leisure; Neighbourhoods; Housing & Regeneration; and Environment, Planning & Transport. The Leader of the Council chairs the meetings of the Executive.

The Executive has full authority for implementing the Council's Budgetary and Policy Framework, and this means that most of its decisions do not need approval by Council, although they may still be subject to detailed review through the Council's overview and scrutiny procedures.

The Council wants to consult people as fully as possible before making decisions that affect them. Members of the public do not have a right to speak at meetings but may do so if invited by the Chair. If you have a special interest in an item on the agenda and want to speak, tell the Committee Officer, who will pass on your request to the Chair. Groups of people will usually be asked to nominate a spokesperson. Speaking at a meeting will require a telephone or a video link to the virtual meeting.

The Council is concerned to ensure that its meetings are as open as possible and confidential business is kept to a strict minimum. When confidential items are involved these are considered at the end of the meeting and the means of external access to the virtual meeting are suspended.

Joanne Roney OBE
Chief Executive
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Further Information

For help, advice and information about this meeting please contact the Committee Officer:
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This supplementary agenda was issued on 30 June 2020 by the Governance and Scrutiny Support Unit, Manchester City Council, Level 3, Town Hall Extension (Lloyd Street Elevation), Manchester M60 2LA

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Executive

Minutes of the meeting held on Wednesday, 3 June 2020

Present: Councillor Leese (Chair)

Councillors: Akbar, Bridges, Craig, N Murphy, Ollerhead, Rahman, Stogia and Richards

Also present as Members of the Standing Consultative Panel:

Councillors: Karney, Leech, Sheikh, Midgley, Ilyas and Taylor

Exe/20/60 Minutes

Decision

To confirm as a correct record the minutes of the Executive meeting on 6 May 2020.

Exe/20/61 The killing of George Floyd and antiracist protests in the USA and around the world

The Leader commented how the events in the USA had struck a chord with the people of Manchester. He reminded the meeting of the Council's long history of opposing racial discrimination. He said that the Lord Mayor had written to the Mayor on Minneapolis and the Governor of Minnesota and that Wythenshawe Hall had been illuminated by purple lighting, to show that the city supported the campaign for equalities. However, he also stressed the risks involved during the COVID-19 pandemic for large groups of people to gather to protest in the city centre, and the risks such protests created for others in the city.

Exe/20/62 Revenue Outturn 2019/20

The Council's revenue budget outturn for 2019/20 was presented. The Council had overspent the revised 2019/20 budget by £0.527m. That was a much improved position compared to the forecast of a £2.790m overspend which had been the position in the last of the 2019/20 Revenue Budget Monitoring Reports (Minute Exe/20/10). That was mainly due to an improved position in Children's Services spending.

The overall outturn position had been:

Table 1	Original Approved Budget £000	Revised Budget £000	Outturn £000	Variance £000	Variance at last report £000	Movement since last report £000
Total Available Resources	(610,835)	(628,091)	(630,030)	(1,939)	(1,779)	(163)
Total Corporate Budgets	113,629	119,852	119,085	(767)	(801)	34

Children's Services	120,434	120,869	122,491	1,622	3,241	(1,619)
Adult Social Care	198,263	198,324	205,222	6,898	6,953	(55)
Homelessness	13,375	14,111	14,235	124	0	124
Corporate Core	67,838	69,679	66,814	(2,865)	(2,851)	(14)
Neighbourhoods	91,781	99,321	97,256	(2,065)	(1,498)	(567)
Growth and Development	5,515	5,935	5,454	(481)	(475)	(6)
Total Directorate Budgets	497,206	508,239	511,472	3,233	5,370	(2,137)
Total Use of Resources	610,835	628,091	630,557	2,466	4,569	(2,103)
Total forecast over / (under) spend	0	0	527	527	2,790	(2,263)

The report explained that on 19 March 2020 the Government had announced a total of £1.6bn of new funding for local government to help it respond to the impact of the COVID-19 pandemic on the services provided by councils. The council's allocation of that total had been £18.589m. Of that, some £389k of expenditure had been incurred in 2019/20, covering:

- £322k in ICT to enable staff to work from home;
- £54k Facilities Management for additional cleaning equipment and materials; and
- £13k Adults Social Care for personal protective equipment.

The remaining allocated of £18.2m was available in 2020/21. On 18 April 2020 the Government had announced a second allocation of £1.6bn to local authorities, with the council's allocation being a further £15.167m.

The report explained the 2019/20 financial performance in each of the council's directorates and main service delivery functions, showing how overall spending and income compared to budget, and whether planned-for savings had been achieved during the year. The most significant underspends and overspends were outlined in each case. The large overspending in Children's and Adult's Services had been mitigated by underpends in the corporate budgets and Neighbourhood Services, as seen in Table 1 above.

The report also addressed some end of year adjustments to the budgets and reserves from 2019/20, including the announcements of some additional grant funding.

Budgets to be Allocated

In setting the 2019/20 budget in February 2019 it had been agreed that some budgets were to be held back for future allocation. These remaining uses of the unallocated funds from 2019/20 were therefore proposed and agreed:

- £0.586m from contingency funds to offset the price increases on placements of fostered children;
- £476k from budgets to be allocated and £81k from contingency funds to Homecare help reduce the demand for hospital beds; and
- £91k from contingency for inflationary increases on the Street Lighting PFI.

Use of and Transfer to Reserves

The report requested that approval be given for the use of £16k in 2019/20 and £86k in 2020/21 from the Transformational Challenge award reserve to support the Adult Social Care's strength-based development programme which involved working alongside residents to identify the support and resources available from relatives, carers and from within the local community. That request was approved.

The report also recommended a number of transfers of funds into reserves, all of which were supported:

- £340k unspent from the Private Rented Sector Access Fund;
- £108k carry forward of 2019/20 Rough Sleeper Initiative and Rapid Rehousing Funding;
- £0.672m of unspent Discretionary Housing Payments to a reserve for use against future pressures in this service;
- £0.815m of unspent Winter Pressures Grant transferred to the Adults Social Care Reserve; and
- a further £1.003m of unutilised Adult Social Care Grant to the Adults Social Care Reserve.

Grants in Addition to that Already Planned

The report explained that notifications had been received in relation to specific external grants. These allocations had not confirmed at the time of the 2019/20 and 2020/21 budget setting processes, confirmation of them was now being sought.

These were all supported:

- Engaging libraries Phase 2 - £10k in 2019/20 and £15k in 2020/21 to employ a project manager and to fund workshops to help Multilingual Manchester research language diversity in the city
- Unlocking clean energy in Greater Manchester - £164k in 2020/21, £104k in 2021/22, and £106k in 2022/23 to increase small scale renewable energy generation in Greater Manchester;
- European Regional Development Fund (ERDF) - Research and Intelligence Biohealth Accelerator - £101k in 2020/21, £71k in 2021/22 and £72k in 2022/23 for the Council to provide advice and guidance on ERDF technical requirements as well as assisting in the processing of grant claims.
- Get Greater Manchester digital - £50k in 2020/21 to fund a digital Inclusion officer role for two years.

Decisions

1. To note the outturn position for 2019/20.
2. To note the Housing Revenue Account position for 2019/20.
3. To note the overall General Fund position for 2019/20.
4. To approve the use of budgets to be allocated as set out above.

5. To approve the use of and transfer to reserves as set out above.
6. To approve the use of grants in addition to that already planned, as set out above.
7. To note the allocation of COVID-19 funding received by the Council.

Exe/20/63 Revenue Budget - Update for COVID-19 Funding 2020/21

A report submitted by the Deputy Chief Executive and City Treasurer outlined the COVID-19 funding that has been provided by Central Government and the current forecast of additional expenditure and loss of income as a result of the COVID-19 pandemic.

The additional funding that had so far been announced by the Government was:

Funding Source	Manchester £000's
COVID-19 Emergency Funding for Local Government - (£1.6bn nationally) - first allocation	18,589
COVID-19 Emergency Funding for Local Government - (£1.6bn nationally) - second allocation	15,167
Council Tax Hardship Fund (£500m nationally)	7,458
Emergency Support for Rough Sleepers (£3.2m nationally)	68
Care Home Infection Control Fund (£600m nationally)	3,342
Reopening High Streets Safely Fund (£50m nationally)	489
Support for Businesses	
Expanded Retail Discount 2020/21 (excludes 1% for Fire Authorities)	138,477
Small Business Grant Fund and Retail, Hospitality and Leisure Grant Fund (£12.3bn nationally)	121,032
Local Authority Discretionary Grants Fund	5,432

The report described the intended and actual use of each of these sources of extra funding. The Government had said that the two allocations of Emergency Funding had been provided to support these areas and services.

- To meet the increased demand for adult social care and to enable councils to provide additional support to social care providers. The Government expected that the majority of this funding would need to be spent on providing the Adult Social Care services required to respond to the Coronavirus crisis.
- Care Commissioning Groups (CCG) were being separately funding for the additional costs of discharging and keeping people out of hospital, including social care costs - commissioned by the local authority unless existing local arrangements suggest otherwise. It was essential that 'boundary issues' did not cause delays so it was expected the some of the council's funding would be used in a pooled budget with the local CCG.
- To meet the cost of extra demand and higher business-as-usual costs of providing children's social care, including as a result of school closures and the

need for increased accommodation to provide for isolation, including for unaccompanied asylum-seeking children.

- To provide additional support for the homeless and rough sleepers, including where self-isolation is needed.
- To support those at higher risk who were asked to shield and self-isolate in their homes for the duration of the pandemic.
- To meet pressures across other services arising from reduced income, rising costs or increased demand.

However, at the meeting the Executive Member explained that the estimated cost to the Council was £160m, so the two allocations of Emergency Funding announced would not cover all the council's expected costs and loss of income.

The report also explained the assumptions made for distribution of the Council Tax Hardship funding: £6.144m had been allocated to provide for residents in receipt of working-age Local Council Tax Support in 2020/21 to receive a further discount of £150. The remaining £1.314m was being used to support other welfare priorities including lunch time meals for children, discretionary Council tax Support, emergency food provision, for a fund to support unpaid carers, and to support households that might be facing a crisis or emergency.

It was explained that the Manchester Health and Care Commissioning (MHCC) Finance Committee was recommending that Council grant funding be pooled in tranches, with the first tranche of £3.834m reflecting Adult Social Care and Public Health commitments already made and expected to the end of July. Combined with the Care Home Infection Control Fund that would see the Council contributing £7.176m to the Manchester Health and Care Commissioning (MHCC) pooled fund. That was supported.

The report then addressed how the additional funding should be included within the 2020/21 revenue budget. It was recommended and agreed that the authority to decide the allocation of that funding across the council's budgets and directorates be delegated to the Deputy Chief Executive and City Treasurer in consultation with the Executive Member for Finance and Human Resources. A provisional allocation of the funding was included in the report and noted.

	Original Budget 2020/21 £'000	Proposed Revisions £'000	Revised Budget 2020/21 £'000
Resources Available			
Business Rates Related Funding	339,547	138,477	478,024
Council Tax	174,465		174,465
Grants and other External Funding	66,642	25,798	92,440
Dividends and Use of Airport Reserve	62,890		62,890
Use of other Reserves	22,581	18,200	40,781
Total Resources Available	666,125	182,475	848,600
Resources Required			

<i>Corporate Costs:</i>			
Levies / Statutory Charge	71,327		71,327
Contingency	860		860
Capital Financing	44,507		44,507
Transfer to Reserves	18,263	138,477	156,740
Subtotal Corporate Costs	134,957	138,477	273,434
<i>Directorate Costs:</i>			
Additional Allowances and other pension costs	9,580		9,580
Insurance Costs	2,004		2,004
Inflationary Pressures and budgets to be allocated	10,271		10,271
Directorate Budgets	509,313	43,998	553,311
Subtotal Directorate Costs	531,168	43,998	575,166
Total Resources Required	666,125	182,475	848,600
Shortfall / (surplus)	0	0	0

Decisions

1. To note the COVID-19 funding received by the Council.
2. To approve an increase in the use of COVID-19 reserve of £18.2m and grants and other external funding of £15.167m in 2020/21.
3. To approve an increase in grants and other external funding for the use of the hardship fund, excluding that used to support Council Tax Support claimants as that will be held in the Collection Fund.
4. To approve an increase in grants and other external funding of £68,000 relating to the emergency support for rough sleepers allocation.
5. To approve an increase in grants and other external funding of £3.342m relating to the Care Home Infection Control Fund.
6. To approve an increase in grants and other external funding of £489,000 relating to the Reopening High Streets Safely Fund.
7. To approve an increase in business rates related funding of £138.477m related to business rates, expanded retail discounts and a corresponding transfer to the business rates reserve to fund the resultant collection fund deficit which will be included in the 2021/22 budget.
8. To note that the Council is acting as agent to administer the BEIS scheme for grants to businesses.
9. To approve an increase in grants and other external funding of £5.432m, relating to the Local Authority Discretionary Grants Fund.

10. To note that the arrangements for the payment of grants made under the Local Authority Discretionary Grants Fund will be approved by the Deputy Chief Executive and City Treasurer in consultation with the Executive Member for Finance and Human Resources.
11. To delegate authority for the allocation of the additional grant funding to individual services to the Deputy Chief Executive and City Treasurer in consultation with the Executive Member for Finance and Human Resources.
12. To approve an Increase in the Manchester Health and Care Commissioning (MHCC) pooled fund of £7.176m, which consists of £3.834m from the COVID-19 Emergency Funding and £3.342m direct allocation in respect of the Care Home Infection Control Fund.

Exe/20/64 Capital Outturn 2019/20

The Council's capital budget outturn for 2019/20 was presented. The total capital expenditure in 2019/20 for the council's capital programme had been £203.3m. The outturn of capital expenditure for 2019/20 on behalf of Greater Manchester had been £52.2m.

A summary of each part of the programme was included within the report, giving details on the major projects in each of those parts. Also presented was a summary of the outturn position and any changes to the budget that were recommended. It was explained that the COVID-19 pandemic had created significant uncertainty across the capital programme and that it was expected to create cost pressures through higher prolongation costs, increases to material costs and skilled labour shortages. This scale of these impacts were to be presented to a future meeting.

The report set out the details of all the recommended virements to move the allocation of funds between different capital projects within the overall programme. The size of some of those virements was beyond the normal limits of the Executive's powers and so the procedure put in place by the Council on 25 March 2020 had been used, to enable these changes to be made by the Executive without having to be approved by the Council.

A full schedule of the proposed virements was appended to the report, and all those were approved.

Decisions

1. To approve the virements over £0.5m between capital schemes to maximise use of funding resources available to the City Council set out in the appendix to these minutes, noting this has been subject to approval by a Scrutiny Chair under the provision of the Council decision on 25 March 2020 (minute CC/20/26)

2. To note the outturn of capital expenditure 2019/20 for the Manchester City Council Programme was £203.3m, and that the outturn of capital expenditure 2019/20 for the Programme on behalf of Greater Manchester was £52.2m.
3. To note the changes to the outturn attributable to movement in the programme that occurred after the previous monitoring report in February 2020.
4. To approve virements under £0.5m within the capital programme as set out in the appendix to these minutes.
5. To note the decisions of the Deputy Chief Executive and City Treasurer regarding the funding of capital expenditure in 2019/20.

Exe/20/65 Capital Budget Update 2020/21

A report concerning requests to increase the capital programme was submitted. It was agreed to make seven changes under delegated powers, three of those being under temporary powers delegated by the Council on 25 March 2020. These changes would increase the capital budget by £5.5m in 2020/21 and £1.5m in 2021/22, funded from grants, reserves and budgets.

The report also set out other changes to the programme that had been approved by the Deputy Chief Executive using delegated powers. They were:

£330,000 for the Mellands Project in Longsight

£164,000 for the Mellands Playing Fields in Levenshulme

£292,000 for a Gorton & Abbey Hey Section 106

£229,000 for Manchester Aquatics Car Park LED funded by an external contribution

£173,000 for Manchester Aquatics Car Park LED funded by the Invest to Save budget

£143,000 for Culvert Trash Screens

Decisions

1. To approve, using temporary powers delegated by the Council (Minute CC/20/26) the following changes under to capital programme:
 - a) Highways Services - Planned Maintenance carriageway works 2020/21. A capital budget virement of £0.999m is requested, funded by Highways Project Delivery fund budget.
 - b) Children's Services - Schools Capital Maintenance Programme for 2020/21. A capital budget virement of £5m is requested, funded by Unallocated Schools Capital Maintenance budget.
 - c) Growth and Development – The Factory. A capital budget virement of £10m is requested, funded by unallocated Inflation.
2. To approve the following changes to the capital programme:

- d) Children's Services – Coop Academy North Expansion. A capital budget virement of £0.488m is requested, funded by Unallocated Education Basic Needs budget.
 - e) Growth and Development – Alexandra House Additional Funding. A capital budget virement of £0.200m is requested, funded by the Asset Management Programme budget.
 - f) Highways Services - Planned Maintenance carriageway works 2020/21. A capital budget increase of £5m is requested, funded by Department of Transportation Challenge Fund Grant.
 - g) Growth and Development - St Johns Public Realm. A capital budget increase of £2m is requested, funded from Business Rates Reserve.
3. To note increases to the programme of £1.331m as a result of delegated approvals by the Deputy Chief Executive.

Exe/20/66 Housing Revenue Account Delivery Model - Northwards Housing

(Councillor Midgely declared a prejudicial interest in this item of business and disconnected from the meeting while it was being considered.)

The Chief Executive submitted a report to inform the Executive of the outcome of recent review of the Housing Revenue Account (HRA) and the Arm's Length Management Organisation (ALMO), Northwards Housing. Northwards looked after 13,300 of the council's nearly 16,000 council homes.

The review had examined the sustainability of the HRA and how it could best be utilised to ensure a good housing service to tenants and provide for the investment required in the housing stock. The analysis of the business plan had shown that HRA reserves would fall below £60m in 2027/28, triggering increased interest charges on debt in 2027/28. The HRA reserves were forecast to be exhausted by the end of the 30-year business plan leaving a deficit of over £11m. In addition to that, the need to retro-fit the properties to achieve full zero-carbon was being estimated at an additional £213m. When that was added into the business plan the plan would go below the £60m level in 2025/26; into deficit in 2031/32, and end the 30-year business plan period with a deficit of £438m.

The review of the work of Northwards Housing had been undertaken by a combination of interviews, document review, attendance at relevant governance and management meetings, reflection on previous reviews and some level of benchmarking. It had sought to try and determine if the ALMO provided a service as good as, if not better, than that experienced by other social housing tenants in Manchester, and whether the ALMO provided good value for money. The outcome of the reviews was that weaknesses had been identified and action needed to be taken, and those were explained in the report, including interim arrangements for the appointment of a suitably qualified Interim Chair of the Board.

The review had also considered some initial modelling of three options on the future of the ALMO:

- taking the ALMO function back in-house into the Council; or
- making the ALMO work more efficiently; or
- transfer of the housing stock.

The efficiencies and savings from each of these options had not been fully modelled as there had not yet been a full analysis of expenditure under each of them. It was however explained that the transfer option was not considered to be feasible as it was estimated that using the stock transfer formula the stock had a negative value of -£140m and so would require a substantial dowry payment to be made. Making the ALMO work more efficiently would require a combination of much more efficient working on their part and a transfer of additional council services to the ALMO to gain a better level of economies of scale. Bringing the ALMO functions back into the Council was therefore the preferred option at this time.

It was therefore proposed and agreed that work be done to develop a detailed business case and undertake consultation with tenants, employees, trade unions and other stakeholders, which will lead to a future recommendation being made.

Decisions

1. To approve consultation on the preferred option identified as part of the HRA review to bring the ALMO back in-house, with a further report to be made in September 2020;
2. To approve the commission of due-diligence exercise of the Northwards ALMO, including consultation with staff, unions, tenants and local stakeholders, to review the costs of options.
3. To agree that Northwards be asked to make interim arrangements for a suitably qualified Interim Chair and defer any recruitment until the consultation and due diligence exercises have concluded.

Exe/20/67 A Housing Delivery Company

The Executive had considered a report in March 2020 on plans for the creation of a Housing Development and Management company (Minute Exe/20/53). This company would then provide direct delivery options for a range of new affordable homes utilising City Council land assets.

Two possible models for such a company were examined in the report: a joint venture company arrangement or a wholly-owned company with subsidiaries. The differences and the strength of each of these approaches were described in the report, as was the further work that now needed to be undertaken to fully evaluate them both. A budget of £1.5 to fund that extra work was requested and agreed.

It was proposed and agreed that subject to the outcome of that further work, that the authority to proceed with the setting up of a company of whatever form be delegated to senior officers.

Decisions

1. To endorse the proposal to establish a Housing Delivery Corporate Structure and authorise the Deputy Chief Executive & City Treasurer, the City Solicitor and the Strategic Director - Growth & Development to finalise the detailed arrangements to establish the structure, in consultation with the Leader, Executive Member for Housing & Regeneration and the Executive Member for Finance & Human Resources.
2. To delegate to each of the Deputy Chief Executive and City Treasurer, the City Solicitor and the Strategic Director - Growth & Development the authority to determine the most appropriate structure and arrangements for providing any funding to facilitate the delivery of housing through the Housing Delivery Structure, in consultation with the Leader, Executive Member for Housing & Regeneration and the Executive Member for Finance & Human Resources.
3. To note that the business plan and any associated financial matters associated with the establishment of the structure will be submitted to a future meeting.
4. To approve an increase to the revenue budget of £1.5m, funded from the Housing Investment Reserve, to fund the next phase of development work, and delegate authority to the Deputy Chief Executive and City Treasurer, in consultation with the Executive Member for Finance & Human Resources, to spend this budget.

Exe/20/68 COVID-19 Monthly Update Report

The report on the work on COVID-19 in Manchester since the 6 May meeting was presented. It provided updates on public health and the number of known cases in the city. It also explained the on-going arrangements for the supply and distribution of personal protective equipment, support to vulnerable people and addressing homelessness.

The figures in the report were that there were currently 1,944 residents in care homes across the city. As of 28 May, 77 (3.99%) care home residents had tested positive for COVID-19 and 65 (3.4%) had COVID-19 symptoms. Work was underway to ensure the Manchester COVID-19 Test and Trace outbreak control plan would be able to respond effectively to outbreaks in care homes and all social care settings.

The report also recapped on the financial support and grant scheme that the council was now operating and on the anticipated impact the pandemic will have on the council's own finances.

At the meeting it was explained that the Test, Track and Isolate scheme had been launched, although the Council's allocation of funding was not yet known. The Council's own outbreak response team was going to be in place by the end of the week. An update on infection data was given at the meeting: there were 1587 cases in Manchester, with the rate of infection of 289.8 per 100,000 people.

The Leader provided an update on the meeting of the GM COVID-19 Emergency Committee early that day. The main issues there had been issues to do with antisocial behaviour problems; the Public Health England "COVID-19: review of disparities in risks and outcomes" report; and the Test and Trace arrangements.

Other updates were given on schools and the plans for schools to reopen for some children at the start of June. The council's position statement on the reopening of schools had been published and publicised. On 1 June a minority of schools in the city had admitted more children, others were taking more time to ensure that safe arrangements would be in place before more children returned to the school.

On increasing levels of antisocial behaviour, there had been large scale antisocial disturbances in Moston, Gorton and the City Centre. It was evident that social distancing was being relaxed or ignored by increasing numbers of people.

The Executive Member referred to the Public Health England disparity review, and the disproportionate impact on Black and Bangladeshi communities, and on the health inequalities that had existed before the pandemic. The Chief Executive explained that there was going to be work across Greater Manchester to do a more in-depth analysis on the health inequalities in the city-region. It was also explained that the council had launched individual risk assessments for all staff as part of the planning for a resumption of more normal working and greater number of staff returning to the place of work.

Decision

To note the report and the issues raised at the meeting.

Exe/20/69 Appendix to the Minutes - Proposed Capital Programme Virements

Project Name	2019/20 In year virement proposed	2020/21 In year virement proposed	2021/22 In year virement proposed	2022/23 In year virement proposed
Flood Risk Management - Hidden Watercourses		15		
Flood Risk Management - Higher Blackley Flood Risk		-15		
Total Highways Programme	0	0	0	0
Asset Management Programme			-350	
Estates Transformation - Alexandra House			350	
Strategic Acquisitions Programme	-18			
Hall and Rogers	18			
Total Growth & Development Programme	0	0	0	0
Charlestown - Victoria Ave multi-storey window replacement			546	
External cyclical works phase 3a	-2			
Environmental works	-3		5	
Harpurhey - Monsall various externals	2			
External cyclical works Ancoats Smithfields estate	25	50		
External cyclical works Charlestown Chain Bar low rise			-45	
External cyclical works Charlestown Chain Bar Hillingdon Drive maisonettes			-4	
External cyclical works Crumpsall Blackley Village	2			
External cyclical works Higher Blackley South	-5			
External cyclical works Newton Heath Assheton estate	6			
External cyclical works Newton Heath Troydale Estate			-89	
External cyclical works New Moston (excl corrolites)			-1	
Environmental improvements Moston corrolites	22	29		
ENW distribution network	67	27		
Dam Head - Walk up flats communal door renewal	23			
Various Estate based environmental works			6	
Delivery Costs	-557			
Ancoats - Victoria Square lift replacement	72	4		

Project Name	2019/20 In year virement proposed	2020/21 In year virement proposed	2021/22 In year virement proposed	2022/23 In year virement proposed
Aldbourn Court/George Halstead Court/Duncan Edwards Court works	2			
Kitchen and Bathrooms programme	2			
Harpurhey - Monsall Multies Internal Works	265		41	
Newton Heath - Multies Internal Works			65	
Higher Blackley - Liverton Court Internal Works	119	34		
Various - Bradford/Clifford Lamb/Kingsbridge/Sandyhill Court Internal Works	328	94		
Charlestown - Rushcroft/Pevensey Court Internal Works	23	74	8	
Collyhurst - Mossbrook/Roach/Vauxhall/Humphries Court Internal Works	438			
Decent Homes mop ups phase 10 and voids	30		11	22
One off work - rewires, boilers, doors		17		
Installations of sprinkler systems - multi storey blocks	36		1	
ERDF Heat Pumps	51			
One off type work (rewires/boilers/doors)	32			
Fire Risk Assessments			5	
Northwards - Harpurhey 200 Estate Internal Works			10	
Rushcroft and Pevensey Courts Ground Source Heat Pumps		-245		
Delivery Costs	-686			
Bringing Studio Apartments back in use			1	
Improvements to Homeless Accommodation Phase 2			72	
Delivery Costs	-21			
Public Sector Northwards Adaptations	-200			
Adaptations 1	148	150	202	
Adaptations 2	-702	-770		
Various Locations - Adaptations	568	305	388	
Delivery Costs		52	50	
Northwards Housing Programme	-85	179	-1,272	-22
Total Public Sector Housing (HRA) Programme	0	0	0	0
Basic Need Programme				
Manchester Academy	-3			
St Margaret's C of E	-3			
Matthews Lane	-4,393			

Project Name	2019/20 In year virement proposed	2020/21 In year virement proposed	2021/22 In year virement proposed	2022/23 In year virement proposed
Beaver Rd Primary Expansion	-48			
Lily Lane Primary	-3			
St. James Primary Academy	1			
Webster Primary Schools	-7			
Brookside Rd Moston		386		
North Hulme Adv Playground			294	
Monsall Road (Burgess)	-311	-3,717	-979	-20
Roundwood Road	139	985		
KS3/4 PRU Pioneer Street	19			
SEND Expansions - Melland & Ashgate	50			
Basic need - unallocated funds	4,559	2,346	685	20
Schools Maintenance Programme				
Moston Lane - re-roof	-9			
Abbott Primary School Fencing	-11			
All Saints Primary Rewire	-20			
Armitage Primary Windows	-1			
Bowker Vale Primary Heating	-3			
Buton Lane Primary Roof	-3			
Cheetwood Primary Heating	-1			
Crosslee Comm Heating	4			
Crowcroft Park Roof Repairs	-4			
Grange School Sports Hall	-2			
Higher Openshaw Rewire	-39			
Moston Fields Joinery	-3			
Ringway Primary Roof	-4			
Ringway Primary School	58			
St. Augustine's Primary	12			
Schools Capital Maintenance -unallocated	26			
Total Children's Services Programme	0	0	0	0
New Social Care System	-2			
End User Computing	-15			
Core Infrastructure Refresh	12			
New Rent Collection System	-1			
End User Experience	15	-244		
Microsoft 365		244		
Replacement Coroners System	2			
ICT Investment Plan	-11			
Total ICT Programme	0	0	0	0
Total City Council Capital Programme	0	0	0	0

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**Manchester City Council
Report for Resolution**

Report to: Executive – 3 July 2020

Subject: Refresh of the Ancoats and New Islington Neighbourhood Development Framework – Poland Street Zone

Report of: Strategic Director - Growth & Development

Summary

On 12 February 2020 the Executive received a draft refreshed Neighbourhood Development Framework (NDF) for Ancoats and New Islington. The revised elements were in relation to the back of Ancoats, referred to as the Poland Street Zone, and the former Central Retail Park. On this basis, the Executive approved that a programme of public and stakeholder consultation should be undertaken.

Public consultation on revised proposals for the Poland Street Zone involving local residents, businesses, land and property owners, public and statutory bodies and community sector organisations was undertaken between March and May 2020. Following this exercise, a final draft of the Ancoats and New Islington NDF Poland Street Zone has been produced and is appended to this report for approval.

Recommendations

The Executive is recommended to:

1. note the comments received from stakeholders including local landowners, residents, businesses and statutory consultees;
 2. approve the final version of the refreshed Ancoats and New Islington Neighbourhood Development Framework Poland Street Zone to guide and co-ordinate the future development of the area, with the intention that it will be a material consideration in the Council's decision making role as Local Planning Authority;
 3. approve an extension to the remit of Manchester Life Strategic Development Company Limited (MLSDC) to undertake feasibility work relating to City Council owned sites within the Poland Street Zone as set out in this report; and,
 4. authorise the City Solicitor to complete all the necessary documentation to give effect to the recommendations as set out in this report.
-

Wards Affected Ancoats and Beswick

Environmental Impact Assessment - the impact of the decisions proposed in this report on achieving the zero-carbon target for the city

The revised Ancoats & New Islington NDF Poland Street Zone recognises that future development within the area will need to respond to the City Council's objective of achieving zero-carbon target and will be expected to move towards this aspiration through the active utilisation and deployment of leading building technologies. The City Council will use its land interests in the area to deliver this outcome.

Manchester Strategy outcomes	Summary of the contribution to the strategy
A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities	The proposals contained within the refreshed Ancoats and New Islington NDF Poland Street Zone offer the potential to bring forward mixed - use development that will contribute to the creation of jobs within the area and provide a range of residential accommodation for the growing population of the City.
A highly skilled city: world class and home grown talent sustaining the City's economic success	The further development of Ancoats will provide additional commercial space to meet demand from existing and newly established businesses, thus creating and sustaining employment opportunities within this area of the City Centre.
A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	The proposals contained within the refreshed NDF Poland Street Zone offer the potential to help deliver the Manchester Residential Growth Strategy and meet the growing demand for new homes in a range of tenures that are close to quality amenity space and within easy access of employment opportunities. The creation of additional commercial space will help create new and sustain existing employment opportunities.
A liveable and low carbon city: a destination of choice to live, visit, work	The refreshed NDF Poland Street Zone reaffirms the Council's commitment to deliver zero carbon growth and sets out the intention of creating sustainable neighbourhoods with strong connections to public transport infrastructure; enhanced active travel routes and improved public realm and public open spaces.
A connected city: world class infrastructure and connectivity to drive growth	The NDF Poland Street Zone will help guide and coordinate the eastwards expansion of the City Centre and create a seamless link to the neighbourhoods of East Manchester, contributing to the vibrancy and attractiveness of these areas.

Full details are in the body of the report, along with any implications for

- Equal Opportunities Policy

- Risk Management
- Legal Considerations

Financial Consequences – Revenue

There are no direct financial implications for the City Council arising from this report.

Financial Consequences – Capital

There are no direct financial implications for the City Council arising from this report.

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Background documents (available for public inspection):

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy, please contact one of the contact officers above.

- Ancoats and New Islington Neighbourhood Development Framework, report to Executive 29 October 2014;

- Refresh of the Ancoats and New Islington Neighbourhood Development Framework, report to Executive 14 December 2016;
- Refresh of the Ancoats and New Islington Neighbourhood Development Framework, report to the Executive 12 February 2020;
- Manchester Zero Carbon 2018 – Manchester City Council’s Commitment, Executive, 13th March 2019;
- Council Resolution on Declaring a Climate Emergency, Executive, 24th July 2019;
- Eastlands Regeneration Framework, Executive, 24th July 2019; and
- Delivering Manchester’s Affordable Homes to 2025, Executive, 11th September 2019
- Central Retail Park, Executive, 13th September 2017

1.0 Introduction

- 1.1 The Ancoats and New Islington Neighbourhood Development Framework (NDF) was originally approved by the City Council's Executive in 2014 in order to enable the City Council to provide development objectives in this key location on the north - eastern edge of the City Centre in line with adopted planning policy.
- 1.2 A further refresh of the NDF was approved by the Executive in 2016. This was in response to a significant surge in development activity in the core of the Ancoats Conservation area and the sites surrounding New Islington Marina. The updated document provided refreshed guidance relating to the form and nature of development, permeability and connectivity as well as reflecting the progress that had been made towards delivering the original objectives contained within the 2014 NDF.
- 1.3 The 2016 document broke the area down into 6 distinct zones, each with specific characteristics that required their own planning principles and illustrative masterplan. One of these Zones was identified as Character Area 3, Back of Ancoats, referred to as the "Poland Street Zone", which spans the area bounded by Oldham Road, Bengal Street, the Rochdale Canal and Butler Street/ Rodney Street and has over the past 12 -18 months become the focus of developer and landowner interest. As a consequence, this section of the NDF has been refreshed to reflect the updated planning policy context as well as progress made in the wider area since 2016.

2.0 Background

- 2.1 Ancoats is made up of a number of distinctive mixed-used neighbourhoods, including New Islington, that sit on the north eastern edge of the extended City Centre. They act as the link between the City Centre and the East Manchester neighbourhoods of Miles Platting, Lower Medlock Valley and Holt Town.
- 2.2 The neighbourhood formed the bedrock of Manchester's growth as an industrial power during the 19th and early 20th century, before falling into long term decline following de-industrialisation in the latter part of the 20th century. From the early 1990's onward the City Council has worked in conjunction with government agencies, businesses, community stakeholders and developer partners to develop and deliver comprehensive regeneration strategies in the area.
- 2.3 The recession of the late 2000's threatened to seriously derail the momentum of regeneration that had been built up through significant public sector investment made by the City Council and Government Agencies and private sector investment by a diverse group of developers, including Urban Splash. However, the City Council, working in conjunction with Homes England and Manchester Life and other third party developers has been able to re-energise development activity in recent years and a significant number of residential and commercial development schemes have been delivered in the area.

Since 2016 nearly 2,000 new homes have been delivered in the area, together with 227,410 sq. ft. of new commercial office/ workspace and 57 ground floor commercial / retail units.

- 2.4 As a result of this there are few remaining development opportunities remaining in the heart of the Ancoats Conservation area or within the New Islington Marina area. Consequently, interest is now extending into Character Area 3, otherwise known as the Poland Street Zone.
- 2.5 In order to ensure that the City Council has articulated a vision for this area that can help guide development interest a review and update of the existing NDF, Poland Street Zone has been commissioned. The review and update has taken account of updated Council strategies and adopted planning policy and is intended to provide a robust framework to ensure that compatible residential and commercial development opportunities are maximised; and that connectivity and public amenity opportunities are not lost.

3.0 Public Consultation Approach

- 3.1 In February 2020 the Executive endorsed a draft version of a refreshed Ancoats and New Islington NDF – Character Area 3, Poland Street Zone, to act as a basis for public consultation. The consultation programme ran from 4 March to 15 May 2020, a period of just over 10 weeks and was managed by staff from the Strategic Development Team with support from external consultancy firm Counter Context Limited.
- 3.2 A range of consultation material was produced with consistent branding and messages, which included:
- An updated Ancoats and New Islington consultation web page on the manchester.gov.uk website, providing details of the draft updated Ancoats and New Islington NDF relating to the Poland Street Zone and download links to the relevant documents with a dedicated feedback form to submit comments.
 - Letters to all local residents (465 addresses) within the study area consultation boundary.
 - Letters to local businesses within the study area registered on the Manchester City Council Business Rates Database.
 - Letters to property and landowners delivered to all freehold and leasehold interests registered at the land registry within the consultation boundary area. All letters provided web-link details to the consultation page as well as details of the planned consultation events. The letters to landowners were sent via recorded delivery.
 - Consultation notification emails to key public and statutory stakeholders.
 - Consultation notification emails to non-statutory stakeholder groups including community groups.
 - Press release and news articles on the manchester.gov.uk website, supported by social media.
 - A dedicated email address and telephone information line.

- 3.3 Initially the consultation had been due to run from 4 March to 15 April 2020. Unfortunately, the timings of the consultation coincided with the outbreak of Covid-19 in the United Kingdom and the introduction of social distancing measures to combat the spread of the virus. Two public consultation events had originally been scheduled for Tuesday 17 March (local residents and businesses) and Wednesday 18 March (landowners, developers and businesses) to provide an opportunity for attendees to discuss the draft revisions to the NDF, Poland Street Zone with members of the Residential Growth Team.
- 3.4 As a result of the fast-moving situation, in mid-March 2020, the consultation events were cancelled. Cancellation notices were shared on social media, also sent out by post and notices were put up at the venues. Interested parties with questions about the consultation were encouraged to make contact via a dedicated telephone number and email address.
- 3.5 Recognising that the cancellation of the drop in events may affect people's ability to engage in the process, the consultation was extended by a further 4 weeks to 15 May 2020.
- 3.6 Due to the cancellation of the public consultation events, an additional letter was mailed on 25 March 2020 advising residents of the extension to the consultation period and reiterating the ability to make comments via the webpage.
- 3.7 Businesses and landowners were also informed of the cancellation of the drop in events and the extension of the online consultation period via a second letter on 25 March, which also offered the opportunity for a teleconference on the proposals if required.
- 3.8 All statutory, non-statutory and community groups were also informed of the extension to the consultation period and the cancellation of the drop in events.
- 3.9 Local Members were briefed via email on the consultation process in February 2020 and a subsequent email was sent in March informing them of the cancellation of the drop in events and the extension to the consultation period.
- 3.10 An online meeting was held with the Friends of Ancoats Green who then provided feedback and responses via the on-line consultation.

4.0 Consultation Outcomes

- 4.1 A total of 130 responses were received, and the website attracted 3,615 visits. 119 responses were via the online questionnaire and a further 11 responses were via email.
- 4.2 120 of the responses were from people who live, work or visit the area frequently. A further 2 responses were from local community group Friends of Ancoats Green. 4 responses from or on behalf of local landowners including

Crown Industrial Estates, Manchester Life Development Company, Northern Group and Urban Splash.

4.3 Detailed responses from statutory stakeholders and internal departments were received from Canal & Rivers Trust, Homes England and United Utilities together with Manchester City Council's Flood Risk Management Team.

4.4 Feedback from the consultation programme has been largely positive. Recurring themes and comments include:

- Strong support of the vision and priorities contained within the draft NDF update and the strategy to maximise opportunities for future development;
- Strong support for the proposals linked to reduced car use and improved connectivity and pedestrian and cycle routes through the area;
- Further comments were made in relation to car parking and how this is managed in terms of on street parking and centralised parking provision to service the area and support businesses and residents;
- Strong support for the objectives of maintaining the character and conservation status of the area and ensuring that appropriate consideration is given to this in future developments;
- Highlighting the need for flood management and sustainable drainage solutions where appropriate;
- Highlighting the need for design to positively address the waterways corridor and link to wider green and blue networks;
- Highlighting the need to consider flexibility on building massing and heights at certain locations in the area;
- Support for the delivery of affordable housing across a range of typologies and tenures;
- Highlighting the need to ensure live work mix is balanced appropriately to ensure that either use is not detrimental to the other;
- Support for potential of green streets and open green spaces that could be used for a variety of activities. However, concern was expressed about the possible loss of public open space at Ancoats Green.

5.0 Adjustments to the Framework

5.1 Following the submission of the draft NDF Poland Street Zone update in February 2020, Appendix 1 of this report now sets out the final Ancoats and New Islington NDF, Poland Street Zone, with a set of updated design proposals that will help guide the future development of this area as an attractive and successful live/ work neighbourhood.

5.2 Feedback submitted as part of the consultation process has been carefully considered with a range of amendments made and the Framework strengthened where appropriate.

5.3 Overall the comments and feedback raised via the consultation process have been supportive and consistent with the themes contained within the draft Framework document. As such the proposed amendments include:

- Further clarity in reference to the height and massing of buildings. Acknowledging that height should be informed by the character of the area but allowing for variation in height and massing that reflects quality of design and the eclectic form, massing and use mix synonymous with Ancoats;
- Maintaining the scale of Ancoats Green but reshaping it to improve the quality, function and connectivity of the space; and
- A stronger focus on how and where parking in the area is provided to ensure a more pedestrian/cycle friendly environment is created.

6.0 Implementation and Next Steps

6.1 Subject to approval by the Executive at today's meeting, the Ancoats and New Islington NDF, Poland Street Zone update will become a material consideration in the Council's decision-making role relating to future planning applications as Local Planning Authority. The NDF, Poland Street Zone will continue to form the basis for discussions between the City Council and third-party developers, setting out a vision for the area that will contribute to the co-ordinated delivery of development activity.

6.2 Extending the Remit of Manchester Life Strategic Development Company

6.2.1 At the Executive meeting on the 13th September 2017 approval was given to the acquisition of the former Central Retail Park site by the City Council and the establishment of a partnership with Manchester Life to work with the Council in relation to the future masterplanning, use and redevelopment proposals for the site. That partnership – Manchester Life Strategic Development Company (MLSDC) - has been established and a draft development framework for the site has been produced and will be the subject of a public consultation exercise.

6.2.2 Following the completion of the masterplanning work at Central Retail Park it is proposed that the remit of MLSDC is extended to include the Poland Street Zone. This will enable MLSDC to undertake feasibility work in relation to Council land interests in this area, which will inform future developments proposals.

6.2.3 A further report will be brought to a future meeting of Executive with the detailed outcomes of the feasibility work for the Poland Street Zone.

6.3 Affordable Housing

6.3.1 It should be noted that the February 2020 meeting of Executive approved the use of three sites within the Ancoats and New Islington Framework area for the delivery of affordable housing, these being the former Ancoats Dispensary; vacant land adjacent to Butler Street; and vacant land adjacent to Downley

Drive; as identified on Map 1. By way of an update, detailed surveys and feasibility work is currently being undertaken in relation to these sites and, once this work is concluded a report will be brought to a future meeting of the Executive setting out detailed proposals for the delivery of affordable homes on these sites.

Map 1: Location of Sites for Affordable Housing



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7.0 Contributing to a Zero-Carbon City

- 7.1 As set out above, the revisions to the NDF, Poland Street Zone establishes that future development in Ancoats will be required to respond to the City Council's Zero Carbon policy through the use of low carbon technologies and solutions in the design and delivery of buildings and infrastructure.

8.0 Contributing to the Manchester Strategy

(a) A thriving and sustainable city

- 8.1 The objectives will contribute to the delivery of residential and commercial development that will support the city's economic and residential growth objectives and contribute to the continued growth of the local and regional economy.

(b) A highly skilled city

- 8.2 The objectives confirm that Ancoats will continue to provide new commercial space in line with adopted planning policy to meet demand from existing and newly established businesses, thus creating and sustaining employment opportunities. The draft revisions to the NDF, Poland Street Zone also support the objective of re-purposing vacant and underutilised sites in the City Council's ownership to provide new homes meeting the needs of a growing workforce who wish to live close to the Regional Centre.

(c) A progressive and equitable city

- 8.3 The revised NDF, Poland Street Zone offers the potential to meet Manchester's residential growth targets, contributing to and meeting the demand for new homes in and around the city centre in a range of types and tenures. The continued development of Ancoats will deliver high quality public opens space and the provision of accessible facilities for the local community.

(d) A liveable and low carbon city

- 8.4 The revised NDF, Poland Street Zone will support the delivery of high quality residential development using state of the art technologies to reduce the carbon footprint and create neighbourhoods with a range of amenities to support its residents close to the conurbation core.

(e) A connected city

- 8.5 The continued development of Ancoats will create a seamless connection between the city centre and the neighbourhoods of East Manchester, contributing to the vibrancy and attractiveness of these areas.

9.0 Key Policies and Considerations

(a) Equal Opportunities

- 9.1 The revisions within the NDF, Poland Street Zone have been consulted on with a wide range of stakeholders, enabling all interested parties to engage in the process.

(b) Risk Management

- 9.2 Not applicable at this stage of the process.

(c) Legal Considerations

- 9.3 Once the NDF, Poland Street Zone has been approved by the Executive it will become a material consideration for the City Council as Local Planning Authority in the assessment of future planning applications.
- 9.4 In respect of extending the remit of MLSDC, the City Solicitor will work with the relevant staff within the Growth and Development Directorate to negotiate and finalise any amendments which may be required to the corporate/commercial documentation.
- 9.5 The City Solicitor will support the team in taking the proposals forward to ensure compliance with all relevant legislative and constitutional requirements.

ANCOATS AND NEW ISLINGTON NDF CHARACTER AREA 3 - POLAND STREET ZONE

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Appendix 1, Item 9

JUNE 2020

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1. INTRODUCTION

Ancoats is now one of the most sought after neighbourhoods in Manchester, and even the UK.

However, it has been a 30 year journey to success, with Manchester City Council and its numerous partners endorsing a consistent set of key objectives for regeneration and growth over the years. These objectives have been rooted in the drive to provide a mixed-use neighbourhood, whilst protecting and enhancing the unique historic and urban character of the area.

Supported by the planning policy framework, the Ancoats and New Islington Framework was last updated in 2016 and the regeneration journey has continued since then, with 1,750 residential units, two office conversions and a new school completed. The majority of this new development has been in the 'Front of Ancoats' centred on Cutting Room Square, and in New Islington, with the area beyond seeing very little new

development. This land, to the north of Radium Street is now one of the next key phases in this regeneration journey. It is a distinct and important area, acting as a transition zone between established family neighbourhoods and City Centre living, whilst also containing light industry, albeit all at a very low density. This key area within Ancoats and New Islington warrants a more in-depth analysis to identify key design and development principles.

The purpose of this document is to update preceding Ancoats and New Islington Neighbourhood Development Framework (NDF) previously endorsed by Manchester City Council (2014 and 2016), in line with existing adopted planning policy.

Specifically, the update is focused on ensuring a co-ordinated and policy consistent approach to development in Character Area 3 - Poland Street Zone (hereafter referred to as the Poland Street Zone) and to steer the quality of design required to deliver the next stage of regeneration.



It reflects further detailed masterplanning work for the area and the significant progress that has been made since 2016. It responds to the fact that the Poland Street Zone is one of the next key areas of regeneration highlighted in planning policy.

The update provides a comprehensive strategy for the area in order to guide its positive regeneration and deliver an attractive and successful neighbourhood of choice where increasing numbers of people would choose to live, work and invest.

Once endorsed, this document would be a material consideration helping to guide the content of planning applications relative to the Poland Street Zone.

1.1 LANDOWNERS AND CONTRIBUTORS

Four key landowners in the area have contributed to the preparation of this document through an initial masterplanning exercise. These are as follows:

- Manchester City Council: Majority landowner within the Area and Local Planning Authority
- Manchester Life: Significant landowner within the Area with the remit to deliver predominantly new homes in an eastward expansion of the City Centre, with the focus of investment initially being in Ancoats and New Islington.
- Northern Group: Significant landowner in the area, with historic and current development commitments across Ancoats.
- Urban Splash: Significant landowner in the Area, and also historic and current development commitments across Ancoats and New Islington.

The overall delivery of the Poland Street Zone vision will be led by the City Council, in conjunction with a wide range of delivery partners, including landowners, developers, and strategic partner agencies – as well as local stakeholders, residents, businesses and community organisations.



^ View north east towards Poland St Zone, Jersey St

1.2 NDF AREA

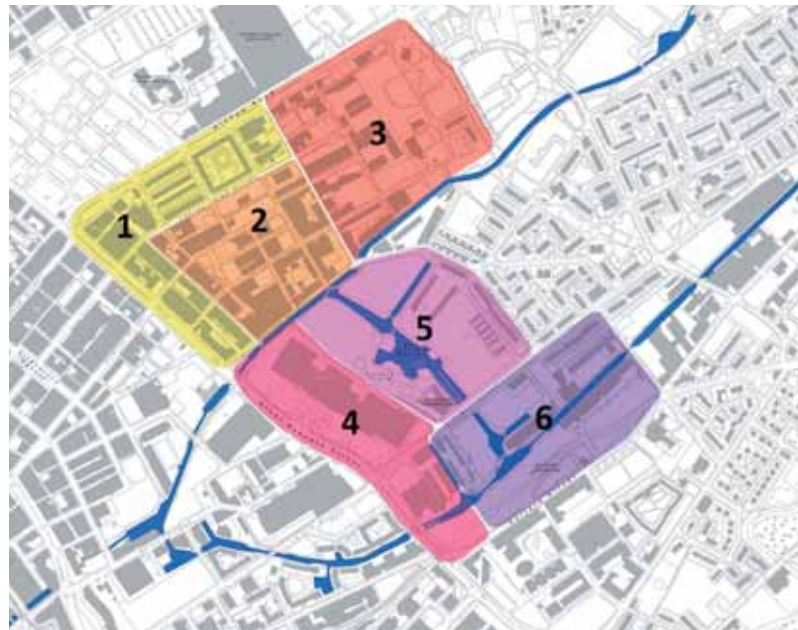
The Ancoats and New Islington NDF area is shown to the right, with the Poland Street Zone marked. The 2016 NDF identified six character areas within the Ancoats and New Islington area based on contextual appraisals, site analysis and identified roles in delivering the NDF masterplan strategy and vision. These 6 character areas are:

1. Character Area 1 - Greater Ancoats Street and Oldham Road Frontage
2. Character Area 2 - The Ancoats Core
3. Character Area 3 - The Poland Street Zone
4. Character Area 4 - Great Ancoats Street Frontage (New Islington)
5. Character Area 5- New Islington Neighbourhood
6. Character Area 6 - Ashton Canal Corridor



◀ Ancoats & New Islington NDF Area (2016 NDF Update)

- ◻ Ancoats & New Islington NDF Area
- ◻ Poland Street Character Area



◀ Ancoats & New Islington NDF Opportunity Areas (2016 NDF Update)

This NDF focuses on the Poland Street Zone - the area lying north east of Radium Street stretching up to Miles Platting, contained to the north by Oldham Street and the south by the Rochdale Canal corridor.

The **Front of Ancoats** is the ‘capsule’ environment defined by the eastern ends of Jersey Street, George Leigh Street, and focussed on the hub of Cutting Room Square. This sits at the heart of the renaissance of the wider northern fringe.

The **Poland Street Zone** remains caught in tension between this ‘new’ Ancoats and the stable, maturing inner suburbs of Miles Platting. This area currently performs an important local economic role, being home to various employers and supporting commercial activity; however, this is sporadic and low density.

1.3 STRUCTURE

This NDF is structured as follows:

Section 2: Policy Context

Section 3: Strategic Context

Section 4: Vision

Section 5: Regeneration Journey

Section 6: Analysis

Section 7: Design and Development Principles

Section 8: Implementation and Delivery

POLICY CONTEXT

2. POLICY CONTEXT

2.1 MANCHESTER CORE STRATEGY (2012)

Manchester adopted its Core Strategy (CS) in 2012. The CS sets out the City Council's vision for Manchester to 2026, along with the planning policies that provide the framework for delivering that vision. The Core Strategy provides strategic planning policy to underpin the delivery of the City Centre Strategic Plan and the Strategic Regeneration Frameworks.

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Ancoats is defined as within the City Centre Fringe, as part of the Regional Centre. Policies within the Core Strategy of particular relevance to Ancoats include:

- **Policy SP1 Spatial Principles:** An emphasis is on the creation of neighbourhoods of choice, providing high quality and diverse housing around district centres, which meet local needs, all in a distinct environment.
- **Policy EC1 Employment and Economic Growth:** Identifies key locations for major employment growth, including

Ancoats and New Islington (City Centre Fringe).

- **Policy EC3 The Regional Centre:** Within the Regional Centre development for employment generating uses will be encouraged.
- **Policy CC1 Primary Economic Development Focus:** City Centre and Fringe: Ancoats and New Islington (including Central Retail Park) is identified by Policy CC1 as forming part of the City Centre Fringe. The City Centre Fringe is expected to accommodate 25ha of office or similar employment development and will be considered a suitable location for the consideration of high-density building and commercially led mixed use schemes. A variety of high-quality accommodation types, sizes and footplates will be encouraged to boost investment by local, national and international businesses.
- **Policy H1 Overall Housing Provision:** approximately 60,000 new dwellings will be provided for in Manchester

between March 2009 and March 2027. New residential development should take account of the need to contribute to creating mixed communities by providing house types to meet the needs of a diverse and growing population. The design of a scheme should contribute to the character of the local area. All proposals should make provision for usable amenity space, parking of cars and bicycles and prioritise sites close to high frequency public transport routes. New housing will be predominantly in the North, East, City Centre and Central Manchester, those areas falling within the Regional Centre and Inner Areas of Manchester.

- **Policy H8 Affordable Housing:** new development (for all residential developments on sites of 0.3 hectares and above or where 15 or more units are proposed) should contribute to the City-wide target for 20% of new housing provision to be affordable. Developers are expected to use the 20% target as a starting point

for calculating affordable housing provision. It is envisaged that 5% of new housing provision will be social or affordable rented and 15% will be intermediate housing, delivering affordable home ownership options.

- **Policy T1 Sustainable Transport:** aims to deliver a sustainable, high quality, integrated transport system to encourage modal shift away from car travel to public transport, cycling and walking. Developments should seek to improve and develop pedestrian and cycle routes, and access to public transport.
- **Policy EN3 Heritage:** Throughout the City, the Council will encourage development that complements and takes advantage of the distinct historic and heritage features of its districts and neighbourhoods. New developments must be designed so as to support the Council in preserving or, where possible, enhancing the historic environment, the character, setting and accessibility of areas and buildings of acknowledged importance.

- **Policy EN9 Green Infrastructure:** New development will be expected to maintain existing green infrastructure in terms of its quantity, quality and multiple function. Where the opportunity arises and in accordance with current Green Infrastructure Strategies the Council will encourage developers to enhance the quality and quantity of green infrastructure, improve the performance of its functions and create and improve linkages to and between areas of green infrastructure. Where the benefits of a proposed development are considered to outweigh the loss of an existing element of green infrastructure, the developer will be required to demonstrate how this loss will be mitigated in terms of quantity, quality, function and future management.
- **Policy PA1 Developer Contributions:** Where needs arise as a result of development, the Council will seek to secure planning obligations in line with Circular 5/2005, Community

Infrastructure Levy regulations or successor regulations/guidance. Where development has a significant impact on the Strategic Road Network developer contributions would be sought through section 278 agreements.

The nature and scale of any planning obligations sought will be related to the form of development and its potential impact upon the surrounding area. Where appropriate, any such provision will be required to be provided on site. Where this is not possible, a commuted sum payment is likely to be sought. In determining the nature and scale of any planning obligation, specific site conditions and other material considerations including viability, redevelopment of previously developed land or mitigation of contamination may be taken into account.

The timing of provision of infrastructure and facilities will be carefully considered in order to ensure that appropriate provision is in place before development

is occupied. In drawing up planning obligations Manchester City Council gives a high priority to the regeneration objectives set out in the Regeneration Frameworks for each area of the City.

Manchester City Council intends to refresh the Core Strategy in light of the emerging GMSF, which is due for further consultation.

2.2 OTHER MATERIAL PLANNING CONSIDERATIONS

2.2.1 NATIONAL PLANNING POLICY FRAMEWORK (2019)

The National Planning Policy Framework (NPPF) is a material consideration in the determination of all planning applications and articulates the priorities of 'The Plan for Growth' within planning policy.

The original NPPF in 2012 introduced a 'presumption' in favour of sustainable development and supports proposals that are in accordance with policies in an up-to-date Development Plan. Sustainable development is about positive growth

which supports economic, environmental and social progress for existing and future generations, as follows:

- a. **An economic objective** – to help build a strong, responsive and competitive economy, by ensuring that sufficient land of the right types is available in the right places and at the right time to support growth, innovation and improved productivity; and by identifying and coordinating the provision of infrastructure;
- b. **A social objective** – to support strong, vibrant and healthy communities, by ensuring that a sufficient number and range of homes can be provided to meet the needs of present and future generations; and by fostering a well-designed and safe built environment, with accessible services and open spaces that reflect current and future needs and support communities' health, social and cultural well-being; and
- c. **An environmental objective** – to contribute to protecting and enhancing our natural, built and

historic environment; including making effective use of land, helping to improve biodiversity, using natural resources prudently, minimising waste and pollution, and mitigating and adapting to climate change, including moving to a low carbon economy.

Paragraph 28 states that non-strategic policies should be used by local planning authorities and communities to set out more detailed policies for specific areas, neighbourhoods or types of development.

Paragraph 35 outlines the criteria against which plans should be assessed on whether they are 'sound', comprising:

- a. **Positively prepared** – providing a strategy which, as a minimum, seeks to meet the area's objectively assessed needs; and is informed by agreements with other authorities, so that unmet need from neighbouring areas is accommodated where it is practical to do so and is consistent with achieving sustainable development;

- b. **Justified** – an appropriate strategy, taking into account the reasonable alternatives, and based on proportionate evidence;
- c. **Effective** – deliverable over the plan period, and based on effective joint working on cross-boundary strategic matters that have been dealt with rather than deferred, as evidenced by the statement of common ground; and
- d. **Consistent with national policy** – enabling the delivery of sustainable development in accordance with the policies in this Framework.

These tests of soundness will be applied to non-strategic policies in a proportionate way, taking into account the extent to which they are consistent with relevant strategic policies for the area.

222 MANCHESTER RESIDENTIAL QUALITY GUIDANCE (2016)

The Manchester Residential Quality Guidance document was endorsed in December 2016 and aims, in the context

of, and supported by, the planning policy framework, to ensure that high quality, sustainable housing that meets the needs of the city and its communities will be built. It sets out the components of residential quality to be aligned with as follows:

- Make it Manchester: understanding the character and quality of the various parts of the city and reflect that in the design.
- Make it bring people together: encouraging a sense of community and neighbourliness
- Make it animate streets and spaces: the interrelationship between being, streets and spaces in making a place feel safe and inviting.
- Make it easy to get around: ensure development is well connected and easy to get around.
- Make it work with the landscape: enhancing and improving connection with landscape and nature.
- Make it practical: dealing with the clutter of life.

- Make it future proof: anticipate the impacts of climate change and make residential design more efficient.
- Make it a home: provide sufficient space, natural light and allow people to settle and flourish.
- Make it happen: make sure residential schemes are deliverable.

To meet design and environmental objectives, new residential development needs to demonstrate how it will deliver the highest quality.

Proposals that do not comply with this guidance must provide a compelling justification, based on evidence and options analysis, in order to avoid refusal.

This approach, embedded in policy, underpins the Council's aspiration to encourage the delivery of the highest quality range of residential development, which will contribute to sustainable growth and help establish Manchester as a world class city.

STRATEGIC CONTEXT

3. STRATEGIC CONTEXT

3.1 ECONOMIC AND MARKET CONTEXT

Manchester's economy continues to benefit from the growth of financial and professional services and is being further strengthened and diversified by high added value growth in key sectors such as creative and digital, science and innovation, culture, sport and tourism.

Economic growth has also been supported by Manchester's expanding international connections, centres of excellence in research and higher education, and investment in transport infrastructure, which has increased the diversity and scale of the cities labour markets.

Prospects for economic growth are closely tied to the ability to attract and retain the most talented individuals. It is therefore critical to focus efforts on improving Greater Manchester's attractiveness as a location to live, study, work, invest and do business. In this regard, a key priority is the delivery of high quality residential

accommodation, consistent with the requirements of Manchester's Residential Quality Guidance, and located within neighbourhoods of choice. Finally, the Manchester Strategy 2016-25 identifies a clear vision for Manchester's future, where all residents can access and benefit from the opportunities created by economic growth.

3.1.1 MANCHESTER: A GROWING CITY

Manchester has become recognised as one of Europe's most exciting and dynamic cities, following a thirty year programme of transformation. The city has a diverse population of approximately 545,000¹ according to most recent estimates and continuing to grow rapidly.

Population growth in recent years has been particularly clear among the younger 20-35 years demographic, attracted to Manchester's lifestyle and increasing employment opportunities, and this in turn is driving further economic growth and enhanced productivity.

The City of Manchester is located at the heart of Greater Manchester, the largest conurbation outside of London. Greater Manchester has a resident population of over 2.78 million and a combined GVA of over £65.5 billion, accounting for around two fifths of the North West's economic output².

In 2017, almost one third of the £65.5 billion of GVA generated in Greater Manchester was produced in the City of Manchester³. Manchester is one of the fastest growing cities in Europe.

1. Manchester City Council, 2016 Mid-Year Estimate (Revised 2019), https://www.manchester.gov.uk/downloads/download/4220/public_intelligence_population_publications. Accessed 19 September 2019

2. Office for National Statistics, Regional Gross Value Added (Income Approach) tables (released 12 December 2018), <https://www.ons.gov.uk/file?uri=/economy/grossvalueaddedgva/datasets/regionalgrossvalueaddedincomeapproach/current/gvareferencetables2.xls>. Accessed 26 September 2019.

3. Office for National Statistics, Regional Gross Value Added(Income Approach) tables (released 11 December 2018), <https://www.ons.gov.uk/economy/grossvalueaddedgva/datasets/regionalgrossvalueaddedincomeapproach>. Accessed 27 September 2019.

By 2025, in excess of 600,000 people are expected to live in the city, up 7.6% on the 2015 estimate. Employment growth of 8.9% is forecast in Manchester between 2016 and 2025 (and 14.1% in the period 2016 to 2036). This growth rate is forecast to add 35,200 jobs to the Manchester economy, taking the total employment level towards 430,000 in 2025.

In addition, a significant proportion of forecast employment growth is expected to occur in sectors with higher than average GVA. GVA is expected to increase by 21.8% to 2025 with a 45.2% change forecast from 2016 to 2036⁴.

Manchester's enhanced economic performance has been underpinned by a move from its traditional manufacturing and industrial role towards a service-

4. Greater Manchester Combined Authority, Greater Manchester Forecasting Model: Summary of outputs (2017 update), http://www.manchester.gov.uk/download/downloads/id/25330/i14_greater_manchester_forecasting_model_017_-_manchester.pdf. Accessed 26 September 2019.

based, high growth economy. Importantly, it is this sector of the economy that provides a large proportion of the high skilled and high productivity jobs in the national economy.

Manchester's current and future competitive position is underpinned by a number of key economic assets as set out below.

Thriving Regional Centre and National Destination

Over the last 20 years Manchester City Council has driven the physical and economic renewal of the City Centre to ensure that Manchester maintains its position as the nation's leading Regional Centre and that it can successfully compete as an international investment location and visitor destination.

Trend in Businesses Looking for Agglomeration Benefits

Business sectors which are influenced by agglomeration (where entrepreneurs,

companies, new startups and talented workers from disparate economic growth sectors are keen to cluster in locations which can provide business and networking opportunities) are attracted to locations where there are deep labour markets offering an exceptional range of highly qualified and skilled staff.

Manchester's existing business base ensures that it is in prime position to attract such companies that benefit from clustering. This is particularly prevalent in the Technology, Media and Telecoms (TMT) industry.

Mobile and Skilled Workforce

The Manchester City Region offers a high quality and growing workforce of some 7.2 million within an hour's commute of the city. There is access to a pool of skilled people across a wide range of industries, and over 99,000 students in five Higher Education Institutions across Greater Manchester.

Accessibility

Manchester has continued to invest significantly in its transport infrastructure, delivering major improvements in terms of accessibility to the regional centre.

This effectively stretches and increases the capacity of its travel to work area (and therefore pool of labour), and enhances connectivity between businesses. It also makes the City Centre easier to get around and a better place in which to live.

Manchester International Airport

Manchester's airport is the third largest in the UK, and is the primary gateway for the north of England, serving over 200 destinations worldwide.

Sport

Manchester's pre-eminence in football is represented by the presence of two of the leading teams in England, Europe and the world. Manchester City Football Club is based at the Etihad Campus, approximately 1.5km from Ancoats.

The city is also home to the National Cycling Centre and has established itself as the home for the British Cycling Team. The Manchester Institute of Health and Performance (MIHP) in Beswick is the home of the English Institute of Sport with world leading facilities.

Culture, Leisure and Tourism

The importance of culture, leisure, and tourism to the Manchester economy is increasing, underlining the significance of the City's existing and growing asset base.

In recent years, this has been boosted by significant investment in new world class facilities and events, such as the Whitworth Art Gallery and the forthcoming Factory Manchester in St John's (which will become a permanent home for the Manchester International Festival).

Such investments have sustained and opened new domestic and overseas markets, giving Manchester its status as the third most visited city in the UK by international visitors (after London and

Edinburgh), with the city experiencing a 21% rise in the number of international visits since 2005.

Emerging Residential Trends

Developing socio-economic trends, as described above, are driving changes in how people chose to live. Development activity and investment in residential construction in Manchester has increased significantly during the years 2014 to 2019. For four consecutive years, residential schemes have been the main driver of record levels of development activity in the city region.

Most of the development that has taken place in the residential sector have focussed on formalising and professionalising the rental market in the city. New residential schemes for rent are now typically owned and managed by one operator.

The city is now seeking to increase family home provision in the city in areas like the Northern and Eastern Gateways with lower density.

3.2 REGIONAL STRATEGIC POLICY

3.2.1 THE GREATER MANCHESTER STRATEGY

The Greater Manchester Strategy (GMS) is Greater Manchester's overarching strategy which has set the strategic framework for policy development across GM since 2009 and was updated in July 2017.

This is the third Greater Manchester Strategy and it builds on the substantial progress made since the first was published in 2009 and the previous refresh in 2013. The strategy was refreshed to reflect the change in the economic and political climate, particularly:

- The substantial devolution that is now underway in Greater Manchester;
- The Mayoral election in May 2017 and the Mayor's manifesto commitments; and
- The changing economic and political climate, particularly the vote to leave the EU.

The Greater Manchester Strategy sets out a very clear vision for the city region. It states that:

“Our vision is to make Greater Manchester one of the best places in the world to grow up, get on and grow old: A place where all children are given the best start in life and young people grow up inspired to exceed expectations; A place where people are proud to live, with a decent home, a fulfilling job, and stress-free journeys the norm, but if you need a helping hand you'll get it; A place of ideas and invention, with a modern and productive economy that draws in investment, visitors and talent; A place where people live healthy lives and older people are valued; A place at the forefront of action on climate change with clean air and a flourishing natural environment; A place where all voices are heard and where, working together, we can shape our future.”

The strategy for achieving this vision is structured around 10 priorities, reflecting the life journey:

- Priority 1: Children starting school ready to learn;
- Priority 2: Young people equipped for life;
- Priority 3: Good jobs, with opportunities for people to progress and develop;
- Priority 4: A thriving and productive economy in all parts of Greater Manchester;
- Priority 5: World-class connectivity that keeps Greater Manchester moving;
- Priority 6: Safe, decent and affordable housing;
- Priority 7: A green city-region and a high quality culture and leisure offer for all;
- Priority 8: Safer and stronger communities;
- Priority 9: Healthy lives, with quality care available for those that need it; and
- Priority 10: An age-friendly city-region.

By harnessing the strengths of Greater Manchester's people and places, the GM Strategy aims to create a more inclusive and productive city-region where everyone, and every place, can succeed. It builds on the work that has been done in previous strategies around reforming public services and growing the economy, with an increased focus on ensuring that the people of Greater Manchester can all benefit from economic growth and the opportunities it brings throughout their lives.

The GMS provides the high level framework for action based on a robust evidence base and the results of public consultation. More detailed plans, developed and led by city-region-wide partnerships, set out the specific actions, interventions and investment required to deliver the GM strategic priorities and achieve the GM vision.

There are a number of documents that support the delivery of the GMS as follows:

- **The Greater Manchester Investment Strategy:** supports the implementation of the GM Strategy through investment to create and safeguard jobs, primarily through loans to support the recycling of funding in order to maximise the impact of investment over several funding cycles.
- **The Climate Change and Low Emissions Implementation Plan:** sets out the steps that will be taken to become energy-efficient, and investing in our natural environment to respond to climate change and to improve quality of life.
- **The Greater Manchester Work and Skills Strategy:** sets out the GM approach to delivering a work and skills system that meets the needs of GM employers and residents.
- **The Northern Powerhouse Strategy:** identifies skills, science and innovation and the development of a collaborative approach to promoting the Northern Powerhouse to foreign investors as priorities for further work by Northern Cities and Government
- **The Greater Manchester Growth Strategy:** demonstrates how the opportunities provided by HS2 and Northern Powerhouse Rail will be maximised for the benefit of businesses and residents within the city and across GM.
- **The Growth Strategy:** emphasises the importance of HS2 and NPR to the city and the city region, highlighting the significant growth and jobs benefits that these programmes can bring, and demonstrating how the opportunities will be maximised for the benefit of businesses and residents within the city and across GM.

322 DRAFT GREATER MANCHESTER SPATIAL FRAMEWORK (GMSF) 2019

The Draft Greater Manchester Spatial Framework (GMSF) seeks to enable an informed, integrated approach to be taken to strategic development planning across Greater Manchester. The purpose of the GMSF is to enable Greater Manchester to manage land supply across the city region in the most effective way, in order to achieve the vision set out in the GMSF and is based on a clear understanding of the role of places and the connections between them.

Built on a robust analysis of projected employment growth, including a sectoral analysis of Greater Manchester's key growth sectors, and an assessment of demographic change and the housing requirements arising from such change, the GMSF will provide a clear perspective of land requirements, along with the critical infrastructure - transport, digital, energy, water and waste - required to support development.

Work is now underway to review and refresh the GMSF following the initial public consultation undertaken between 31 October 2016 and 16 January 2017. A revised version was put out for public consultation in 2019 and publication draft is set to be consulted on in summer 2020 following responses to this revised draft.

In relation to Ancoats, the GMSF policy GM Strat 5 states how inner areas have experienced the highest levels of population growth, particularly of those aged under 40, in recent years.

Higher levels of new development will be accommodated in inner areas, enabling new people to move into these highly accessible areas whilst retaining existing communities. A high priority will be given to enhancing the quality of existing and new neighbourhoods, including through enhanced green infrastructure and improvements in air quality.

323 GREATER MANCHESTER'S WALKING AND CYCLING INVESTMENT PLAN (BEE NETWORK) 2020

This plan is an update on the 'Made to Move' strategy (2018) and Bee Network launch (2019) and focuses on how the Bee Network, a 1,800 mile network of walking and cycling routes across Greater Manchester will be delivered.

The Bee Network will support the delivery of 'Our Network': Greater Manchester's plan for an integrated, simple and convenient London-style transport system. It will allow people to change easily between different modes of transport, with simple affordable ticketing and an aspiration to have a London-style cap across all modes. This would include orbital routes that allow people to travel around the city-region, as well as in and out of the centres. These activities will all work to deliver the Greater Manchester Transport Strategy 2040 which sets out a vision for at least 50% of all journeys in Greater Manchester to be made by walking, cycling and public transport by 2040.

3.2.4 TFGM: GREATER MANCHESTER TRANSPORT STRATEGY 2040

The Transport Strategy 2040 statement sets out a vision for “World class connections that support long-term, sustainable economic growth and access to opportunity for all” and seeks to address the four critical transport challenges of supporting sustainable economic growth, improving quality of life, protecting the environment and developing an innovative city region.

The 2040 Strategy and associated delivery plans is relevant to Ancoats because of its broad yet integrated approach to delivering significant improvements to the way people travel both across the region and locally.

The Strategy seeks to create a region that is integrated in efforts to improve health and resilience, tackle congestion, combat air pollution, improve bus services, support interchanges between modes, deliver walking and cycling infrastructure and local centre enhancements.

3.3 LOCAL STRATEGIC POLICY

3.3.1 MANCHESTER STRATEGY 2016-25 (“OUR MANCHESTER”)

The Manchester Strategy 2016-25 was adopted by MCC in January 2016, and updated in July 2017; setting the ambitions for the city for the next decade at that time. The Strategy sets out a vision for Manchester to be in the top flight of world-class cities by 2025, when the city will:

- Have a competitive, dynamic and sustainable economy that draws on our distinctive strengths in science, advanced manufacturing, culture, and creative and digital business – cultivating and encouraging new ideas;
- Possess highly skilled, enterprising and industrious people; be connected, internationally and within the UK;
- Play its full part in limiting the impacts of climate change;
- Be a place where residents from all backgrounds feel safe, can aspire, succeed and live well; and

- Be clean, attractive, culturally rich, outward-looking and welcoming.

The Manchester Strategy also commits to giving the local community and other stakeholders the opportunity to be involved in decision making, with a primary focus on a continuous approach to engagement.

3.3.2 MANCHESTER CITY COUNCIL CLIMATE CHANGE EMERGENCY

A motion was passed by Manchester City Council to declare a climate change emergency on the 10th July 2019, which included commitments to:

- Investigate and introduce measures to help reach domestic zero carbon levels including addressing fuel poverty and retrofitting existing homes.
- Investigate ways to ensure that future local plans place a mandatory requirement for all new development to be net zero carbon by the earliest possible date.

It also reiterates the previous aim to reach a target of zero net emissions by 2038, or earlier if possible.

The five year framework sets out measures that MCC will take in order to reduce carbon emissions from its buildings, energy use and transport. The measures include retrofitting buildings to improve energy efficiency, increasing the use of Electric Vehicle Vehicles, and seeking 100% renewable energy.

3.3.3 MANCHESTER'S GREAT OUTDOORS: A GREEN AND BLUE INFRASTRUCTURE STRATEGY FOR MANCHESTER 2015-25

Manchester City Council recognises that green and blue infrastructure is an essential part of creating a successful, liveable city. Parks, river valleys, gardens, street trees, green roofs, canals and many other components all form part of a rich network that is integrated with the built environment in the world's most popular cities.

The vision for green and blue infrastructure in Manchester over the next 10 years is that by 2025 high quality, well maintained green and blue spaces will be an integral part of all neighbourhoods. The city's communities will be living healthy, fulfilled lives, enjoying access to parks and green spaces and safe green routes for walking, cycling and exercise throughout the city.

Businesses will be investing in areas with a high environmental quality and attractive surroundings, enjoying access to a healthy, talented workforce. New funding models will be in place, ensuring progress achieved by 2025 can be sustained and provide the platform for ongoing investment in the years to follow.

3.3.4 MANCHESTER'S RESIDENTIAL GROWTH STRATEGY (2016) AND HOUSING AFFORDABILITY FRAMEWORK

Recognising the critical relationship between housing and economic growth, Manchester City Council has approved a Residential Growth Strategy which seeks to deliver a minimum of 25,000 new homes in a ten-year period between 2016 and 2025.

This policy framework aims to ensure that there is the right quality, mix and type of housing in the right locations to meet demand and changing demographics, develop neighbourhoods of choice and improve equality amongst the city's residents in terms of housing choice, quality and affordability in order to develop strong communities.

The Residential Growth Strategy has been strengthened and refined by the development of the Housing Affordability Policy Framework which seeks to explicitly link household income to the provision of new homes across the city.

This is to ensure that residents who are on or below the average household income for Manchester have access to decent and secure homes. The policy recommends that the City Council aims to deliver between 1,000 and 2,000 new affordable homes in Manchester each year.

This Framework defines affordable housing as homes that cost no more than 30% of gross household income for those at or below the City's then average income of £27,000. The Council subsequently agreed at its Executive in May 2018 that no Manchester resident should have to spend more than 30% of their household income on accommodation - and ideally less.

In September 2019 the Executive noted an increase in the forecast Residential Growth delivery target for new homes in Manchester from April 2015 to March 2025 of an additional 7,000 homes to 32,000 including an increase in the target for affordable homes to a minimum of 6,400.

3.4 AREA BASED REGENERATION CONTEXT

There are a number of area based frameworks which help provide a context to the Poland Street Zone. These include:

3.4.1 CENTRAL MANCHESTER SRF (2012)

The Ancoats area falls within the Central Manchester Regeneration Area. In accordance with existing adopted planning policy, the aim of the SRF is to build on the diversity of these areas to create distinctive, attractive and safe neighbourhoods, where people of all economic backgrounds want to live.

The aims of the Central Manchester SRF include a focus on potential opportunities on the edge of the City Centre. It envisages a significant change in housing in this area, while creating flourishing, and well connected communities.

3.4.2 PICCADILLY SRF (2018)

The Piccadilly SRF is located under a mile from Ancoats, covering a large part of the City Centre north of Piccadilly. In June 2018 Manchester City Council's Executive Committee endorsed an updated Strategic Regeneration Framework to help guide the regeneration of the Manchester Piccadilly area.

The Manchester Piccadilly SRF provides a vision and framework for the regeneration of the Piccadilly area as a key gateway to the city, which is in accordance with existing adopted planning policy and builds on the opportunities presented by the arrival of the High Speed 2 (HS2) and potentially Northern Powerhouse Rail at Piccadilly Station.

It sets out a vision for the delivery of high quality commercial accommodation, new residential accommodation, and public amenities (including public realm, retail and leisure opportunities) within the Piccadilly area, in order to create a

desirable location in which to live, work and spend leisure time.

The Mayfield SRF sits within the Piccadilly SRF. This SRF was endorsed in 2018. The vision for Mayfield is to deliver a world class, transformational, distinctive and imaginative commercially led neighbourhood, anchored by Mayfield Park, which will become a powerhouse of socio-economic productivity.

3.4.3 NORTHERN GATEWAY (2019)

The Northern Gateway offers an opportunity to deliver approximately 15,000 new homes over the next 15-20 years and make a significant contribution to Manchester's Residential Growth Strategy, along with city-regional and national growth agendas.

The SRF area covers approximately 155 hectares (ha) to the north of Manchester City Centre between Victoria Station, NOMA and the Northern Quarter in the southwest, and Queens Park and the intermediate Ring Road (Queens Road) to the northeast. It is surrounded by the

established neighbourhoods of Ancoats and New Islington, Miles Platting, Monsall, Cheetham Hill and the Strangeways commercial district.

The Northern Gateway has 8 core aims:

- A unique and high quality residential led regeneration scheme.
- A varied network of high quality green streets and public open spaces.
- Manchester's unique city river park.
- Build on the best of what is there.
- Improve connectivity across the Northern Gateway and beyond.
- Create new gateways to and from the City Centre.
- Promote truly sustainable places.
- Foster the emergence of local retail and service hubs.

Of particular relevance to Ancoats and New Islington is the promotion of walking and cycling as primary modes of transport. An extensive network of walking and cycling links is proposed to connect the neighbourhoods within the Northern Gateway and will also connect the Northern Gateway to the City

Centre and adjoining neighbourhoods including Ancoats and New Islington, the Northern Quarter, Miles Platting and Queens Park. Walking and cycling links will also provide increased connectivity between communities and core social and community infrastructure, along with opportunities for leisure and recreation.

In regards to development adjacent to Ancoats, a strong street edge is proposed to be established along Rochdale Road and Oldham Road, with higher densities reinforcing an urban avenue character and larger development plots accommodating a mix of typologies. Development along Oldham Road will remain sensitive to the Ancoats Conservation Area and more suburban housing forms present in the existing Miles Platting neighbourhood.

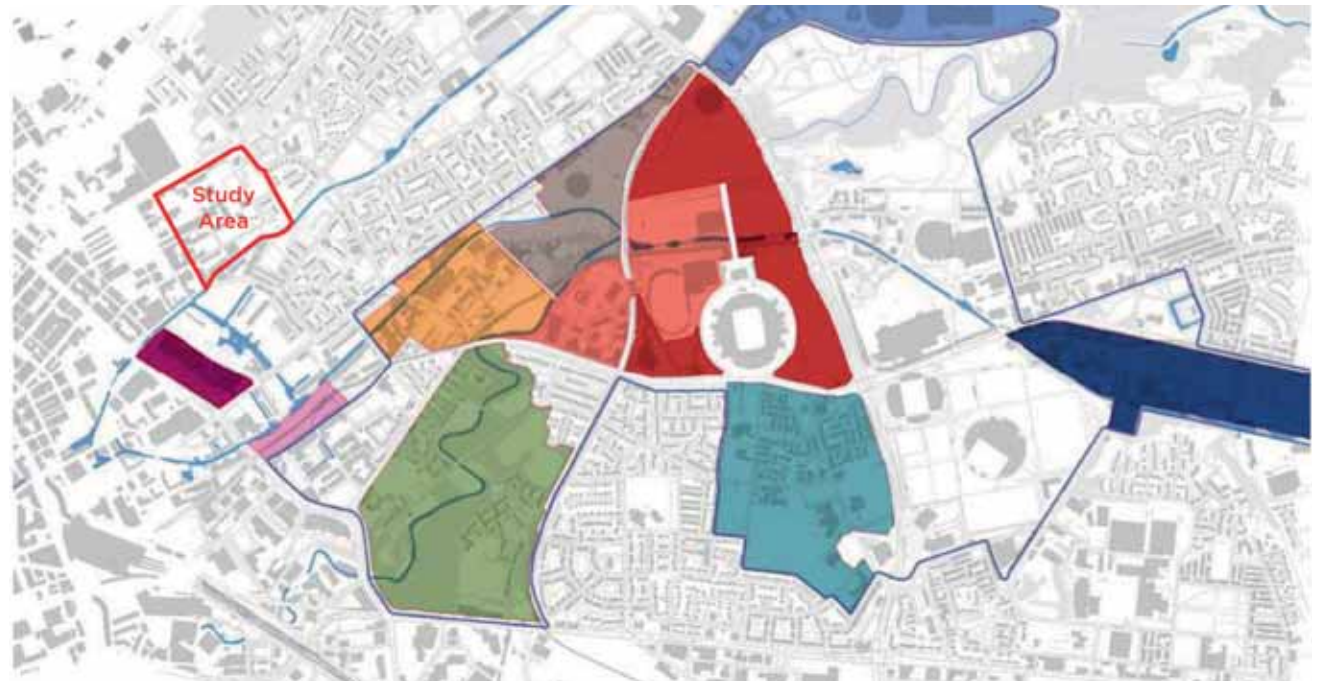
3.4.4 EASTERN GATEWAY (2019 UPDATE)

At the heart of the renaissance of East Manchester has been the Etihad (formerly the City of Manchester) Stadium and the complex of sporting assets on the Etihad

Campus (formerly Sportcity) that were developed for the 2002 Commonwealth Games. The Stadium has acted, and still acts, as the beacon of the economic transformation of East Manchester, a symbol of change and improvement in the fortunes of the area.

In the thirty-year journey of transformation of East Manchester, the Etihad Campus has consistently been a major economic driver in its own right within a city region and national context. Planning policy, which has supported the successive Regeneration Frameworks, has identified the Etihad Campus as a place to drive forward the development of a globally competitive sport, leisure and recreation offer.

Over the last ten years' significant new investment has been made to deliver new facilities that benefit the community with new local leisure and educational developments being part of an integrated approach to the transformation of the area.



Extract from Eastlands Regeneration Framework highlighting key opportunity areas relative to the Poland Street NDF Area.

In December 2017, Manchester City Council approved a further version of the Eastlands Regeneration Framework (ERF 2017) in order to guide the next phases of identified projects and development activity in and around the Etihad Campus as well as the westward expansion of activity along the Ashton Canal Corridor, joining up with the eastward expansion of the City Centre taking place in Ancoats and New Islington.

Since that Framework was introduced, the economic growth in the City has continued at pace, with up to fifteen years of employment growth now likely to be delivered in half that time. An update to the ERF was approved in July 2019.

The broad vision for Eastlands has remained consistent for nearly twenty years - the policy framework is clear that it is to become a place which is attractive for people to live, work and to visit; an area which builds upon its assets to provide a distinctive contribution to the overall success of the city region; and crucially to be a place where all residents are able to share in the long term success of the area.

VISION

4. VISION

'FIRST LIFE, THEN SPACES, THEN BUILDINGS - THE OTHER WAY AROUND NEVER WORKS.'
JAN GEHL

4.1 INTRODUCTION

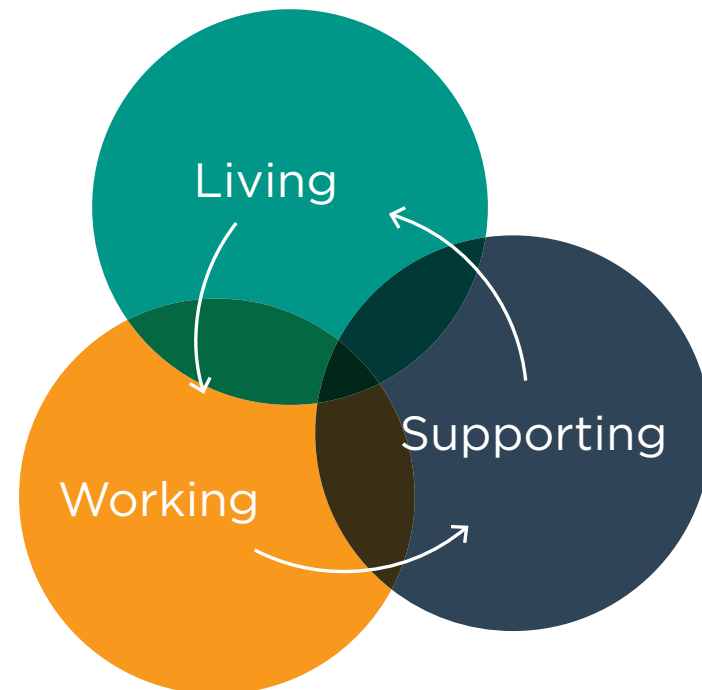
The transformation of Ancoats has become a powerful symbol of Manchester's urban renaissance.

Physically and aesthetically it offers 21st century urban living amongst some of the city's most iconic industrial built fabric. Culturally and functionally it supports an industrious and creative workforce and independent businesses, celebrating the craft and social history of the area.

Now better able to support its residential community, Ancoats is increasingly drawing in new people. Those looking for something different; somewhere different.

4.2 VISION

The vision for the Poland Street Zone is **to bring forward an authentic evolution of Ancoats; a form of urban development and mix of uses, rooted in the area's past but driven by a sense of the future.**



The area warrants a design response that takes into account the surrounding area's particular characteristics and supports the delivery of the key ambitions for the area as follows:

- **Diverse and multi-generational** – A housing mix and living environment that opens up the Ancoats urban lifestyle to a broader range of people;
- **Living and working** – An active and mixed place that optimises residential and employment space, carefully managing the needs of both communities;
- **Urban and green** – Unreservedly urban in its density, medium-rise in scale and structured around meaningful open and green spaces and people friendly streets; and
- **Sociable and sustainable** – Somewhere that supports carbon neutral living and working, and fosters a sense of community and collective responsibility.

A DIFFERENT APPROACH TO THE CITY CORE...



^ Vision concept diagram showing the potential ingredients of the Poland Street Zone

REGENERATION JOURNEY

5. REGENERATION JOURNEY

5.1 PROGRESS

The development of Ancoats and New Islington has taken place over a significant length of time, with the historic mills in Ancoats being built during the Industrial Revolution and coming to maturity in the early-mid 20th Century. Following this period of peak density, development activity and economic growth, Manchester suffered from post-industrial decline, as experienced in cities across the UK in the late 20th century.

This heralded a new period in city planning which focused on regeneration and renewal, as reflected in the current policy framework. This provided the platform for the Ancoats area in particular which underwent a programme of change and renewal to shape the area's post-industrial legacy.

To support, guide and steer the area's regeneration the New East Manchester Urban Regeneration Company was formed in 1999. This had a particular impact on starting to envision the potential of the area, alongside the 2002 Urban Splash New Islington Framework.

Royal Mills and the Chips building were first occupied in 2008 and 2009 respectively with the final phase of Royal Mills being completed in 2015. Key infrastructure has also been delivered early, including:

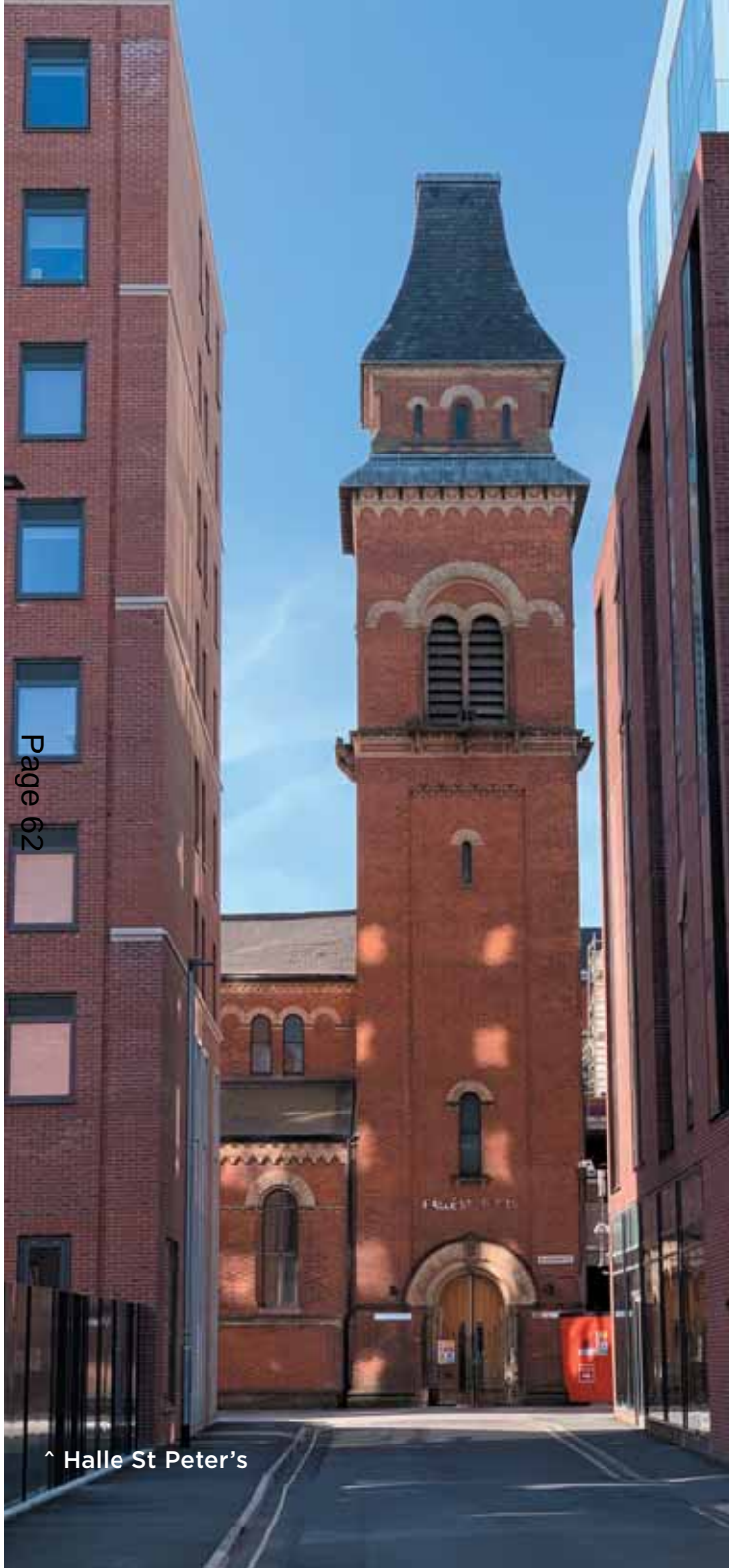
- Cutting Room Square and Canalside, completed 2010.
- Cotton Field Park, completed early 2011.
- A new Metrolink Line, which included a new stop at New Islington, opened in 2013.
- The restoration of St. Peter's Church as a rehearsal space for the Halle orchestra and event space, opened 2013 (extended 2019).
- A permanent home for the Manchester Grammar School sponsored New Islington Free School, opened in September 2016 (they had been in temporary accommodation initially, since 2013).

The process in Ancoats and New Islington is symptomatic of the efforts, underpinned by policy, that have taken place across

Manchester over the last 30 years to regenerate the city.

The implementation of policy has seen a vibrant living and working community populating parts of the city that had been in decline. This success has been more than 30 years in the making and has been possible due to a policy framework that has enabled the support, investment and passion of committed partners, and the community that has both existed and blossomed in the area.

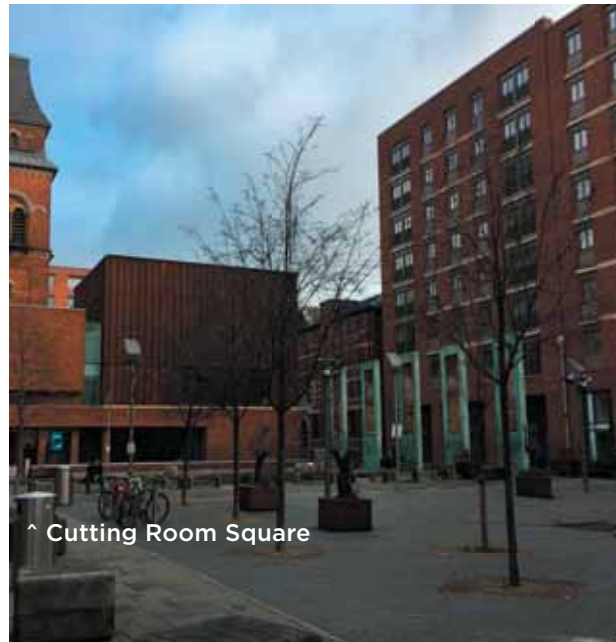
The latest phase of redevelopment in Ancoats physically commenced in 2014, when the partnership between Abu Dhabi United Group ('ADUG') and Manchester City Council formed Manchester Life. This took place following the publication of the original 2014 NDF which set out the economic objectives, which could be achieved through investment in the area, and how the social and environmental objectives could be attained through the opportunities that existed for the creation of new neighbourhoods.



^ Halle St Peter's



^ Murray's Mill, Jersey Street



^ Cutting Room Square



^ New Islington Marina looking towards Cotton Field Park

The NDF was updated in 2016 to crystallise the opportunities further and reflect the progress made already, the majority of which was residential (e.g. Nuovo, Residenza, HoUSE, The Point, Paragon Mill, amongst others), but did also include some commercial development (Stubbs Mill and Jactin House).

The core development and urban design principles set out in the 2016 NDF have assisted in bringing forward detailed planning applications that respond to the relevant planning policy with regard to required outcomes in relation to an appropriate and quality built form. This is evident in the investment by Manchester Life, providing a catalyst for development in the area.

Northern Group, Urban Splash and Mulbury also all have freehold and leasehold interests in the area and have continued to bring projects forward. In summary, the following residential developments have taken place since the 2016 update:

Manchester Life

- Cotton Field Wharf - 302 units (completed Q3 2017)
- 1 Cutting Room Square - 31 units (completed Q2 2018)
- Smiths' Yard - 199 units (completed Q4 2018)
- Murrays' Mills - 124 units (completed Q3 2019)
- Sawmill Court - 158 units (completed Q2 2018)
- Weavers Quay - 201 units (completed Q2 2019)
- Vesta - 172 units (completed Q1 2020)
- Lampwick - 213 units (under construction - to complete by end of 2021).
- New Little Mill - 68 units (under construction - to complete by end of 2020).

Mulbury

- Anco & Co, Blossom Street - 143 units (currently paused)

Urban Splash

- HoUSE, Phase 1 - 40 homes (completed 2017)
- Mansion House and Town House - 134 homes (due to complete by Q2 2 - 021)
- Stubbs Mews - 18 homes (due to complete 2021)

ISIS Developments

- Islington Wharf Phase 4 - 101 units (completed Q3 2019)

First Step

- Cotton Square - 23 units (completed Q3 2019)

Much of the development that has been completed to date was designed with ground floor commercial space, especially in the 'Front of Ancoats', which has proven to be hugely popular. This includes Rudy's Pizza, which opened its first outlet in Ancoats in 2015 and has now become a well-known brand, not just in Manchester with operations elsewhere in the City Centre, but also further afield.

Manchester Life provided 16 commercial units in its first phase and its tenants include several winners at the 2019 Manchester Food and Drink Festival including The Jane Eyre, Pollen Bakery and SUGO Pasta Kitchen. Other Manchester Life tenants that have been short listed for Food and Beverage awards include Trove, Erst and Cask.

International recognition has also come from Mana, which was awarded Manchester's first Michelin Star in 2019, after a 42 year hiatus.

Attracting a mix of independent-led food and beverage operator occupiers in Ancoats has been carefully curated and adhered to by most of the development partners in Ancoats. Commercial leases have been tightly managed to control opening hours and help create an attractive community for both businesses and residents.

Ancoats General Store continues to go from strength to strength, operating as a bar and coffee shop alongside its convenience store operation; it also



^ Rudy's Pizza



^ Halle St.Peters new extension



^ The Jane Eyre



^ Ancoats General Store

^ Examples of ground floor environments and uses
Image sources: www.facebook.com and www.betterretailing.com

opened a post office in 2018, providing further amenity for local residents. Ancoats is also now home to a barbers, and the Halle St Peters opened its extension in November 2019. This provides additional practice rooms and performance spaces alongside a new café, and will facilitate a broader cultural offer and opportunities for larger events.

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There are further developments and proposals in the pipeline, which will continue to shape the area, including:

- The purchase and demolition of Central Retail Park by Manchester City Council to enable its future redevelopment and improve connectivity throughout the area. This is also to be the subject of a framework to highlight the policy position which supports its redevelopment.
- Work to transform Great Ancoats Street, with significant environmental measures and improved pedestrian and cycle crossing points, has now commenced and is due to complete in 2021.

The residential development has had both an impact on the City Centre residential offer and has provided a high quality extension to the cultural and visitor economy from the Northern Quarter into Ancoats.

There has been a natural progression of the City Centre outwards, and this includes Ancoats. New residential developments with active ground floor uses have helped to achieve this, further enhanced by new public realm in Cotton Field Park and Cutting Room Square.

Development has predominantly been focussed on the area of Ancoats closest to Great Ancoats Street and much of this has been residential apartment blocks, with the exception of the ongoing refurbishment of the Grade II* Express Building to provide 77,500 sqft of contemporary workspace. This has generated a critical mass of local population to support the food and beverage offer that has developed. In accordance with policy, there is now an opportunity for a greater living - working mix of uses, providing employment

opportunities for local residents, with less night time economy uses compared to the Front of Ancoats. The area is also capable of providing public spaces, greenspace and children's play, which would support the environmental objective and policy requirements for place making.

Work underway on Great Ancoats Street will tackle the severance effect of the inner ring road in this key location and improve pedestrian and cycle crossing points to support permeability between the City Centre and the Ancoats and New Islington Neighbourhood. The scheme also seeks to improve footways by rationalising and removing redundant street furniture and improve the overall environment through tree planting. Parking within Ancoats has also been a subject of much debate, with Highways recently implementing control through the use of double yellow lines.

Regeneration of the surrounding area has gained momentum and long term plans for further phases are beginning to

crystallise. There is a greater emphasis on family-style housing in both the Northern and Eastern Gateways to the city.

5.2 RESIDENTIAL MARKET

Manchester has seen unprecedented population growth over the past two decades, with growth concentrated in the City Centre and surrounding wards.

Less than 1,000 people lived in Manchester City Centre in 1990. As a result of the latest development cycle, which started in earnest since 2014, the city has added a further 35,000 people and the current total is now around 65,000. Population growth is concentrated in the City Centre and surrounding wards, and is expected to reach 100,000 residents by 2025⁵.

Much of the population growth can be attributed to the intense development of Build to Rent (BtR) accommodation in the city since 2014⁶, with Manchester Life delivering, or on-site with 1,073 BtR homes currently. This has formalised the rental market in the city and supports a

diverse regional centre.

To meet policy objectives, there is a need for diversification, particularly with new family-style homes in appropriate locations. This is clearly articulated and emphasised in both the Northern and Eastern Gateway Frameworks. Delivery of this type of housing seeks to harness the demand anticipated to be generated by those occupying rental accommodation and looking for their first home, many of whom have established roots in the city and need space to grow.

The Core Strategy recognises that there is a need for development to respond to its location and character; this will mean the creation of new neighbourhoods with a different housing offer both in terms of type, tenure and density.

⁵ State of the City Report (2019) Manchester City Council

⁶ Since 2014, over 21,000 units have been delivered or are on-site in the regional centre, with the vast majority of these being BtR.



^ Jersey Street. looking towards Great Ancoats Street

5.3 COMMERCIAL MARKET

The City Centre is the economic growth engine for both Manchester and the wider region. It has a high concentration of employment and has seen a significant increase in development over the past year, building on the city's international reputation as a leading place to live, visit and do business. Over the past year in particular, there have been significant levels of investment in the city to commercialise its strengths in research and innovation⁷. This is a long-standing policy objective to deliver the growth to support the city and the region.

Commercial progress has been made in Ancoats and New Islington since the 2016 update. Delivery of the Jactin House and Stubbs Mill schemes, as well as some smaller commercial conversions, has allowed for the business community to develop. This has harnessed the potential and elevated the area beyond the commercial space at Royal Mills, Beehive Mill and 47 Bengal Street. Ancoats and New Islington have now become

attractive and viable locations for new commercial development. The product range and location has helped to diversify the commercial economy in the City Centre, attracting new occupiers.

Food, beverage and convenience retail has also become prevalent in the area, associated with the delivery of new residential developments offering ground floor retail units. MCC, Manchester Life and others have adopted an 'independent-led' strategy for the food and beverages uses which has contributed to the vitality of the area. The area now has a thriving evening and weekend economy that acts as an extension of the offer currently in the Northern Quarter, albeit the operations and hours have been adapted to reflect the fact that this is predominantly a residential neighbourhood.

7. State of the City Report (2019) Manchester City Council

5.4 RELATIONSHIP WITH THE CITY CENTRE

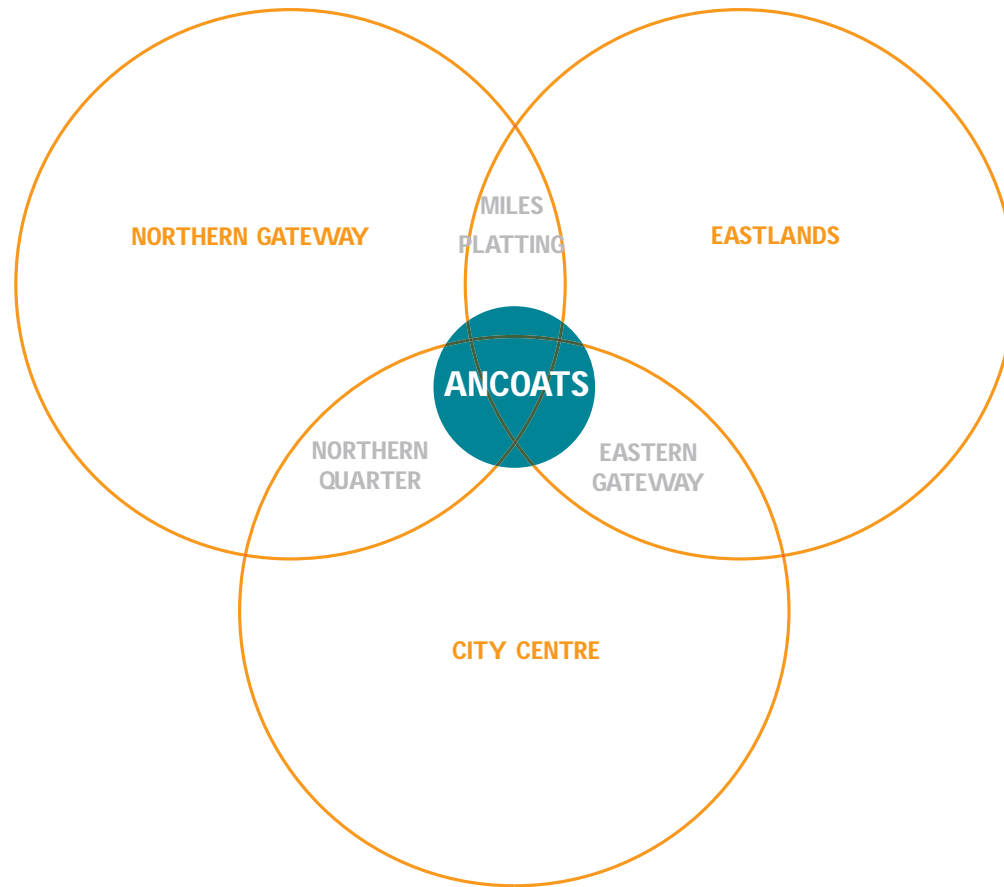
The updated City Centre boundary (2016)⁸ responded to the policy objective of economic growth and the delivery of more homes in the City Centre. The population increasing to over 50,000. As both the economy and population of Manchester have grown, large scale mixed-use developments incorporating commercial, residential and leisure uses are driving change at its boundaries - including Ancoats, and New Islington to the east. The City Centre boundary has therefore been extended to recognise the contribution of former 'fringe' areas and their relationship with the City Centre.

The expansion of the City Centre therefore reflects the policy position and is also a key imperative of the Manchester Strategy

8. The Manchester City Centre Strategic Plan 2015-2018 (2016) included an extended City Centre boundary to include Ancoats and New Islington to respond to the rapidly evolving economic geography of the City Centre and to recognise the contribution of former 'fringe' areas and their relationship with the City Centre.

(2016-2025) which is to drive the creation of sustainable neighbourhoods of choice which support economic growth and improve quality of life in these areas. This extension facilitated Ancoats and New Islington evolving into a desirable City Centre residential offer as well as a destination in their own right.

The 2016 Strategic Plan recognised that Ancoats and New Islington were increasingly growing in popularity for places to live. The expanded City Centre neighbourhoods are seen as locations where young, skilled and key workers have chosen to live, but also where a broader population, including retirees, have chosen to live.



^ Relationship of Ancoats to other Strategic Regeneration Areas

ANALYSIS



6. ANALYSIS

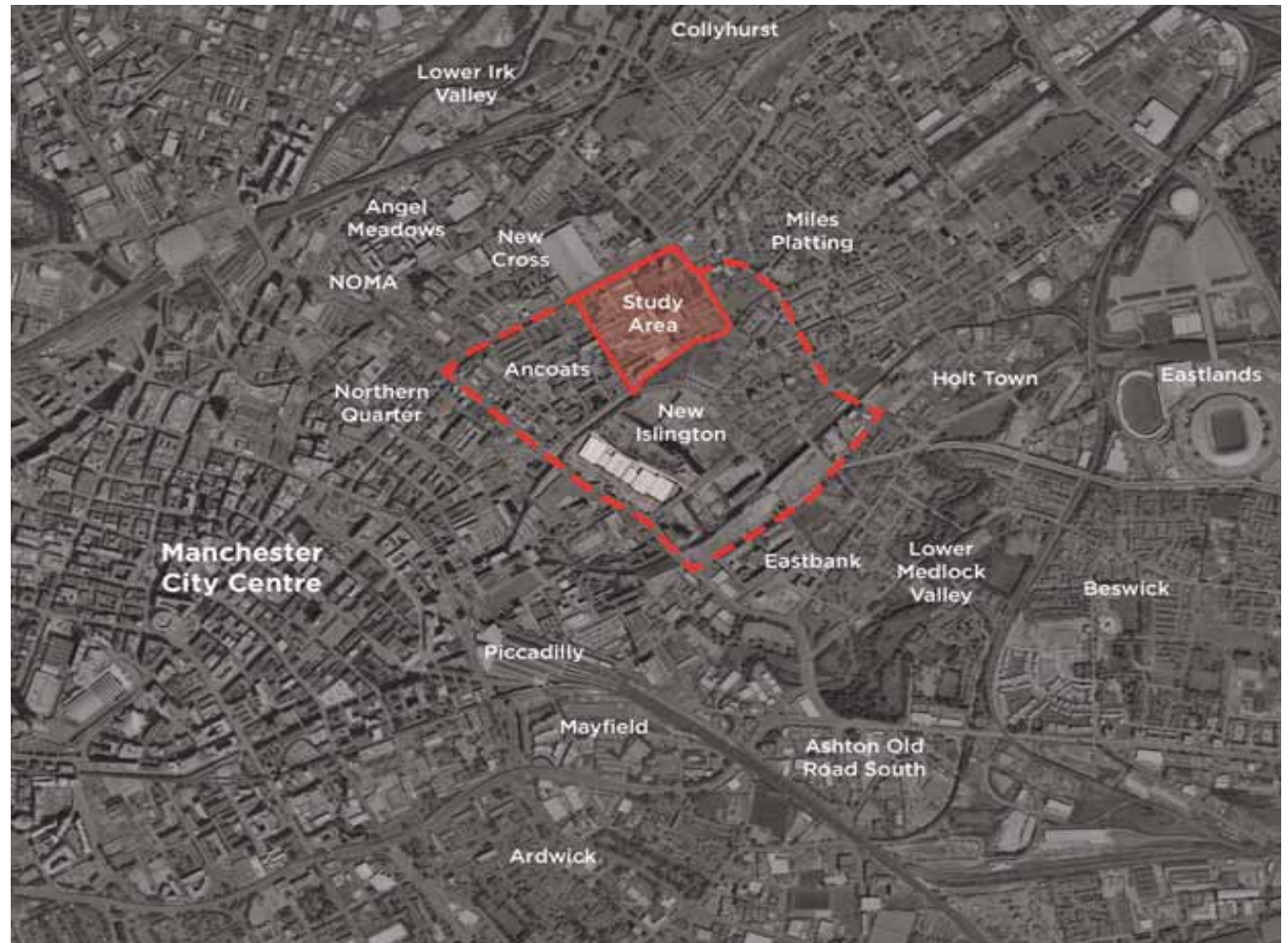
6.1 SURROUNDING CONTEXT

The Poland Street Zone of Ancoats is a key component of the Ancoats and New Islington NDF area, as well as being surrounded by other major regeneration areas.

There are also various notable initiatives and developments in the immediate surrounding area, including the recently completed and ongoing Lovell family-style housing development in Miles Platting; a variety of recently completed high density housing developments in the Front of Ancoats; and the proposed highway and public realm improvements on Great Ancoats Street and Oldham Road.

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-  Poland Street NDF Area
-  Ancoats and New Islington 2016 NDF Boundary
-  City Centre Boundary



^ Key neighbourhoods and regeneration areas surrounding the study area



^ Extract from the Ancoats & New Islington NDF 2016 showing proposed key links and activity nodes



^ Proposed upgrades to Great Ancoats Street



^ New Islington Free School



^ New homes in Miles Platting

6.2 HISTORY AND HERITAGE

The evolution of Ancoats is well documented, and sets an intriguing and inspiring foundation.

The Ancoats Conservation Area extends across the Poland Street Zone through to Wadeford Close, but there are no listed buildings within the area east of Beehive Mill. Planning policy sets out the importance of heritage and conservation.

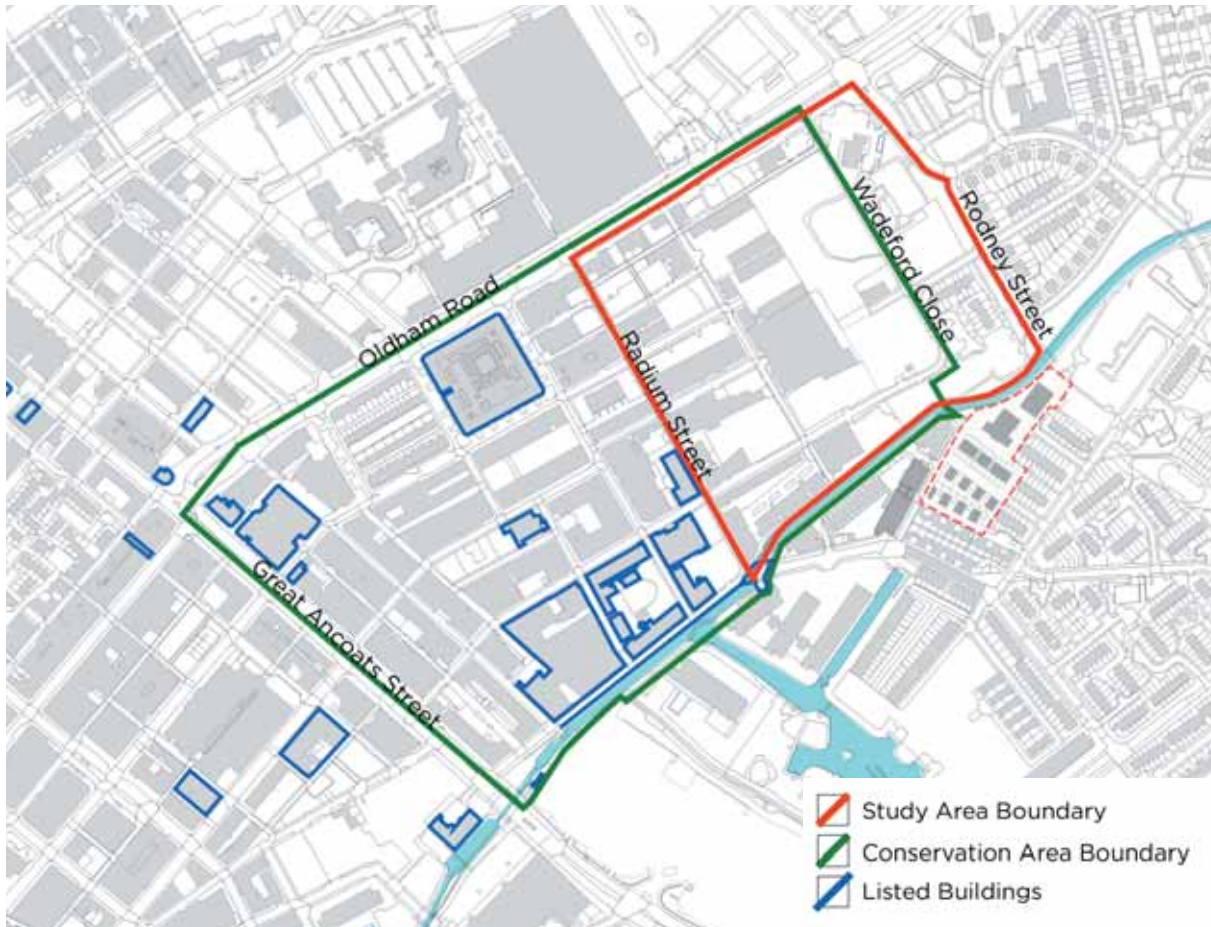
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^ Goad map of 1928 revealing an eclectic urban grain and use mix



^ Artists impression of the 'cheek by jowl' living, working and play environments evocatively described in Friedrich Engels' 'The Condition of the Working Class'



^ Ancoats Conservation Area boundary and listed buildings



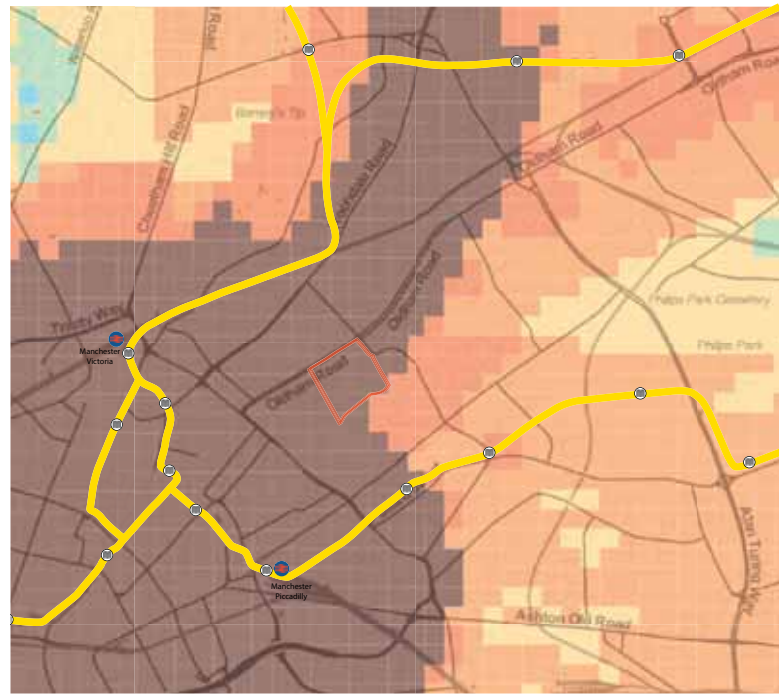
^ Historic mapping 1914 showing the former alignment of the Prussia and Bengal canal arms



^ Existing bridge remnants of the old canal arm under Jersey Street

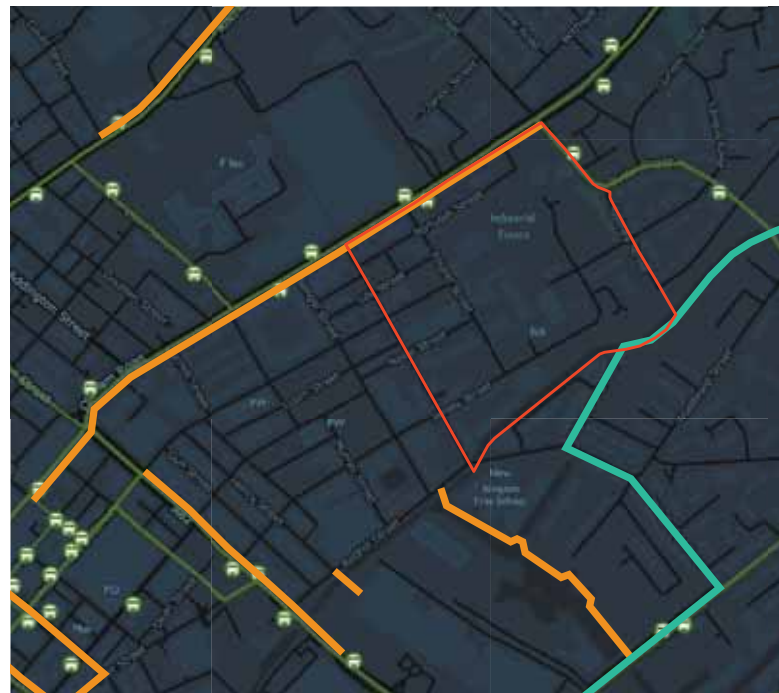
6.3 CONNECTIVITY

The Poland Street Zone is a very accessible and connected neighbourhood as demonstrated by the analytical mapping to the right.



Greater Manchester Accessibility Levels [GMAL] as currently mapped (2019), shown in the context of existing tram network

- Tram route
- Tram stop
- Principal rail stations
- GMAL accessibility score (low-high)



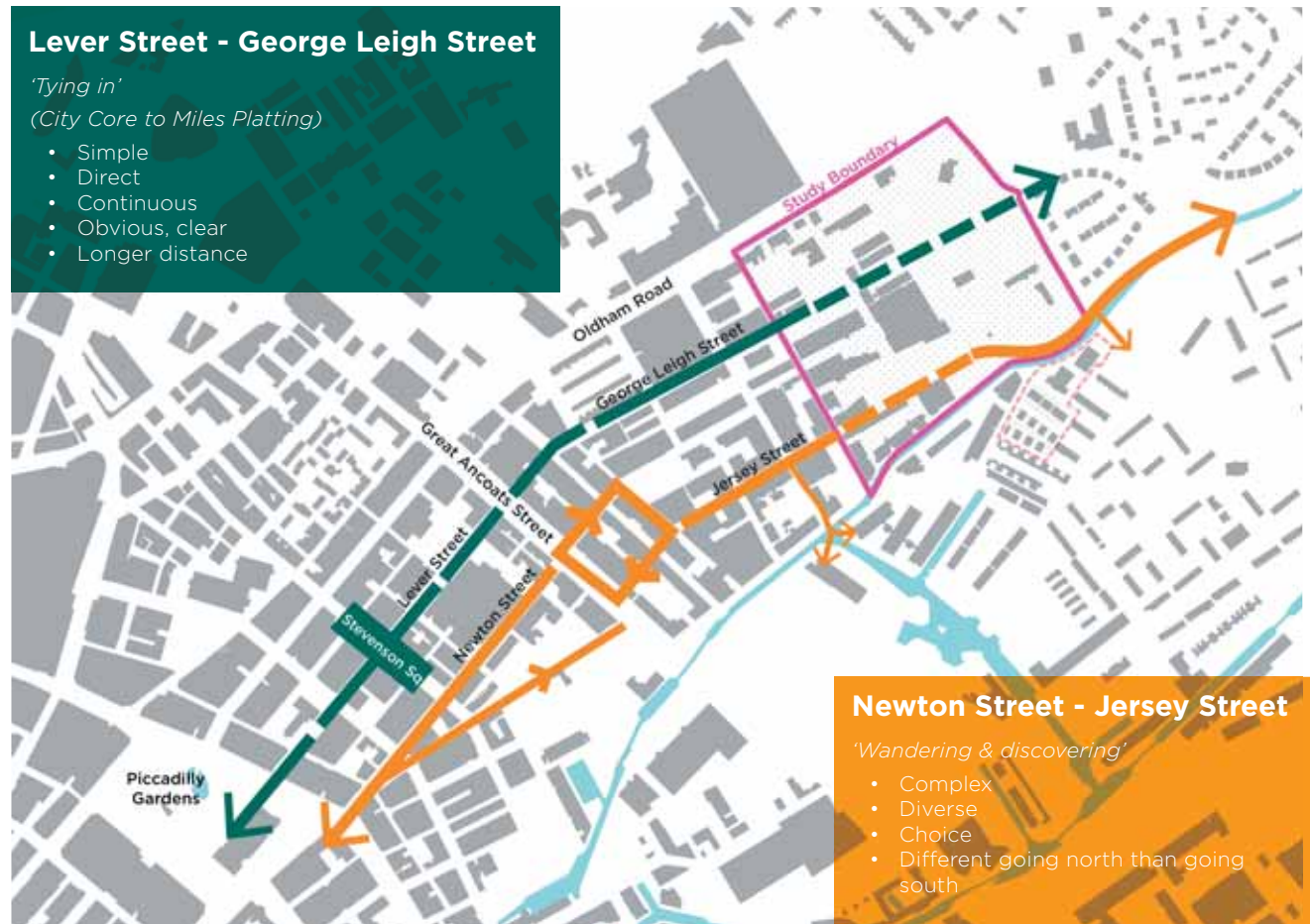
Connectivity by bus and cycle (2019)

- Bus route
- Bus stop
- Cycle network (TfGM)
- Cycle network (Sustrans)

(plans based on adaptation of mapping data sourced from mappinggm.org.uk)

However journeys through the neighbourhood can be unclear or unfriendly to pedestrians and cyclists, with the car tending to dominate. There is no clear street hierarchy and surfaces are generally tired.

George Leigh Street and Jersey Street are the key connections into the city core. They are the most direct and well-used routes into and out of Ancoats.



^ Diagram summarising the alignments and experiential characteristics of George Leigh Street and Jersey Street corridors in relation to the Poland Street Zone.

6.4 EDGES AND INTERFACES

The edges and interfaces of the Poland Street Zone are generally poor with a limited relationship to assets such as the canal or adjoining residential neighbourhoods.



^ Lack of Connectivity to Miles Platting

Severance between the northern edge and Miles Platting - only Oldham Road, Jersey Street and Rochdale Canal provide connectivity here. These all lack environmental quality and suffer from a poor perception of legibility and safety.

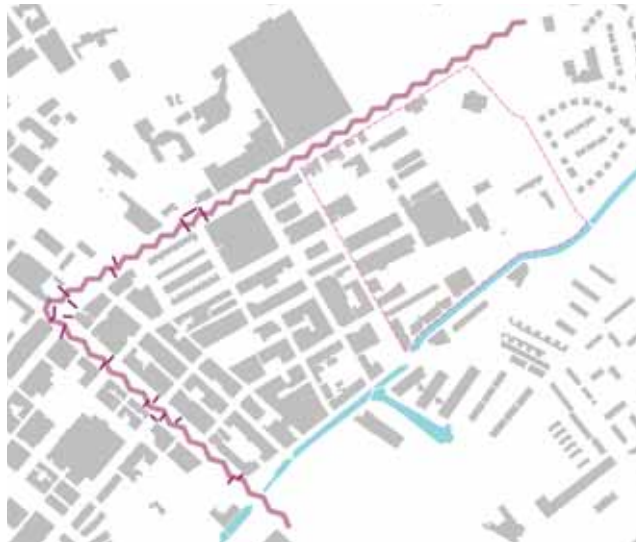


^ View from Miles Platting looking back towards Ancoats showing poor and obstructed connections



^ Deteriorating Edges

The quality and definition of frontages along the key edges of the area - Oldham Road, Rochdale Canal, Wadeford Close and Poland Street - is variable and dilapidated in places. These generally present poor quality thresholds into the area.

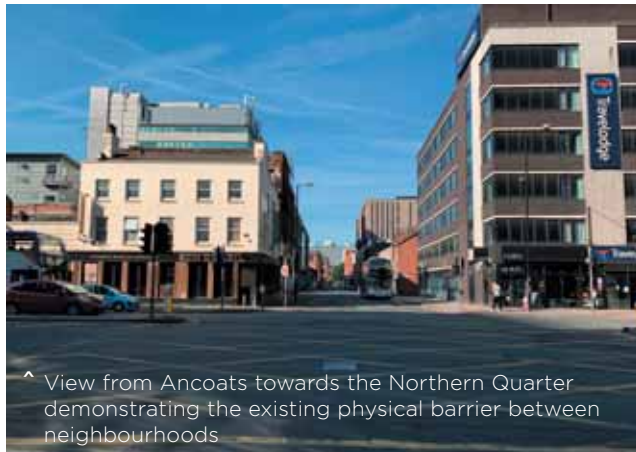


^ Severed Connections

The vehicle dominated environments of Oldham Road and, to a lesser extent, Great Ancoats Street present barriers to pedestrian and cyclist movement. These contribute to the perception that some parts of Ancoats have an insular character.



^ View of buildings that front onto Oldham Road showing their poor condition and fragmented edges



^ View from Ancoats towards the Northern Quarter demonstrating the existing physical barrier between neighbourhoods

6.5 FORM

The Ancoats grid breaks down beyond Poland Street, with only two direct street connections passing beyond this to the eastern edge of the Poland Street Zone. This has resulted in an inward-looking built form at this point and inhibits the sense of connection to the wider community.

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Ancoats and New Islington NDF: Poland Street Zone

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^ Figure:ground diagram illustrating the loss of intactness of the Ancoats grid within the Poland Street Zone

6.6 MASS AND DENSITY

Development in the area is currently of low density. It sees a transition between the larger, simpler massing at the Front of Ancoats, and the finer grain, low rise forms in Miles Platting.



^ Diagram providing illustrative representation of current building heights within the Poland Street Zone, in contrast to front of Ancoats

6.7 OPEN SPACE

New Islington and Ancoats currently has three functioning open spaces. Cutting Room Square is a traditional hard urban space at the centre of the Front of Ancoats. It is well integrated with overlooking development, surrounded by a mix of active uses, with a food and drink emphasis.

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Cotton Field Park is a park centred around a marina with a blend of hard and green space. It has an active canal boat community, with a variety of wildlife. Canalside on Redhill Street is a smaller space, but provides amenity space adjacent to the Canal with plentiful seating.

Beyond these lies Ancoats Green, a large green space that provides a resource for local communities and wildlife. However it suffers from a poor relationship with existing buildings and is not overlooked. As a result there is little animation or positive activity and it attracts anti-social behaviour. It currently represents an under used asset for the community.



^ Illustrative map of existing open spaces in the local area

- | | | | |
|---|--------------------------|---|---------------------------|
|  | Study area |  | Wooded area |
|  | 5 minutes walk distance |  | Hard surface public realm |
|  | 10 minutes walk distance |  | Park |
|  | Canal |  | Informal open space |



^ New Islington Marina and Cotton Field Park



^ Rochdale Canal corridor



^ Ancoats Green



^ Cutting Room Square

In the context of this regeneration framework there is an opportunity to improve Ancoats Green to fully celebrate its potential as a significant community asset as part of a vibrant and inclusive neighbourhood.

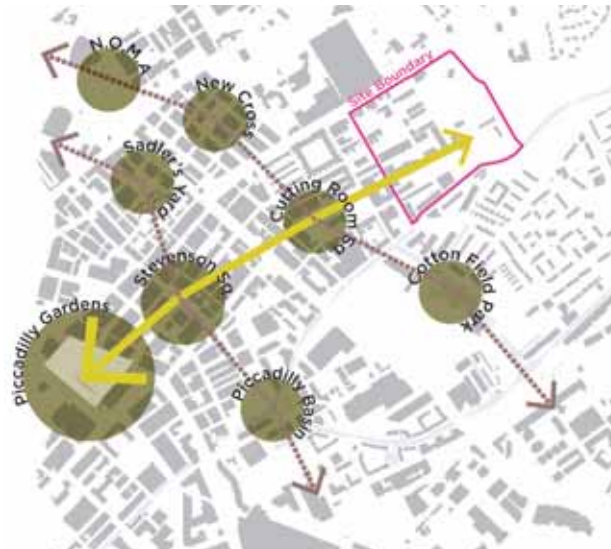
Diagram sequence exploring existing and potential future open space networks



City spaces

Piccadilly gardens gives this part of the city core a strong sense of centre. Smaller scale, neighbourhood spaces orbit the centre in our mental map. Cutting Room Square has been successful in pulling Ancoats into the 'orbit' of the centre, and is evidence of an evolving / maturing series of spaces that are providing an ever richer experience in the city.

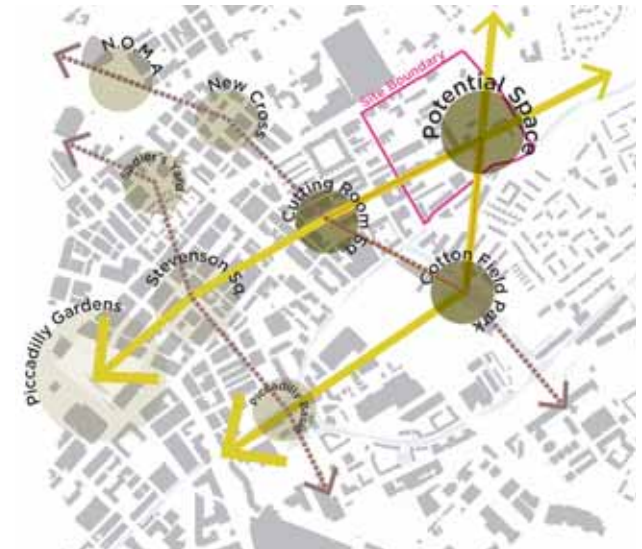
Connections into the core are strongly radial and this serves to strengthen the pull of Cutting Room square on a clear sequence from Piccadilly Gardens and Stephenson Square.



An emerging network

The strong radial sequence from Cutting Room to Piccadilly as starting to become more recognisably counter balanced by inter-radial connections.

The emergence of spaces such as Cotton Field Park and Angel Square and future planned spaces e.g within New Cross are highlighting cross-connections that will continue to strengthen the city fabric and encourage inter-radial movement.



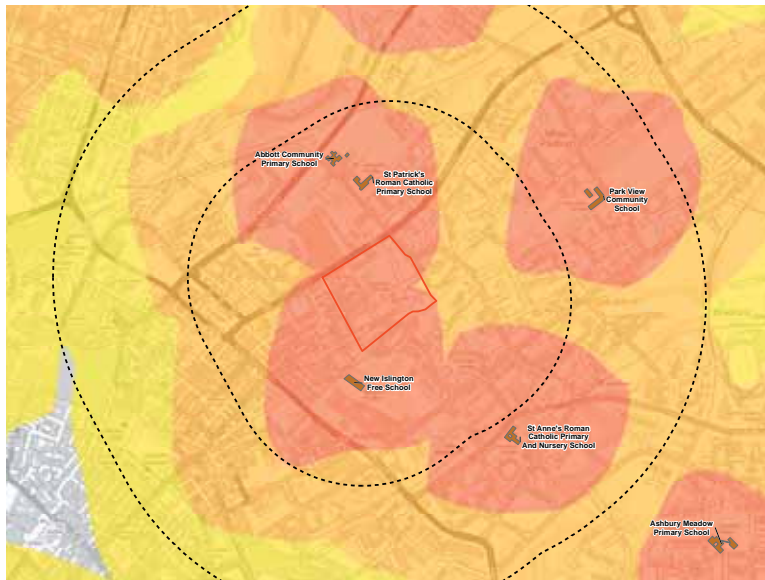
A potential new axis?

There is a compelling opportunity for a space or spaces at back of Ancoats that would;

- Lengthen and strengthen radial connectivity into the city core, to/from Miles Platting
- Strengthen and feed into the emerging inter-radial network
- Provide the foundation to a new radial sequence through Cotton Field Park towards Piccadilly station via Ducie St and Piccadilly Basin

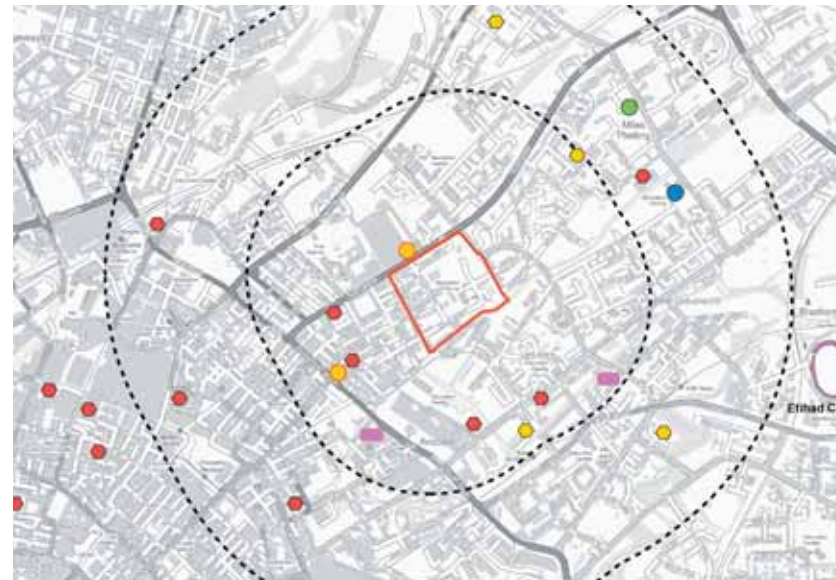
6.8 COMMUNITY AND SOCIAL INFRASTRUCTURE

The Poland Street Zone is well served by existing community and social infrastructure in immediately adjoining areas and neighbourhoods, as demonstrated by the analytical mapping below.



^ Current Local Primary Schools (illustrative not definitive)

- Site Boundary
- 500m and 1km buffers
- Schools
- Primary Education
- Walking isochromes
- under 5min walk
- 5 - 10 min walk
- 10 - 15 min walk



^ Other community facilities (illustrative not definitive)

- Site Boundary
- 500m and 1km buffers
- GP Practice Location
- Sports And Leisure Centre
- Nursery Location
- Childrens Centre
- Public Library
- Post Office

DESIGN AND DEVELOPMENT PRINCIPLES

7. DESIGN AND DEVELOPMENT PRINCIPLES

7.1 INTRODUCTION

The framework highlights key design and development principles which will help deliver the environmental, social and economic uplift that future development should aspire towards, in accordance with planning policy.

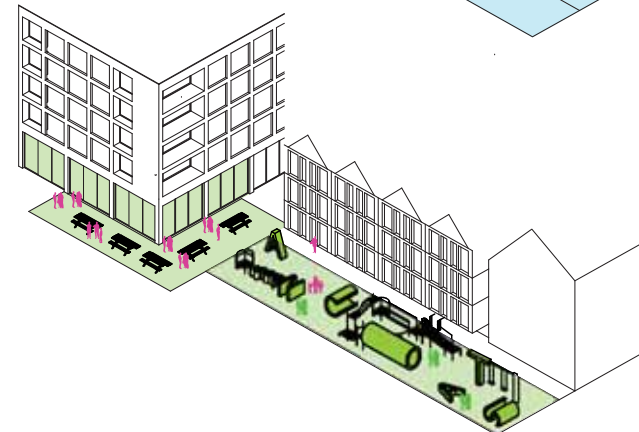
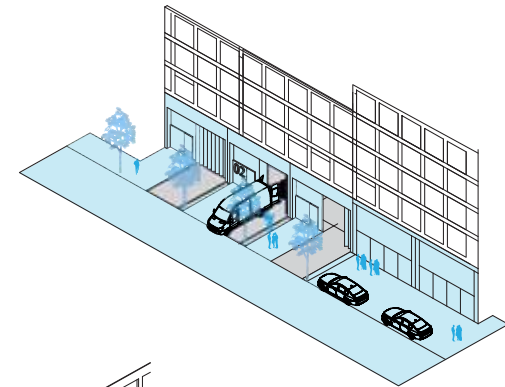
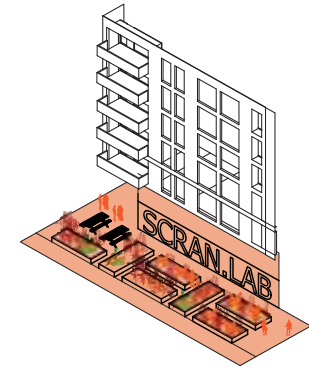
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Responding to climate change is at the heart of this as is the need to drive quality from both new buildings and spaces.

7.2 OVERARCHING OBJECTIVES

The aim is to see improved social, environmental and economic outcomes from well-designed developments in the local context and a sense of place.

The overarching principles apply an understanding of the place today, its historic development, and the influence of wider regeneration including Eastlands, Northern Gateway, and the wider Ancoats and New Islington NDF Area.



FLOURISH

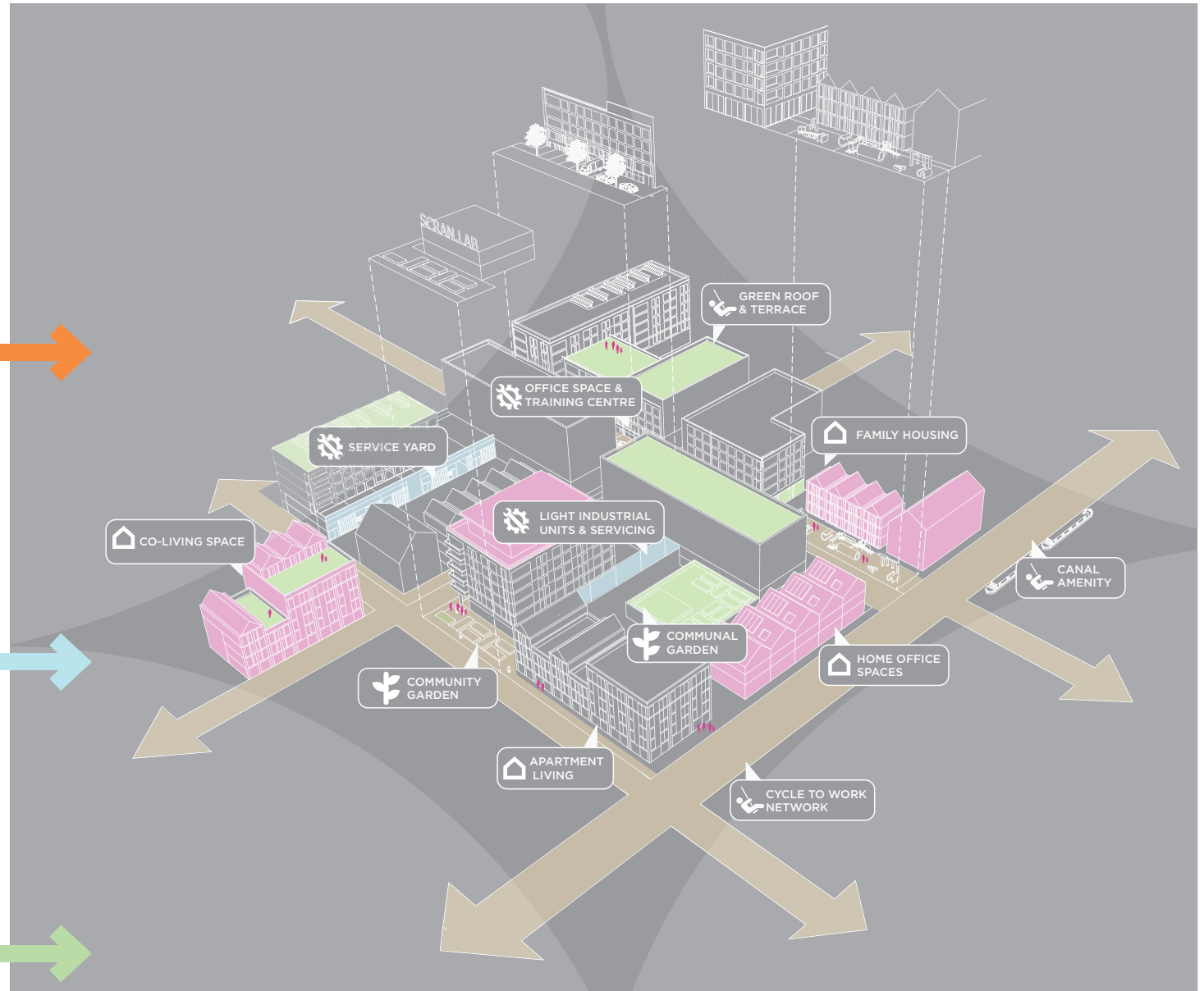
A neighbourhood with plenty of active and productive outdoor space with opportunity to grow your own food and tend to your own garden.

MAKE

A productive neighbourhood with 'maker space', workshops and potential for manufacture.

PLAY

A neighbourhood with 'play' at its core. Spaces that encourage interaction between all age groups and ability groups.



^ Concept diagram illustrating the potential opportunities and ingredients for a vibrant high density neighbourhood

7.2.1 AUTHENTIC EVOLUTION OF FORM AND USE

Development ought to **respect past historic form and character**, whilst also looking for opportunities for repurposing, reinterpreting and contributing to a safe and attractive environment.

There is a clear opportunity to **bring about a more efficient and intensive form of development** compared to existing land uses, but at the same time **retaining a local economic role**, through the creation of opportunities for light industrial uses to thrive in the city.



^ Goad Map of 1928 showing the tight knit urban grain and the variety of uses within each block. All the necessities and typologies of a living and working community are integrated.

7.2.2 COMMUNITIES AND HEALTHY LIFESTYLES

There is an opportunity in the Poland Street Zone to focus on a **sense of community** and invitation to participate in community life. This would build on the strong sense of community already present in Ancoats, whilst also seeking to **diversify the community**, through provision of a range of residential and employment spaces that can cater for residents, visitors, employees and employers at all stages of life and work.

This Framework seeks to foster a more instinctive, spontaneous version of participation: **a living - working environment** that is played out in social streets and spaces, rather than inward looking, internalised environments. Development could raise the quality of life by **encouraging people to live active, healthy lifestyles through careful design of buildings and spaces**.

7.2.3 A GREEN NEIGHBOURHOOD RESILIENT TO CLIMATE CHANGE

The aim is to create more sustainable places, communities and lifestyles that respond to the need to address climate change. There is an opportunity for the Poland Street Zone to be an exemplar; at a macro level it is already in a highly sustainable location, within walking distance of homes, jobs, transport links and amenity.

At a micro level with **the right mix of uses to provide employment opportunities within walking distance of home; encouraging active travel; creating green spaces; and supporting the zero carbon agenda** this would be possible. The latter includes making every effort to minimise and manage the use of energy, water and materials at each stage of the development cycle, including embodied energy and the ability to reuse and recycle.

7.2.4 CONNECTING AND CONTRIBUTING

Connectivity out and through the Poland Street Zone is key. This should be a **welcoming place connecting through to surrounding areas and neighbourhoods**, including Miles Platting and the Front of Ancoats, as well as east-west to New Cross and New Islington.

The area is currently a transition zone and it will continue to be so, but in a much more positive way, encouraging those currently living in surrounding areas, particularly to the north, to connect to jobs, opportunities and amenities and infrastructure in the area and beyond to the City Centre. **Providing active and human-scale streets** will be key to this.

7.3 DETAILED DESIGN PRINCIPLES

The following section sets out the detailed design principles to deliver the vision for Poland Street.

7.3.1 SENSE OF PLACE AND COMMUNITY

The Poland Street Zone already has a distinct identity, being a mixture of low density industry and residential, as well as a transition zone between low rise family housing and the City Centre, with inherent and tangible history.

As this area moves forward it will build on this, and the distinctiveness could come from an overarching industrial townscape and aesthetic, with an injection of natural environment and spaces.

A clear purpose of existing adopted planning policy is to consider how new development reflects its environs.

Applying this to the Poland Street Zone, the design of new development, streets and spaces ought to take the best of Ancoats – its physical character, its setting and social history. A key aspect of this will be respecting the urban grid of Ancoats, the intensity of its buildings and robustness of its materials, even as densities and uses change in composition in different locations and character areas.

The environment can help to foster a community by looking to bring the ‘common room’ outside by creating physical spaces where residents and occupiers can choose to spend time and which facilitate face-to-face interactions and collaboration.

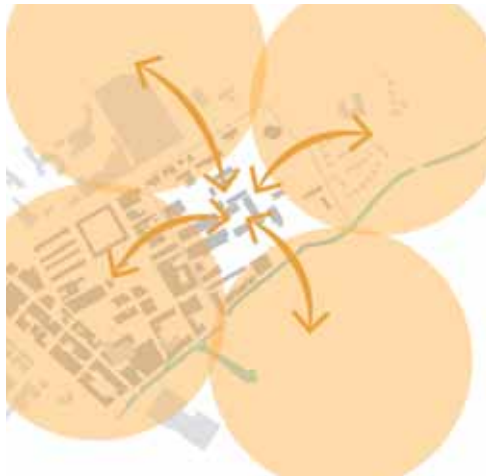
This living and working concept is also a potential basis on which a sense of identity can be nurtured. The Poland Street Zone has the potential to be home to people who not only want to be there, but decide to stay and invest their energy in to its long term success.

Key ingredients in this concept are:

- A sense of purpose – providing places to go, opportunities to meet people and join a community; creating an inclusive and accessible neighbourhood.
- A sense of choice – providing a range of homes and a mix of amenities and use that support different lifestyles and encourage people to put down roots and interact with surrounding communities.
- A sense of influence – the ability to make a difference, occupy and shape a place.
- A sense of care – the option to contribute to and a desire to share things and help take care of them, as well as allowing residents to make responsible choices about their climate impact.

7.3.2 TRANSFORMED CONNECTIVITY

The Poland Street Zone is already a neighbourhood that connects people and activities north-south and east-west. The NDF seeks to reinforce this through the following:



^ Development ought to interface with established and emerging neighbourhoods, each with their own identity, use mix and market characteristics. Although Ancoats has a distinctive built form, character and history, new development ought to be balanced and informed by surrounding neighbourhoods.



^ There is an opportunity for the Poland Street Zone to repair and reinstate radial routes, but also to discover and promote inter-radial connectivity, particularly in the context of the Northern and Eastern Gateways. This is particularly important in creating a connection with adjacent communities and social infrastructure.

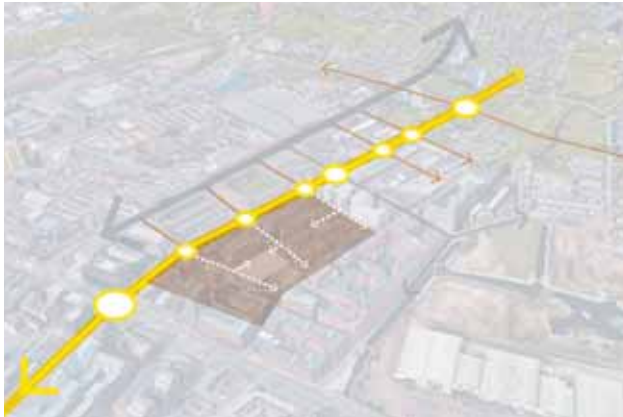


^ There are opportunities to deliver green spaces that enhance legibility, define quality of place and provide a space for family life. New development could enhance the transitions and crossings between Cutting Room Square, Cotton Field Park and Ancoats Green. The canal infrastructure is an opportunity in this regard.



^ In transitioning to the more suburban character of Miles Platting, there is an opportunity for lower density development and use of a slightly looser grid structure compared to Front of Ancoats.

As the Poland Street Zone evolves, the importance of George Leigh Street and Jersey Street as strategic corridors into the city will become stronger. Their form and function will influence, and be influenced by, the form of new buildings and spaces. Development should be designed to integrate with them.



^ George Leigh Street has the potential to become a strong community spine - a long distance linear connection from the City Centre core through to Miles Platting. It could connect - physically and psychologically - communities and social infrastructure;

- Simple, elegant and direct
- A residential, family-friendly feel and focus
- Vehicular movement, but a people-friendly street space with pedestrian priority
- Positive interface with Oldham Road - managing vehicular movement, and providing good connectivity to future communities in Northern Gateway



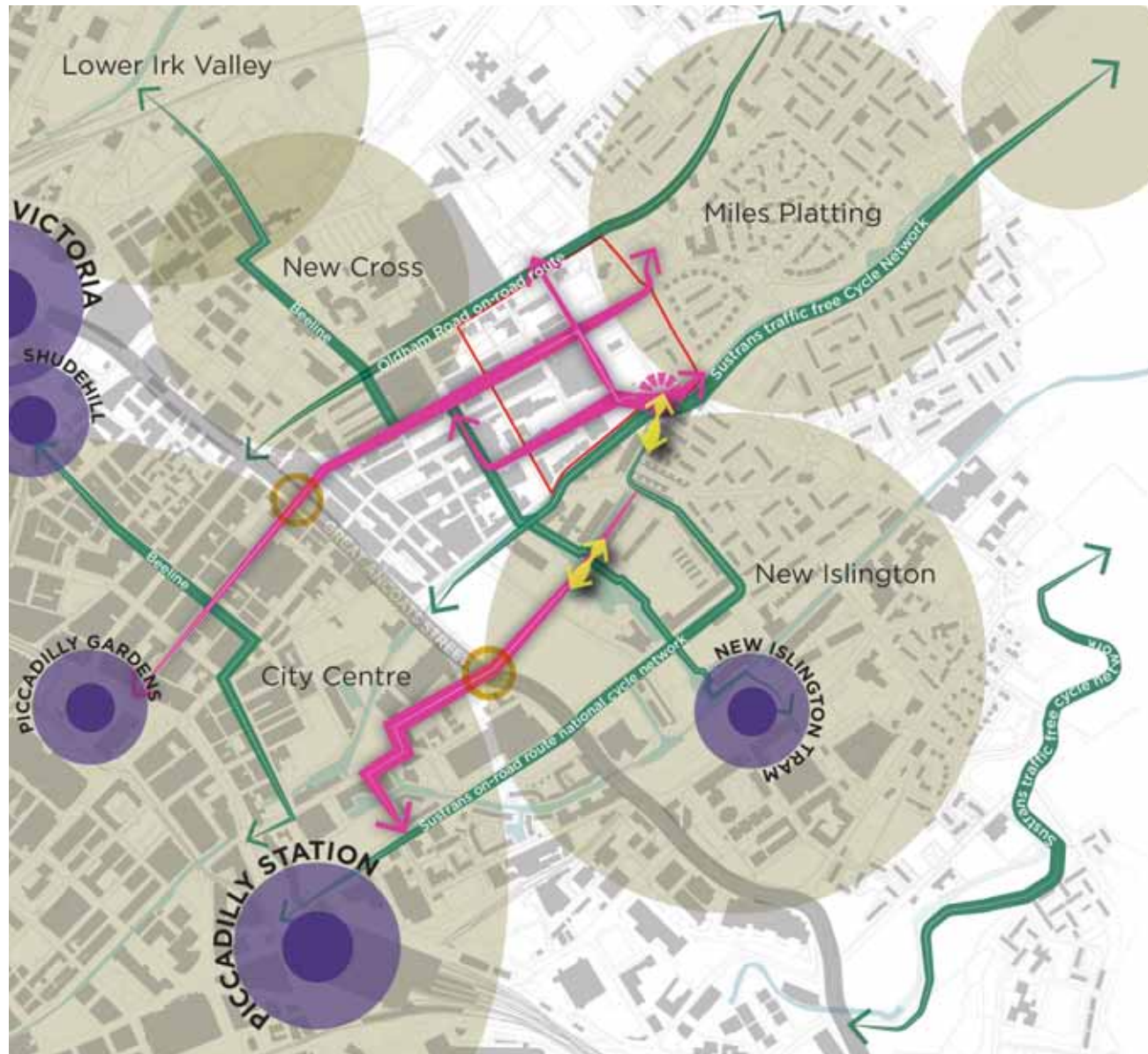
^ Jersey Street could become a more eclectic, mixed and slow-paced space. It could have a direct relationship with the fine-grained hidden worlds of front of Ancoats, the influential historic urban grain, the canal and its green corridors meandering north;

- A key part of the live-work environment
- Visually complex, eclectic and urban
- Facilitating interaction with the water - resurrecting a forgotten aspect of Ancoats
- A permeable passage to and through New Islington



^ In turn, these corridors and their future relationship with new development and open spaces could be counter-balanced by strong inter-radial connections that help deliver NDF objectives and link with New Islington. These could create a series of strategic nodal points at key intersections. There are opportunities to;

- Locate a new footbridge at the northern end of Vincent St
- Aid legibility
- Manage conflict between highway users
- Facilitate canal crossings



Existing and potential strategic active travel routes with the potential to transform the Poland Street Zone by enhancing connectivity to and from surrounding communities and City Centre.

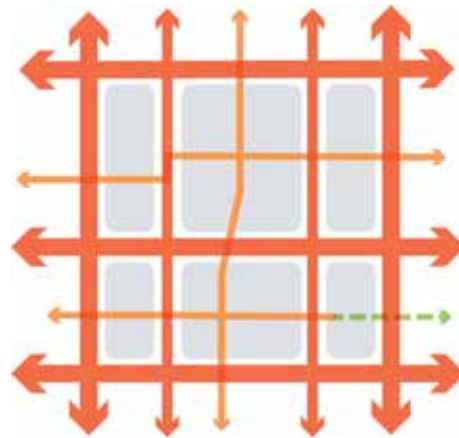
-  Existing pedestrian & cycle friendly routes
-  Potential new cycle routes
-  Potential new cycle bridge
-  Potential Cycle Hub (secure storage, showers, maintenance etc)
-  Potential improved ped/cycle crossing
-  Public transport hubs

7.3.3 LOCAL MOVEMENT AND ACCESSIBILITY

In accordance with planning policy, there should be a focus on sustainable modes of transport, particularly active travel. This, in tandem with the sense of place being created, means that there ought to be prioritisation of people friendly streets.

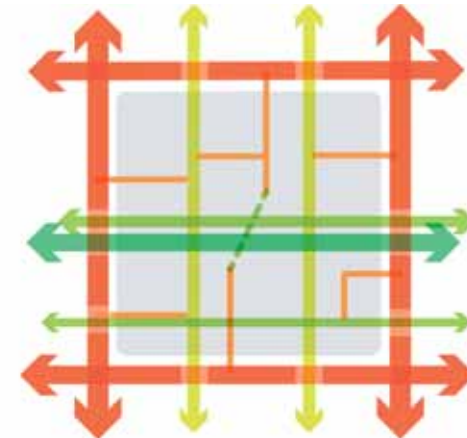
Due to the dissolving street grid, development in the area offers something of a blank slate in movement terms. This could allow the extension of the street grid in a way that serves development, but critically can support living, leisure and working environments. There is also the opportunity to shape a street network around the needs of more vulnerable street users, promoting active travel as the natural first choice in the area.

The area could be structured around two key streets: George Leigh Street and Jersey Street. This structure could aid legibility and provide cycle friendly links that tie-in with the wider Bee Network. They could then be complemented and connected by a strong north-south public realm link offering traffic-free connections through to the canal.



^ Front of Ancoats

The front of Ancoats has a rigid grid historic street layout. All streets are currently vehicle accessible.



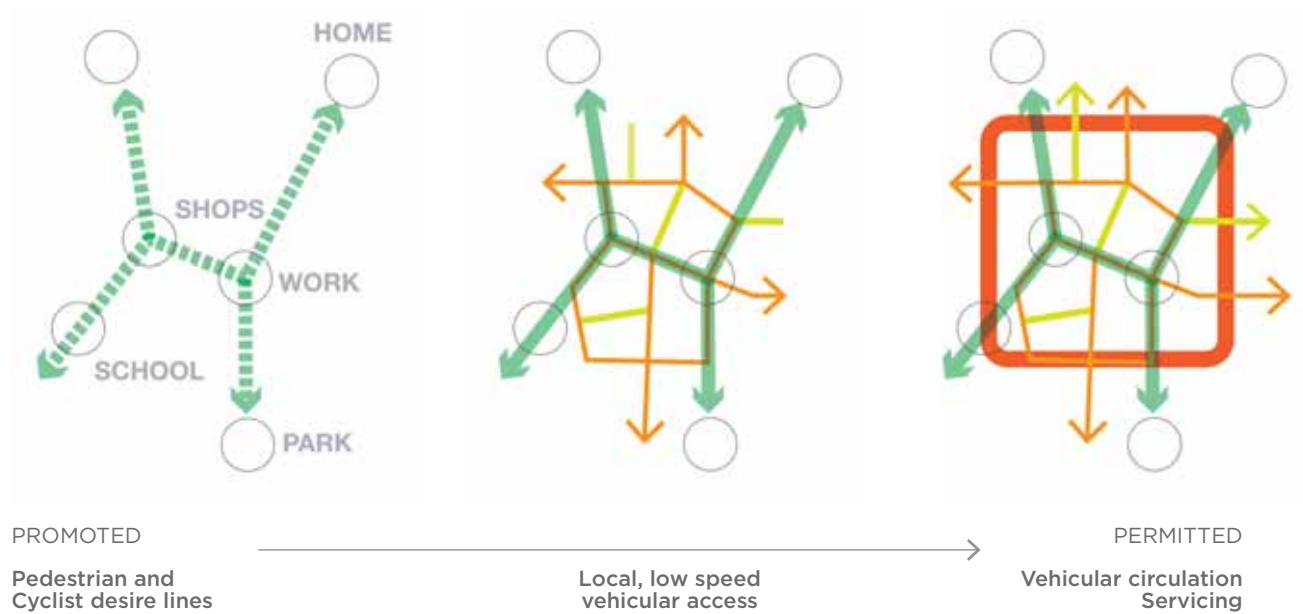
^ Back of Ancoats

The historic street grid at the back of Ancoats has broken down and creates an opportunity to create a new hierarchy of streets with the pedestrians and cyclists taking priority over the car. A perimeter vehicle circuit structure allows for the middle to be car free.

Streets

In an urban setting, streets are a vital open space and social infrastructure resource as well as movement corridors. A thoughtful approach to street design, balancing the needs of all street users could properly be adopted. There is the opportunity for active travel to be prioritised over the car or service vehicle when streets are designed.

A new grid and street hierarchy in the Poland Street Zone is an opportunity to place the needs of pedestrians and cyclists first. Vehicular access for essential user grounds, business deliveries, general servicing and emergency services could be maintained and enhanced through the new street pattern but carefully managed through modal filters to prevent rat-running and unnecessary through traffic impacting upon the quality of life for residents.



^Hierarchy of user groups to shape a new street pattern that links key destinations and encourages active travel.

Parking

For a greener city and delivering an environmental uplift, the Poland Street Zone is envisaged as a very low car use area.

Some residents may need to have access to private cars, and there may also be requirements for visitor and commercial access. However, the relationship of the centre's core and accessibility of public transport makes this a highly sustainable location.

In accordance with planning policy requirements there will need to be a consideration of parking requirements and how they can be accommodated in the wider area. Priority ought to be given to travel planning and investment in, and promotion, of, sustainable means of travel.

Where parking is accommodated it ought to be designed to integrate with the overall street environment and offer the ability to charge electric vehicles.

High levels of cycle parking ought to be provided across the area. This includes on street and within buildings. There is the potential to create a cycle hub with secure storage and on-site showers and changing. This could allow workers access to facilities beyond those which smaller businesses can often provide. It could also be broadened to allow residents to rent a wide range of bikes for leisure or commuting purposes.

7.3.4 BUILT FORM

Development in the Poland Street Zone is likely to be defined by new buildings and spaces, much more than has been the case with the Front of Ancoats. Whilst these new elements must not dilute what makes Ancoats special, care must be taken to avoid pastiche, or allow insular, piecemeal development.

Development ought to pay strong regard to holistic composition. New development in this context ought to:

- Respect the physical characteristics of its buildings, materiality, setting and social history.
- Explore opportunities to repurpose and reinterpret historic assets.
- Repair and reinvent the urban fabric and street grid.
- Reshape the density and mix of uses through contemporary, modern, flexible buildings in different parts of the area.

Section 8 illustrates a possible approach as to how this might be achieved.

Massing

Development at the Front of Ancoats has been strongly influenced by the height and massing profile of the listed mills. Moving beyond this there is an opportunity for a more varied approach that reacts to the potential uses and activities as well as a range of streets and spaces. Key to this will be creating an urban structure that maintains an urban intensity whilst providing a comfortable human scale.

Height ought to be dictated and informed by the character of the area, and accompanied by an assessment which justifies the proposed height and demonstrates how the development meets the Councils quality agenda. The analysis undertaken suggests a maximum height of 8 storeys to reflect existing massing.

The potential approach to massing is further explored in Section 8.

Urban Structure

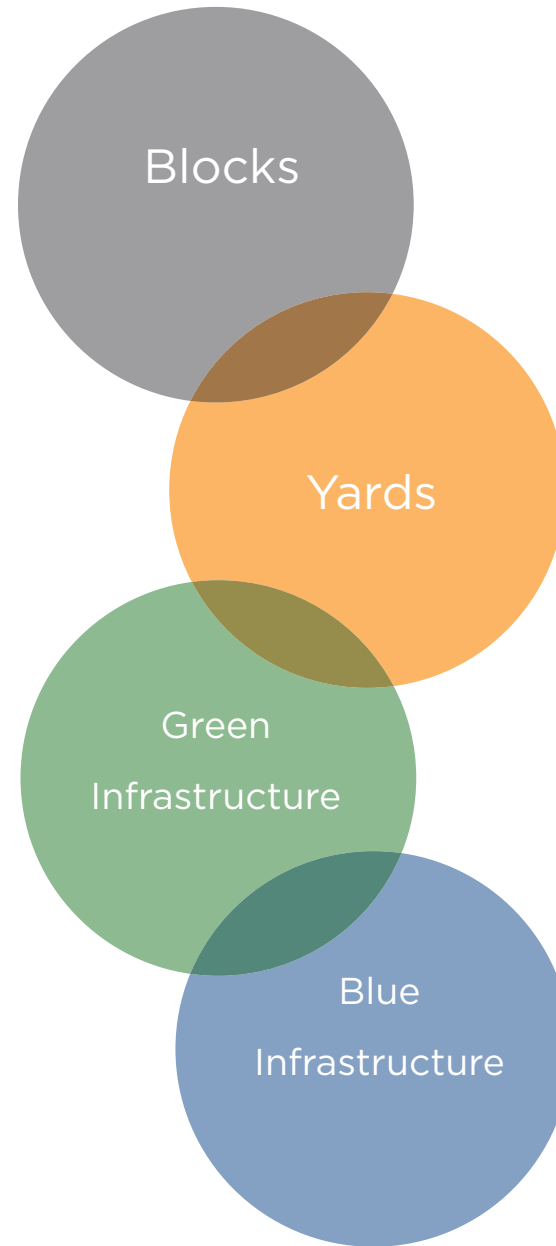
Placemaking is central to meet existing planning policy objectives. There are four key spatial elements taking inspiration from Ancoats that ought to be considered in the creation of the urban structure in the Poland Street Zone:

BLOCKS

A strong approach to block-based urbanism, mixing uses, form and scale, but building a legible new structure. Reflecting the dissipating grid, the form could flex to allow for a broader mix of uses and building forms.

GREEN INFRASTRUCTURE

Public space that provides a network to draw people to and through the area, providing a vital place for leisure and an attractive setting for new development.



YARDS

A new spatial type rooted in the area's industrial past. These could be flexible pocket spaces that can shift in their function through the day and week. They could be designed to balance the access needs of people and vehicles to allow for the integration of multiple uses, servicing and access needs.

BLUE INFRASTRUCTURE

Using the relationship with the canal to enhance activity and offer a new south facing canal side amenity space. This could be a space with limited traffic allowing a comfortable sense of connection with the water.

7.35 USES

There is an opportunity for tangible, living and working neighbourhood, taking account of some of the commercial and community clusters that have traditionally or more recently come to define Ancoats.

Working

Commercial development ought to be encouraged and supported where it delivers the opportunity for:

1. Modern, flexible office and studio spaces, including co-working.
2. Modern light industrial uses to be safely and appropriately integrated. There is a particular opportunity for lighter industrial, small scale advanced manufacturing, artisan maker spaces and studios – spaces for creative industries and makers.
3. A higher employment density than currently exists.
4. Employment uses that provide a servicing function for businesses within the core of City Centre



A range of different work environments are envisaged across the area from light industrial and maker spaces to modern flexible office space.



Living

Residential development ought to be encouraged and supported where it delivers the opportunity for:

1. A diverse range of homes – inventive mixes of townhouses, family homes and apartments of varied sizes including larger 3 or even 4 bed homes.
2. Provision of affordable housing in the right location, and of appropriate type and tenure to ensure that homes are truly affordable to people on a range of incomes and which meets the changing needs and aspirations of our aging population. The delivery of affordable housing will be considered in accordance with Core Strategy Policy H8 and any other relevant adopted policy or endorsed guidance.

Amenity

Opportunities for amenity and community infrastructure ought to be welcomed where proposed to meet an identified need. The food and beverage

offer in Ancoats and New Islington has flourished, and, alongside the post office, school, day nursery, doctors surgery and green spaces, offers a wide range of amenities. As the Poland Street Zone develops there are further opportunities for community based amenities including:

- Sport and leisure e.g. bike hub.
- Additional local convenience, including continued support for independent operators.
- Community spaces.
- Other service based offers e.g. dry cleaners.
- Additional family infrastructure.

>
The area could potentially offer a range of social spaces for residents to encourage the creation of a community.



7.3.6 OPEN SPACE

Open space can sit at the heart of a local community as the focal point for meeting, recreation and events. Successful open space is properly integrated with the homes and communities it serves; well connected; fronted; and overlooked at all times of day.

With the idea that convivial public spaces will be key to fostering a wider sense of community, the open space network in the area ought to be designed to:

- Become shared outdoor rooms which promote health, sociability, sense of ownership and identity.
- Be engaging for all ages and abilities, especially supporting family life.
- Integrate a form of the community-orientated elements.

The ambition is to avoid a single, static space or an insular focal point, but provide a threaded urban park that promotes and facilitates movement into and through the area as much as it provides a focal point for community life.

To this end the open space could host a wide range of activities, which could include:

- Equipped play (young children)
- Informal, flexible leisure
- Multi-use sport
- Dog use
- Leisure - bikes

Crucially, ground floor building uses ought to complement and facilitate the open space uses and activity.



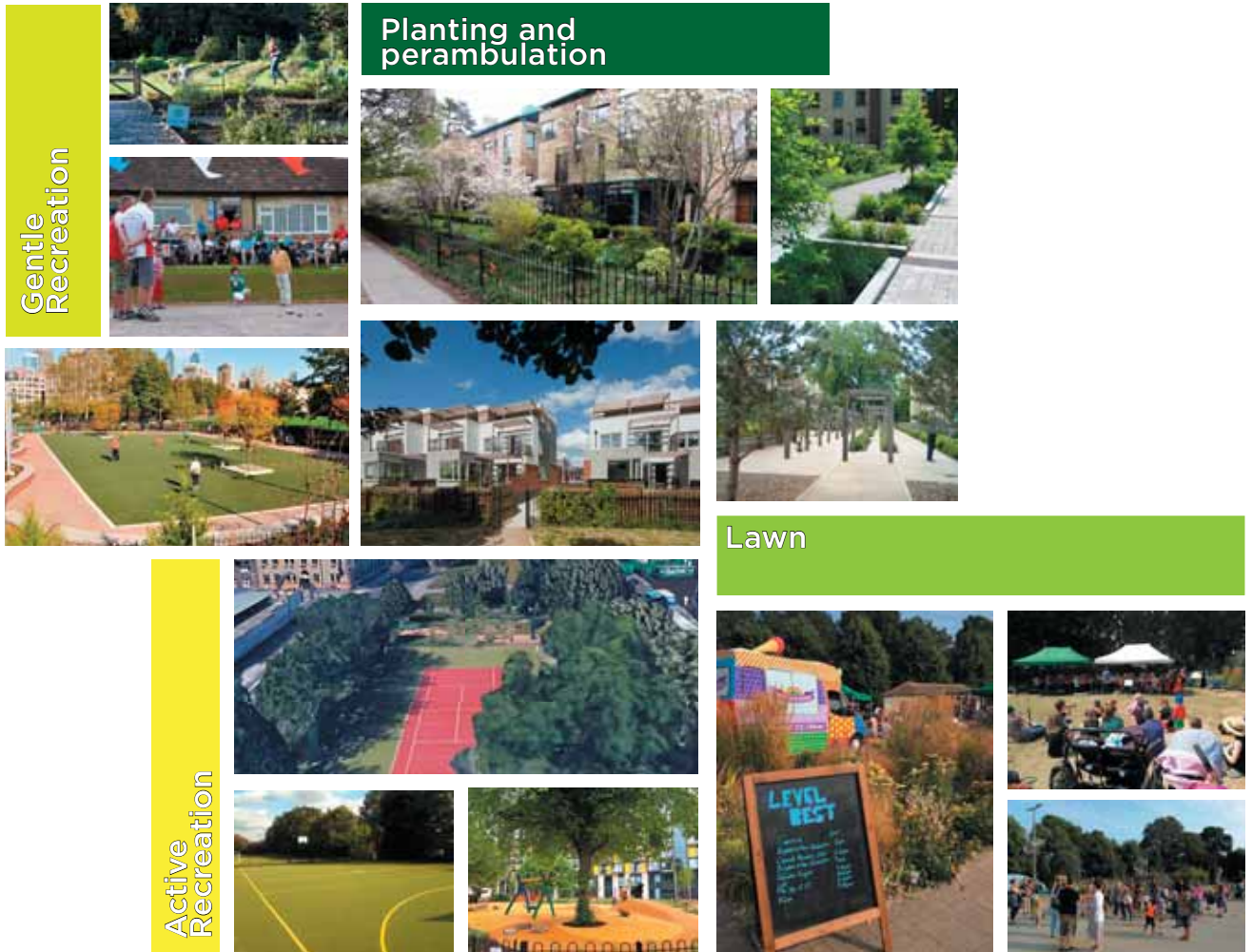
>
New spaces could range from larger open green spaces through to high quality green streets.

Ancoats Green

There is an opportunity to improve the quality and function of existing green space. Ancoats Green has the potential to play a pivotal role for the wider city, feeding movement from the surrounding residential neighbourhoods through to Cutting Room Square, Cotton Field Park and the City Centre core beyond.

Reshaping Ancoats Green could provide a range of different environments that integrate with adjoining uses, work with the wider movement patterns and make it a vital part of a growing community. It has the potential to be:

- An urban green that would act as a flexible event space and meeting point for an increasingly diverse community.
- A linear park that celebrates and reinterprets a historic canal network - the lost Prussia Street Arm.
- A waterside space that provides a chance to engage with and enjoy the canal in the heart of Ancoats.



Precedent images to convey the range of spatial types and activities that could bring public realm to life in the Poland Street Zone.



Green space could be designed to flow through the area, complementing strategic movement patterns, connecting neighbourhoods and linking the canal into Ancoats

Green streets

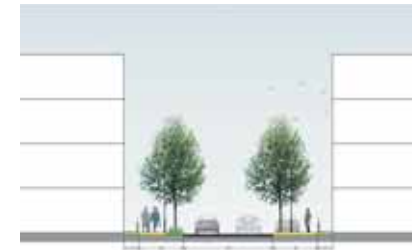
The ambition is for green infrastructure to be a key part of the open space strategy. There are opportunities to create green space through the setting out of a new pattern of green streets which are treated as linear public spaces from the outset. These new green streets could:

- Play a role in gathering and welcoming movement from the northern and eastern suburbs, acting as a movement funnel through Ancoats towards the city core.
- Build on the wider strategic green network and green spaces that enable long distance pedestrian and cycle movement, complementing existing routes, including the Rochdale Canal and emerging Bee Network.
- Incorporate tree planting, sustainable drainage features and greening within a hard, urban setting.

1 - LANDSCAPE CORRIDORS



2 - VERTICAL ELEMENTS



3 - GREEN ELEMENTS



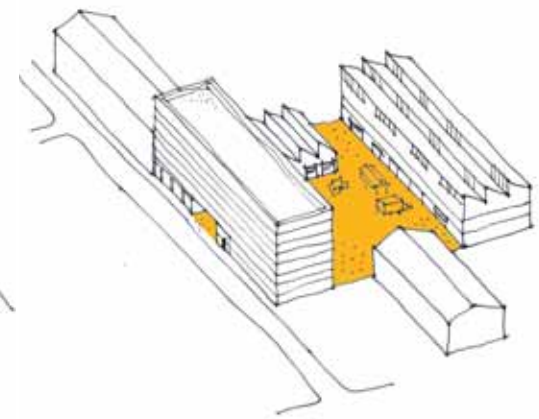
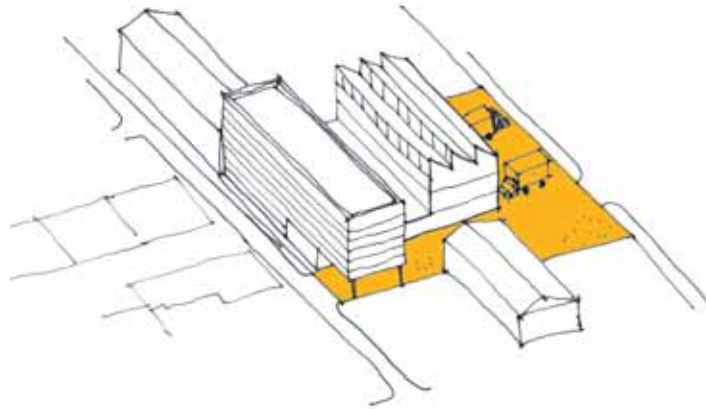
TYPE 4 - WATER MANAGEMENT



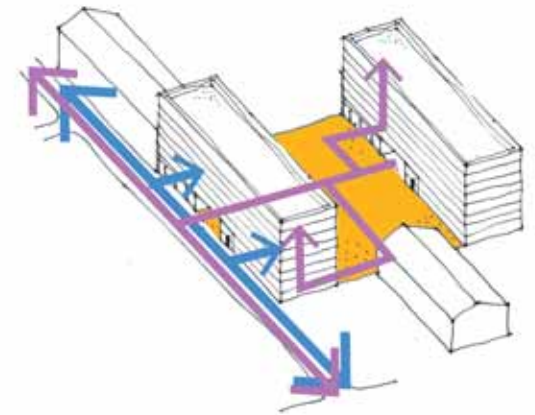
Different types of green street could be delivered across the area, composed in a 'hierarchy' - from principal landscape corridors through to small scale rain garden or similar surface water management features

Yards and courtyards

The potential yards and courtyards within the Poland Street Zone are a unique feature and could make a notable contribution to the volume of open space in the area. For example, workshops and studios could share yards and amenity space with residential uses.



Shared spaces: workshops and studios can be designed to share yards amenity space with residential uses, with



IMPLEMENTATION AND DELIVERY

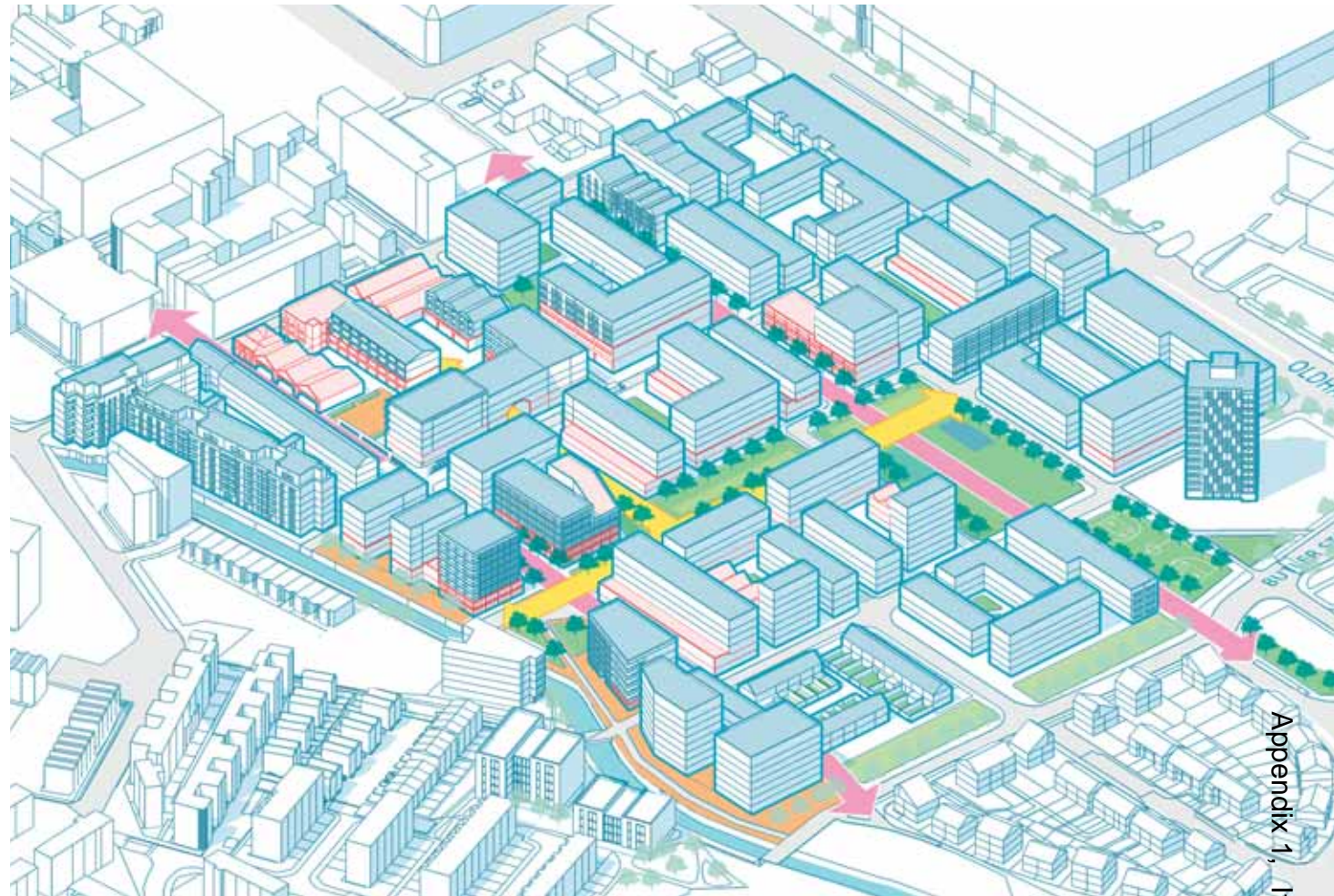
8. IMPLEMENTATION AND DELIVERY

8.1 ILLUSTRATIVE FRAMEWORK

The illustrative spatial framework is a demonstration of how the key design and design and development principles can be realised in the area. It is an indicative proposition for future exploration with key partners and collaborators having regard to all relevant policy.

The existing planning policy framework acknowledges that east Manchester and the City Centre are critical in delivering a significant number of new homes to support the city's growth. This area has the capacity to help achieve this key objective with the potential to accommodate up to 1,500 new homes.

Further, the area is capable of meeting economic objectives with capacity to create c.31,000 sqm of new commercial space.



Illustrative massing framework: potential massing arrangement and height illustrated in the context of potential new open space provision and a variety of building typologies



Illustrative spatial framework: potential urban grain and open space network

8.2 FRAMEWORK COMPONENTS: AN ILLUSTRATIVE INTERPRETATION OF THE PRINCIPLES



^ A possible approach to streets and circulation across the area prioritising pedestrians and cyclists, with vehicular routes maintained for necessary access rather than general circulation or through traffic.

-  Primary streets - 20mph & on-street parking
-  Secondary streets - shared surface & pedestrian priority
-  Resident/service access only
-  Footpath
-  Junction to be resolved between different road hierarchies



^ Potential application of street types across the area to integrate green features and work with existing mature trees in the area.

-  **Type 1:** Integrated landscape SUDS (rain gardens & swales) & tree planting
-  **Type 2:** Increased footpath width to allow for tree planting/border planting, SUDS rain gardens & parking
-  **Type 3:** Tree lined shared surface street
-  **Type 4:** Integrated border SUDS & shared surface
-  Integrated existing trees



^ Potential for an activated public space network maximising amenity for a broad community at different times of the day and week



^ Potential yard spaces could delivered across the area, ranging from active working and social spaces (shown in orange) through to calmer secure residents courtyards and communal gardens.

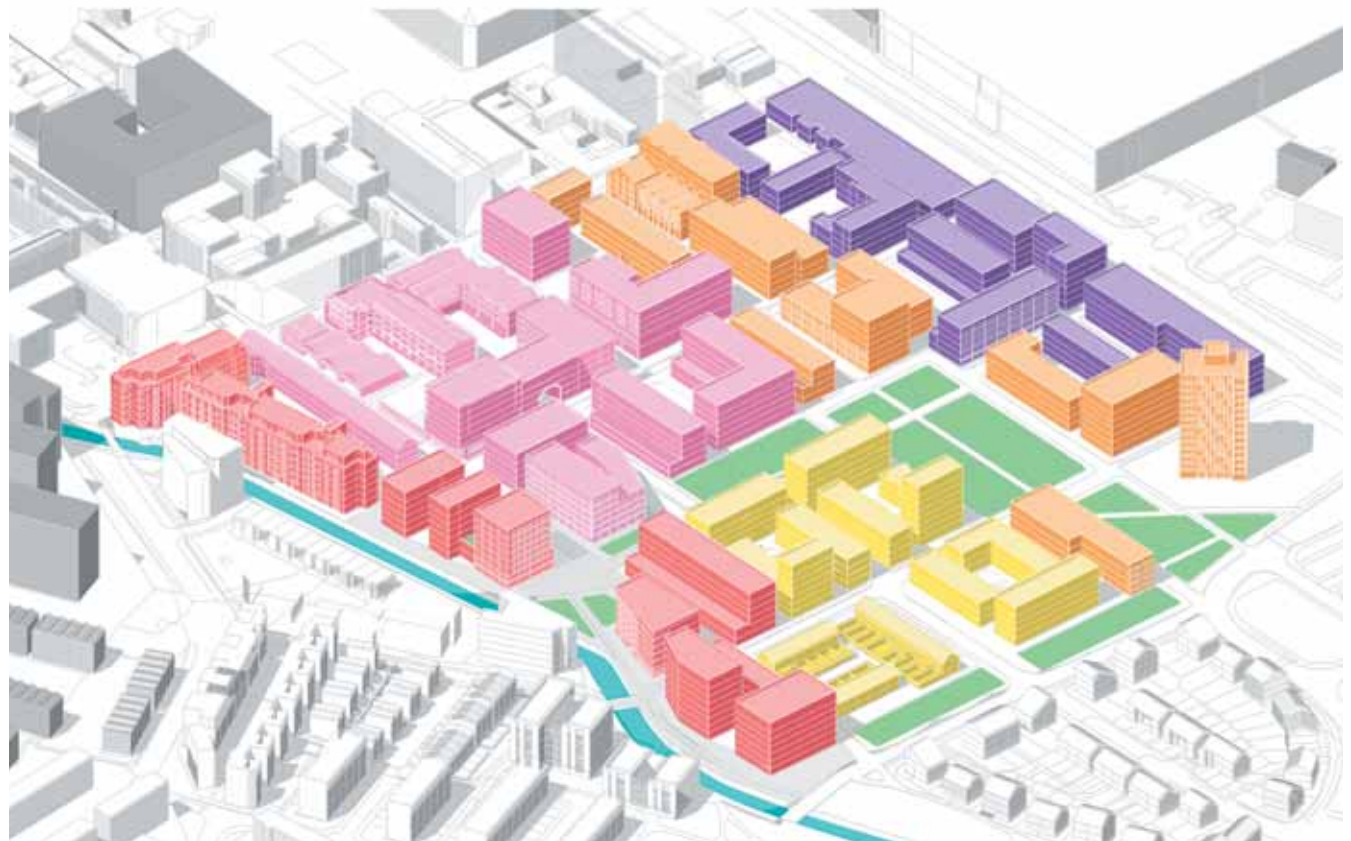
8.3 CHARACTER AREAS

All development will need to make a contribution to the vibrant new environment represented in the illustrative spatial framework. Planning policy supports a diverse mix of buildings and spaces, with particular development opportunities and design cues apparent in different parts of the area.

Page 110

These different opportunities and cues reflect the varied nature, character and relationships to adjoining areas. As such, subtly different character areas could emerge based on design policy objectives. The composed coordination of character areas is illustrated by the indicative massing model.

The character areas identified could be used to inform the design of development and land use mix.



^ Potential character areas: each colour overlay represents a potential different character area

ATTRACTIVE URBAN RESIDENTIAL STREETS



A POSITIVE INTERFACE WITH OLDHAM ROAD



COMBINED LIVING AND WORKING ENVIRONMENTS AT THE CORE



INTIMATE, SAFE, FAMILY FRIENDLY SPACES



A REVIVED WATERFRONT



1. 'Working-Living'



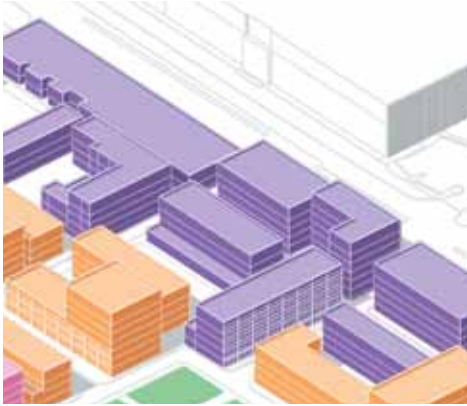
- Fine-grained mix of workspaces and residential, characterised by intimate, busy street spaces and yards, including some pedestrianisation / shared surface type spaces.
- Integrating Jersey Street as a key mixed-use connection that brings the vibrancy of Front of Ancoats to meet the Poland Street Zone.
- Eclectic form, massing and use mix based on the established 'industrial picturesque' character of Ancoats and inspired by the intense variety of use and activity displayed by the historic maps.
- Variation in height and massing. Opportunity for lower height buildings on the street - creating an intimate human scale - with taller buildings behind.
- Intimate human scale - with taller buildings behind.

2. 'Living-working'



- A welcoming residential area, calm and liveable but with active and dynamic street spaces.
- Integrating George Leigh Street as an important 'community spine' connecting the City Centre core through to Miles Platting.
- Clear connections to Oldham Road, but with street spaces and junctions designed to help slow vehicle speeds and discourage rat-running. Street design could convey a pedestrian-cyclist priority environment.
- Ancoats Green integrated and reconfigured to provide a more active, diverse and overlooked open space asset for local communities.
- A more controlled height profile.

3. 'Oldham Road'



- A positive interface with Oldham Road, helping Ancoats to address this active and busy city radial, not turning its back.
- Planning for and enabling future connections to the north, into New Cross and Northern Gateway neighbourhoods.
- Maximising the practical benefits of vehicular access coming in from the high capacity network – development facilitating vehicular movement, servicing, delivering and parking that would benefit the Ancoats area as a whole (e.g. parking and delivery hubs that intercept vehicular movement).
- Active ground floor uses complementing the existing and emerging land use mix, e.g. living and working space over ground floor retail and a food and beverage offer.
- Height informed by the local context.

4. 'Wharfside Living'



- Active waterside including new public spaces and potential for a new pedestrian / cycle bridge transforming local and connectivity.
- Fronted, linear green spaces tracing existing and former canal network features.
- Building forms with similar massing characteristics to the historic listed mills in the Front of Ancoats - bold, robust structures.

5. 'Neighbourhood Integration'

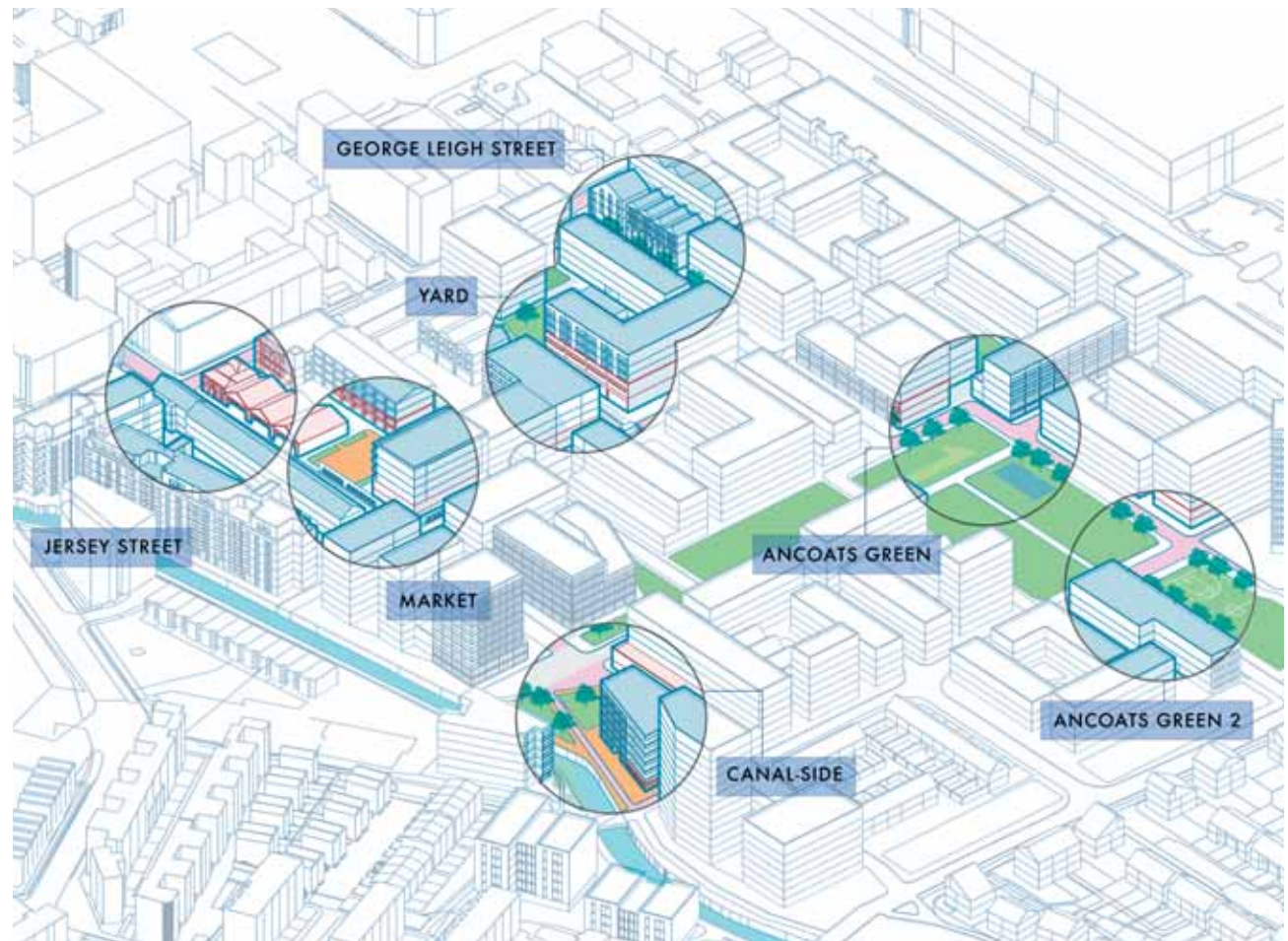


- Where Ancoats meets Miles Platting, but not a place where Ancoats becomes 'suburbanised': new built form to remain 'of Ancoats', being distinctly urban in character.
- Conventional but attractive and people-friendly street spaces transforming permeability for pedestrians and cyclists giving full, unrestricted movement flows.
- Existing trees worked into the layout where possible and complemented by new green streets.
- Existing homes carefully integrated, with new buildings ensuring no detrimental impact on privacy.

8.4 KEY ENVIRONMENTS

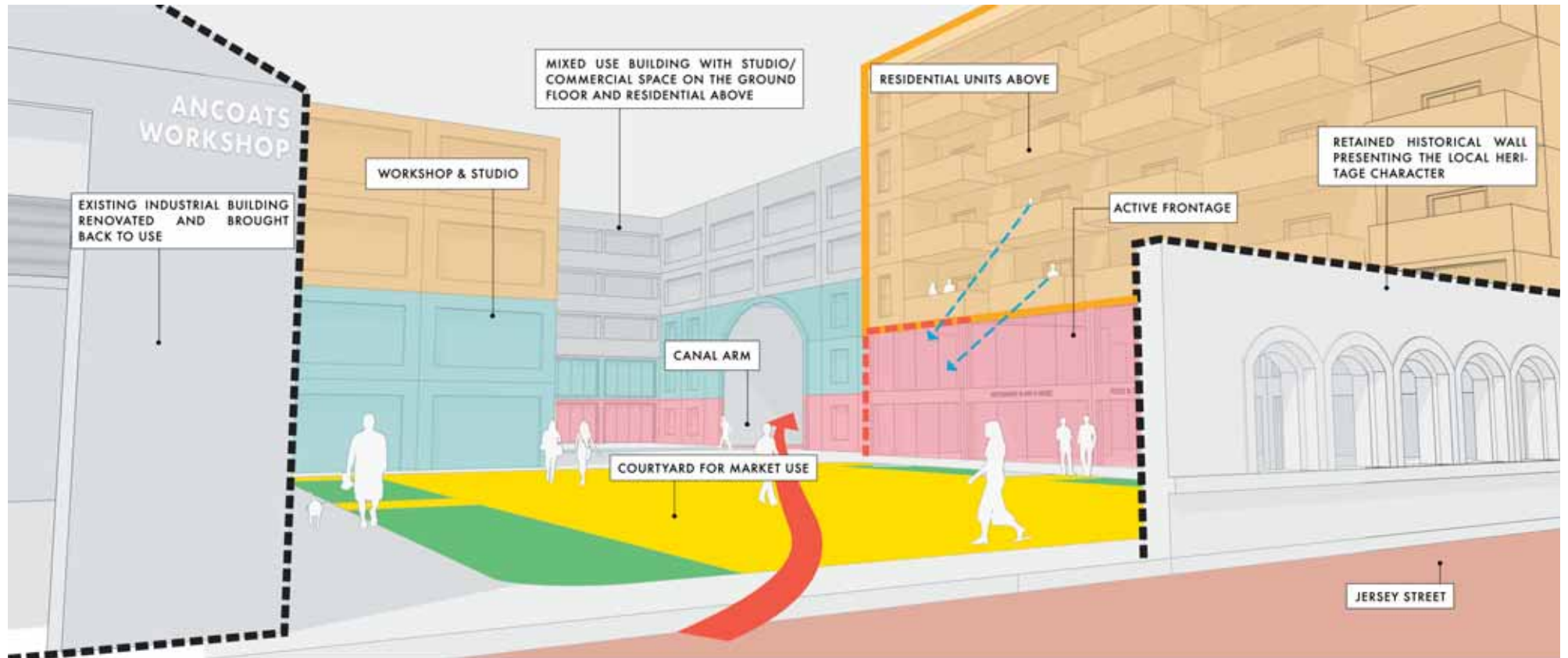
The series of images below help to bring the character areas and wider framework to life by dropping to street level and imagining the qualities and characteristics of these potential future environments.

The view locations are shown in the diagram below. These represent the environments which are considered to be those which have the potential to set the benchmark for others to follow.



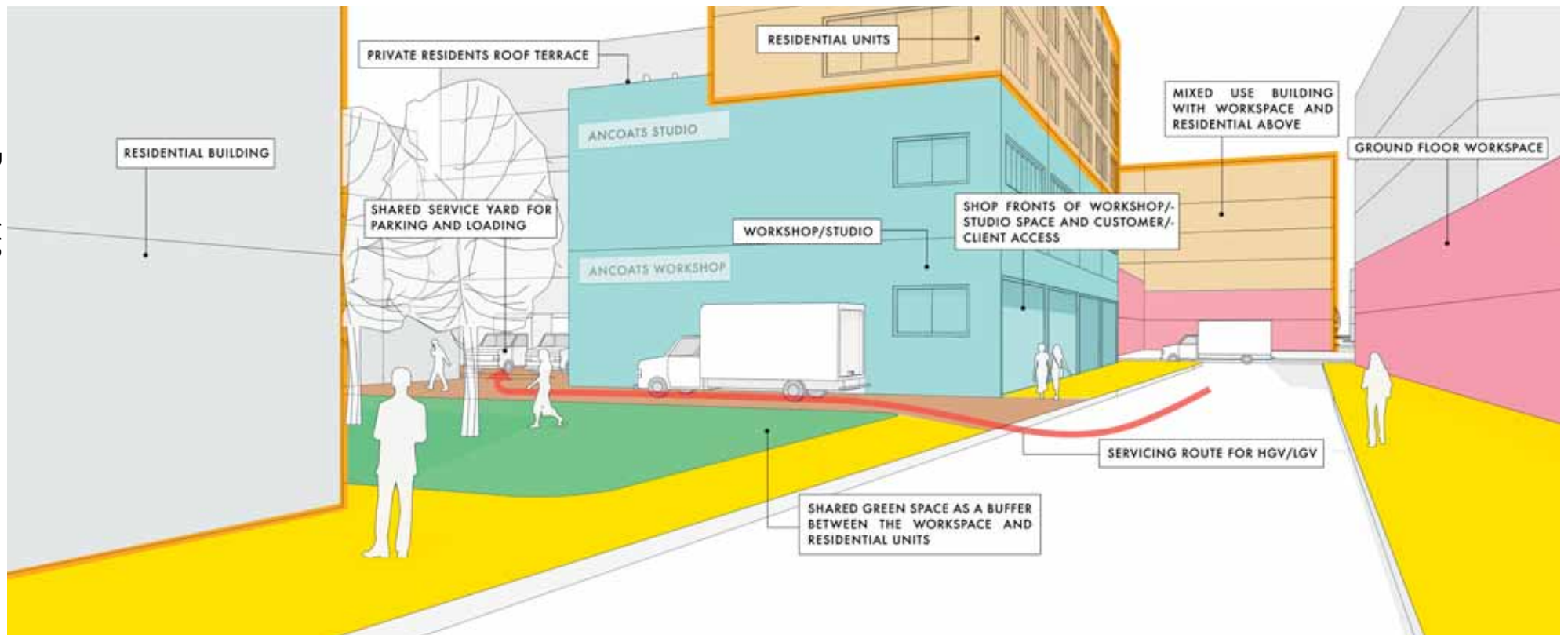
^ Potential location of key environments illustrated over the following pages

MARKET



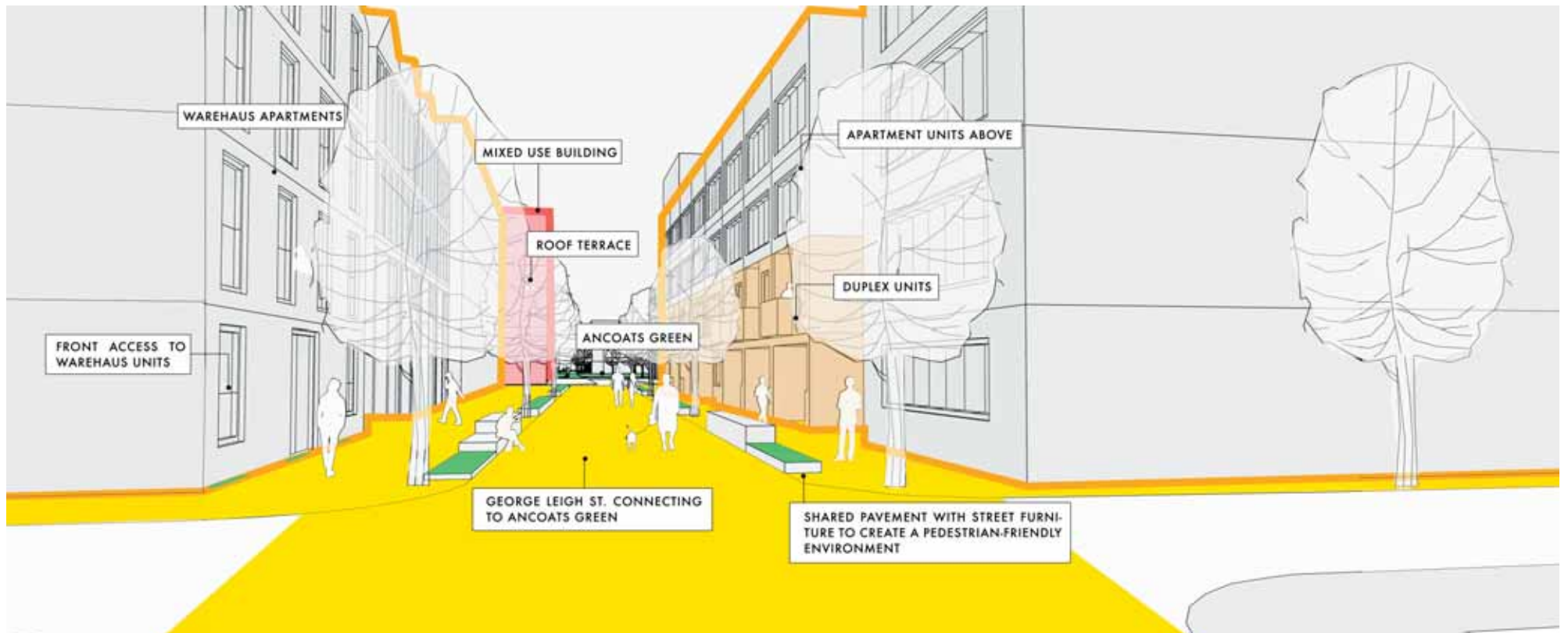
^ Artists impression illustrating the potential mix of uses and spaces

YARD



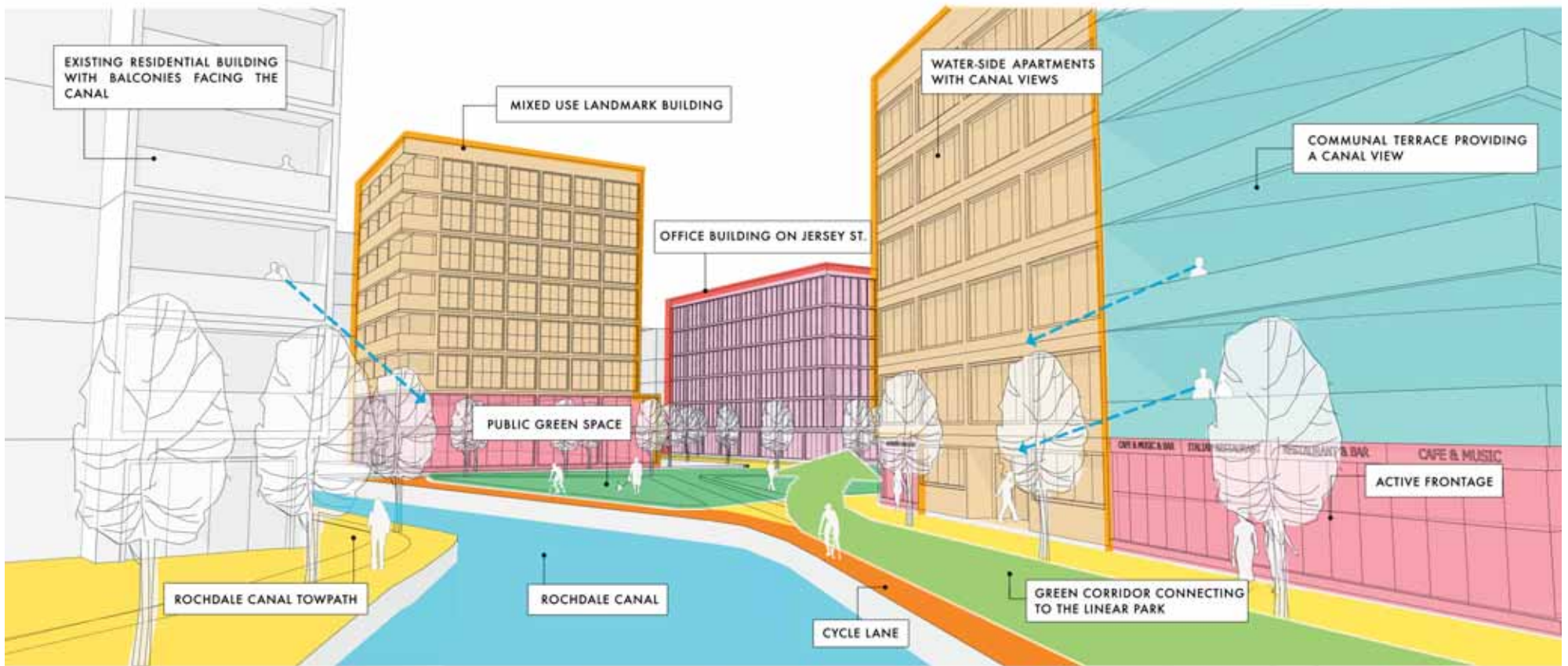
^ Artists impression illustrating the potential mix of uses and spaces

GEORGE LEIGH STREET



^ Artists impression illustrating the potential mix of uses and spaces

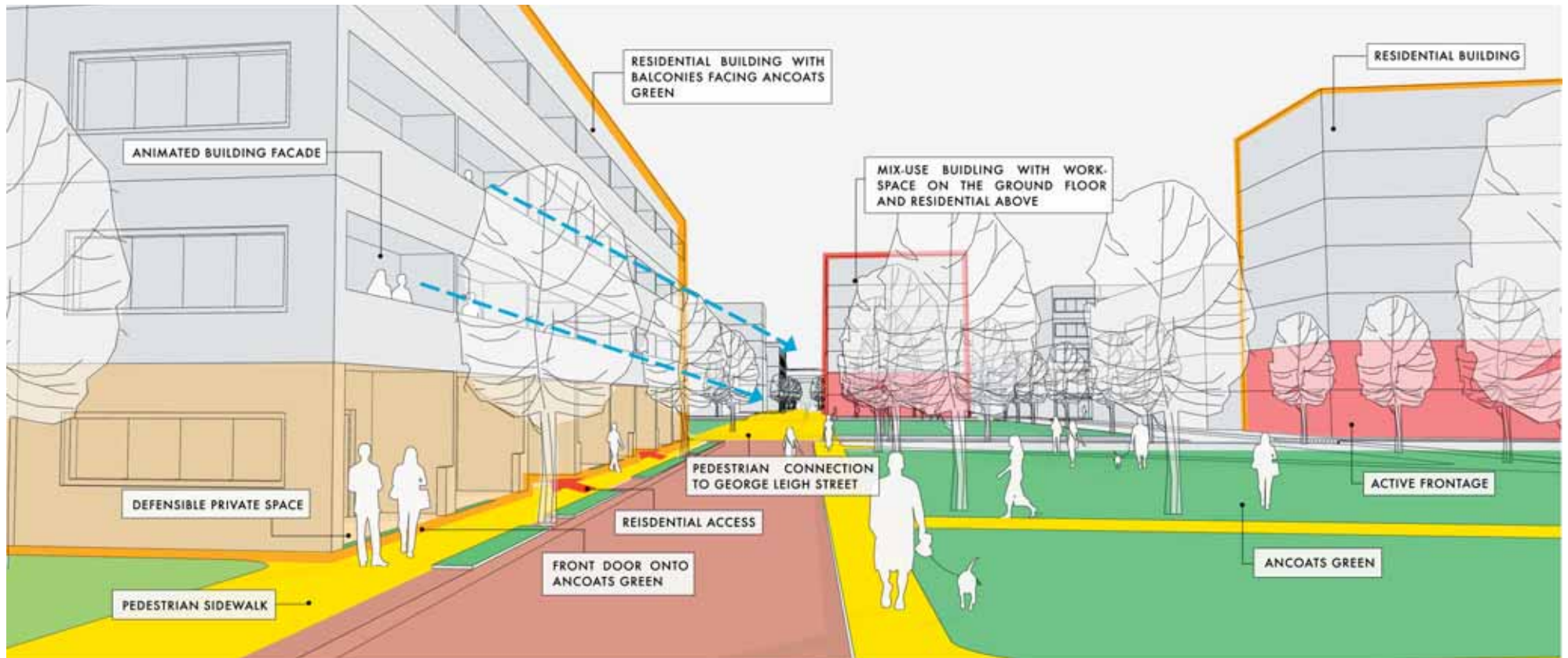
WHARFSIDE



^ Artists impression illustrating the potential mix of uses and spaces

Ancoats and New Islington NDF: Poland Street Zone

ANCOATS GREEN



^ Artists impression illustrating a re-imagined Ancoats Green

8.5 NEXT STEPS

This Poland Street Zone NDF update identifies a series of design principles which will strengthen the regeneration of this neighbourhood, setting out the overall vision and approach for moving forward with one of the next key phases of transformation in Ancoats and New Islington.

It should be noted that the master planning diagrams and drawings contained within this document are illustrative only and are intended to help establish an indication of how the vision and development and design principles set out could be applied. More detailed discussions will be required with landowners; any parties who come forward with development proposals; and with wider stakeholders who have an interest in the area, to identify how these principles could be applied in reality.

The endorsement of this document by the City Council will allow the following steps to be undertaken in order to ensure, in line with policy, that the potential of the Area can be successfully unlocked:

- Continued discussions with all significant landowners within the Area to explore how their respective land interests, combined with the City Council's land interests, could be aligned to support the delivery of the vision and ambition set out.
- The continued development of the residential development pipeline beyond current phases.
- Further analysis of local amenities and services, including working with the NHS to map population growth and health priorities, and in consideration of surrounding neighbourhoods.

8.5.1 PHASING

The Poland Street Zone NDF update identifies how policy objectives can be achieved to help deliver one of the next phases of regeneration in Ancoats and New Islington.

The comprehensive development of the Area will require robust phasing and commercial plans to be put in place, which will be developed with key partners and stakeholders.

8.5.2 DELIVERY

In order to aid the delivery of regeneration in the Area, the following strategies should be developed to provide further detailed guidance on how the regeneration will be delivered, alongside the requirements of new development in the area:

- Implementation Strategy
- Relocation / Retention Strategy - for existing occupiers in the area.
- Sustainability Framework - to set out how the environmental objective can be delivered, specifically with a focus on zero carbon.
- Public Realm Strategy
- Car Parking Strategy
- Community and Social Infrastructure Strategy - this strategy may form part of a wider piece of work undertaken for the Eastern Gateway.

In accordance with policy each scheme will be required to make a positive contribution to create a world class, sustainable neighbourhood which all Mancunians can benefit from.

In order to make development proposals acceptable it may be necessary for appropriate contributions to be made for on-site and off-site transport, public realm investment, affordable housing, neighbourhood management, community and social infrastructure, as well as employment and training initiatives through the construction and operational phases of development.

This will be assessed on a site specific basis in accordance with planning policy and guidance. Where these cannot be achieved through a planning condition these will be secured through the use of Planning Obligations.

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**Manchester City Council
Report for Resolution**

Report to: Executive – 3 July 2020

Subject: Capital Programme Update

Report of: Deputy Chief Executive and City Treasurer

Summary

This report informs members of requests to increase the capital programme, seeks approval for those schemes that can be approved under authority delegated to the Executive and asks the Executive to recommend to the City Council proposals that require specific Council approval.

Recommendations

1. To recommend that the Executive approve, under the emergency provision of the Council Decisions on 25th March 2020 - “Constitutional Amendments and Other Matters for Council Business Continuity - Part 7”, the following changes to Manchester City Council’s capital programme:
 - (a) Children’s Services - Hyde Road Secondary School. A capital budget virement of £2m is requested, funded by Unallocated Education Basic Needs budget.
 - (b) Growth and Development – Acquisition of Land at Red Bank. A capital budget virement of £1.705m is requested, funded by Northern Gateway Budget

2. Under powers delegated to the Executive, to approve the following changes to the City Council’s capital programme:
 - (c) Highways Services – Chorlton to Manchester Scheme Development Costs. A capital budget increase of £1.432m is requested, funded by Mayor’s Challenge Fund.
 - (d) Highways Services – Manchester Cycleway. A capital budget increase of £0.593m is requested, funded by Mayor’s Challenge Fund.
 - (e) Highways Services – Northern Quarter Walking and Cycling Development Costs. A capital budget increase of £1.547m is requested, funded by Mayor’s Challenge Fund.
 - (f) Highways Services – Beswick Filtered Neighbourhood Development Costs. A capital budget increase of £0.554m is requested, funded by Mayor’s Challenge Fund.

- (g) Children's Services – Our Lady's RC High School Expansion. A capital budget virement of £0.160m is requested, funded by Unallocated Education Basic Needs budget.
- (h) Children's Services – Manchester Communication Academy Expansion. A capital budget virement of £0.111m is requested, funded by Unallocated Education Basic Needs budget.
- (i) Growth and Development – Acquisition of Land at Red Bank. A capital budget increase of £0.600m is requested, funded by Government Grant (Housing Infrastructure Fund)

3. To note increases to the programme of £0.232m as a result of delegated approvals.

Wards Affected - Various

Environmental Impact Assessment - the impact of the decisions proposed in this report on achieving the zero-carbon target for the city
All capital projects are reviewed throughout the approval process with regard to the contribution they can make to Manchester being a Zero-Carbon City. Projects will not receive approval to incur costs unless the contribution to this target is appropriate.

Our Manchester Strategy outcomes	Contribution to the strategy
A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities	Contributions to various areas of the economy including investment in ICT services, Housing, and leisure facilities.
A highly skilled city: world class and home grown talent sustaining the city's economic success	Investment provides opportunities for the construction industry to bid for schemes that could provide employment opportunities at least for the duration of contracts
A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	Improvements to services delivered to communities and enhanced ICT services.
A liveable and low carbon city: a destination of choice to live, visit, work	Investment in cultural and leisure services and housing.
A connected city: world class infrastructure and connectivity to drive growth	Through investment in ICT and the City's infrastructure of road networks and other travel routes.

Full details are in the body of the report, along with any implications for

Equal Opportunities Policy
 Risk Management
 Legal Considerations

Financial Consequences – Revenue

The recommendations in this report, if approved, will have no impact on Manchester City Council's revenue budget.

Financial Consequences – Capital

The recommendations in this report, if approved, will increase Manchester City Council's capital budget by £4.726m across the financial years as detailed in Appendix 1.

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Background documents (available for public inspection):

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy please contact one of the contact officers above.

Report to the Executive 12th February 2020 – Capital Strategy and Budget 2019/20 to 2023/24

Report to the Executive 11th March 2020 - Capital Programme Update

Report to the Executive 3rd June 2020 – Capital Programme Update

1.0 Introduction

- 1.1 This report outlines the requests for changes to the capital budget from 2020/21.

2.0 Background

- 2.1 In February each year the Executive receives a report on the capital budget for the forthcoming five financial years and approves a series of recommendations to the City Council which then constitute the approval of the five-year capital programme. Proposals for the capital budget were presented to the Executive on 12th February 2020.
- 2.2 The capital programme evolves throughout the financial year, and as new projects are developed they will be reviewed under the current governance framework and recommendations made regarding whether they should be pursued.
- 2.3 The following requests for a change to the programme have been received since the previous report to the Executive on 3rd June 2020.
- 2.4 Note that where requests are made in the report to switch funding from capital to revenue and to fund the revenue spend from the Capital Fund, this is a funding switch from within the capital programme and will not have a negative impact on the Fund itself.
- 2.5 For the changes requested below, the profile of the increase, decrease or virement is shown in Appendix 1 for each of the projects.

3.0 City Council's Proposals Requiring Executive Approval under Emergency Provision

- 3.1 The proposals which require Executive approval, under the provision of the Council Decisions on 25th March 2020 - "Constitutional Amendments and Other Matters for Council Business Continuity - Part 7", are those which are funded by the use of reserves above a cumulative total of £2.0m, where the use of borrowing is required or a virement exceeds £0.5m. The following proposals require Executive approval, under the emergency provision, for changes to the capital programme.
- 3.2 Children's Services - Hyde Road Secondary School. Due to ongoing demand for secondary school places in east Manchester, this project is required to deliver a new 1200 place secondary school with associated grounds and infrastructure on the site of the Showcase Cinema on Hyde Road in readiness for September 2022 opening. This request is for total costs associated with reaching RIBA stage 4 design. A capital budget virement of £1m in 2020/21 and £1m in 2021/22 is requested, funded by Unallocated Education Basic Needs budget.

- 3.3 Growth and Development – Acquisition of land at Red Bank. The Acquisition of land on Red Bank, Cheetham will support delivery of the Housing Infrastructure Fund Programme (HIF) in the Northern Gateway. The Land is required to provide access and new road construction to unlock key sites as part of the initial phases of development, the larger project to be funded via the Council's HIF grant award which will be brought forward for approval at a later date. The overall acquisition cost is £2.305m with £0.600m funded from Government Grant (HIF). A capital budget virement of £1.705m in 2020/21 is requested, funded by Northern Gateway Budget.

4.0 Proposals Not Requiring Specific Council Approval

- 4.1 The proposals which do not require Council approval and only require Executive approval are those which are funded by the use of external resources, use of capital receipts, use of reserves below £2.0m, where the proposal can be funded from existing revenue budgets or where the use of borrowing on a spend to save basis is required. The following proposals require Executive approval for changes to the City Council's capital programme:
- 4.2 Highways Services - Chorlton to Manchester Scheme Development Costs. This project will create a 5km route that includes large sections of segregation for people travelling on foot and by bike and traffic from Chorlton Park to Manchester. The 5km route will run along Barlow Moor Road, Manchester Road, Upper Chorlton Road and Chorlton Road, linking with existing routes and continuing to the city centre. A capital budget increase of £0.339m in 2020/21 and £1.093m in 2021/22 is requested, funded by the Mayor's Challenge Fund.
- 4.3 Highways Services - Manchester Cycleway. The Fallowfield Loop is already one of Greater Manchester's busiest off-road cycle routes. It provides important local connections between the communities of south Manchester, and onwards to strategic destinations such as Salford Quays/Media City. This project will improve the existing street lighting and lead to individuals feeling safer whilst using the path, this will encourage more people to use the route for both walking and cycling. A capital budget increase of £0.415 in 2020/21 and £0.178m in 2021/22m is requested, funded by the Mayor's Challenge Fund.
- 4.4 Highways Services - Northern Quarter Walking and Cycling Development Costs. The Northern Quarter Walking & Cycling scheme was identified by TfGM as an important route around the City Centre for both cyclists and general traffic. The route will create an east-west cycle route to Piccadilly Station via the Northern Quarter to Victoria Station. Proposals are being developed that would make Manchester's Northern Quarter streets even more dynamic and pleasant to use. They would be safer, greener and better for everyone, especially for those on foot and by bike, as well as other transport users. A capital budget increase of £0.810m in 2020/21 and £0.737m in 2021/22 is requested, funded by the Mayor's Challenge Fund.

- 4.5 Highways Services – Beswick Filtered Neighbourhood Development Costs. Development of the scheme to progress designs to create an active network linked to the wider Bee Network. The larger project will create a sense of ownership and place for residents by giving residents and the community walking, cycling and traffic calming interventions that are a direct response to their needs, and discourage traffic ‘rat run’ through the neighbourhood by motorists who drive through Beswick on their way to the city. A capital budget increase of £0.554m in 2020/21 is requested, funded by the Mayor’s Challenge Fund.
- 4.5a Children’s Services - Our Lady’s RC High School Expansion. To support the demand for Secondary school places the school will be admitting an additional year 7 class in September 2020. Works and investment have been identified by the school leadership team to accommodate the increase in entry numbers. A capital budget virement of £0.160m in 2020/21 is requested, funded by Unallocated Education Basic Needs budget.
- 4.6 Children’s Services – Manchester Communication Academy Expansion. To support the demand for Secondary school places the school will be admitting an additional year 7 class in September 2020. Works and investment have been identified by the Trust leadership team to accommodate the increase in entry numbers. A capital budget virement of £0.111m in 2020/21 is requested, funded by Unallocated Education Basic Needs budget.
- 4.7 Growth and Development – Acquisition of Land at Red Bank. Scheme as detailed in paragraph 3.4. The acquisition will support a future programme of investment through funding awarded to Manchester City Council from the Housing Infrastructure Fund (HIF), of which this funding is part. The wider grant funded scheme will be coming forward for approval at a later date. A capital budget increase of £0.600m in 2020/21 is requested, funded by Government Grant (Housing Investment Fund).

5.0 Delegated budget Approvals

- 5.1 There have been increases to the programme totalling £0.232m as a result of delegated approvals since the previous report to the Executive on 3rd June 2020. These are detailed at Appendix 2.

6.0 Prudential Performance Indicators

- 6.1 If the recommendations in this report are approved the General Fund capital budget will increase by £4.726m, across financial years as detailed in Appendix 1.
- 6.2 This will also result in an increase in the prudential indicator for Capital Expenditure in corresponding years. Monitoring of all prudential indicators is included within the Capital Monitoring Report during the year.
- 6.3 There is no increase in the requirement for prudential borrowing, and therefore there is no impact on the City’s Council Tax.

7.0 Contributing to a Zero-Carbon City

- 7.1 All capital projects are reviewed throughout the approval process with regard to the contribution they can make to Manchester being a Zero-Carbon City. Projects will not receive approval to incur costs unless the contribution to this target is appropriate.

8.0 Contributing to the Our Manchester Strategy

(a) A thriving and sustainable city

- 8.1 Contributions to various areas of the economy including investment in ICT services, housing, and leisure facilities.

(b) A highly skilled city

- 8.2 Investment provides opportunities for the construction industry to bid for schemes that could provide employment opportunities at least for the duration of contracts.

(c) A progressive and equitable city

- 8.3 Improvements to services delivered to communities and enhanced ICT services.

(d) A liveable and low carbon city

- 8.4 Investment in cultural and leisure services and housing.

(e) A connected city

- 8.5 Through investment in ICT and the City's infrastructure of road networks and other travel routes.

9.0 Key Policies and Considerations

(a) Equal Opportunities

- 9.1 None.

(b) Risk Management

- 9.2 Risk management forms a key part of the governance process for all capital schemes. Risks will be managed on an ongoing and project-by-project basis, with wider programme risks also considered.

(c) Legal Considerations

- 9.3 None.

10.0 Conclusions

10.1 The Capital budget of the City Council will increase by £4.726m, if the recommendations in this report are approved.

11.0 Recommendations

11.1 The recommendations appear at the front of this report

**Appendix 1
Requests for Adjustments to the Capital Budget Provision**

Dept	Scheme	Funding	2020/21 £000	2021/22 £000	2022/23 £000	Future £000	Total £000
Council Approval Requests							
Children's Services	Hyde Road Secondary School	Government Grant	1,000	1,000			2,000
Children's Services	Unallocated Basic Need Grant Funding	Government Grant	-1,000	-1,000			-2,000
Growth and Development	Acquisition of Land at Red Bank	Borrowing	1,705				1,705
Growth and Development	Northern Gateway	Borrowing	-1,705				-1,705
Total Council Approval Requests			0	0	0	0	0
Executive Approval Requests							
Highways Services	Chorlton to Manchester Scheme	External Contribution	339	1,093			1,432
Highways Services	Manchester Cycleway	External Contribution	415	178			593
Highways Services	Northern Quarter Walking and Cycling	External Contribution	810	737			1,547
Highways Services	Beswick Filtered Neighbourhood Development Costs	External Contribution	554				554
Children's Services	Our Lady's RC High School Expansion	Government Grant	160				160

Dept	Scheme	Funding	2020/21 £000	2021/22 £000	2022/23 £000	Future £000	Total £000
Children's Services	Unallocated Basic Need Grant Funding	Government Grant	-160				-160
Children's Services	Manchester Communication Academy Expansion	Government Grant	111				111
Children's Services	Unallocated Basic Need Grant Funding	Government Grant	-111				-111
Growth and Development	Acquisition of Land at Red Bank	Government Grant	600				600
Total Executive Approval Requests			2,718	2,008	0	0	4,726

Appendix 2

Approvals under authority delegated to the City Treasurer

Dept	Scheme	Funding	2020/21 £000	2021/22 £000	2022/23 £000	Future £000	Total £000
Neighbourhoods	Non-Turf Wickets - Parks & Playing Fields	External Contribution	232				232
Total Delegated Approval Requests			232	0	0	0	232

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